

SAN FRANCISCO PLANNING DEPARTMENT

Certificate of Determination EXEMPTION FROM ENVIRONMENTAL REVIEW

Case No.:	2012.0493E
Project Address:	1201–1225 Tennessee Street
Zoning:	UMU (Urban Mixed-Use) District
	Life Science and Medical Special Use District (SUD)
	68-X Height and Bulk District
Block/Lot:	4172/022
Lot Size:	64,600 square feet
Plan Area:	Eastern Neighborhoods Area Plan
Project Sponsor:	Jesse Herzog, AGI Capital
	415.775.7005
Lead Agency:	San Francisco Planning Department
Staff Contact:	Brett Bollinger – 415.575.9024
	Brett.Bollinger@sfgov.org

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

PROJECT DESCRIPTION:

The project would demolish the existing 65,336-square-foot (sf), one- and two-story structures, an automobile and truck fueling station, and surface parking totaling approximately 79,336 sf and construct a new approximately six-story (five floors over a concrete podium, approximately 68 feet total building height) mixed-use building. The new building would include approximately 259 dwelling units, 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office), and a maximum of 147 parking spaces located at grade in the concrete podium utilizing car stackers.

(Continued on next page)

EXEMPT STATUS:

Exempt per Section 15183 of the California Environmental Quality Act (CEQA) Guidelines California.

REMARKS:

(See page 3)

DETERMINATION:

I do hereby certify that the above determination has been made pursuant to State and Local requirements.

U Sarah B. Jones

April 23, 2014

Environmental Review Officer

cc: AGI Capital, Project Sponsor; Supervisor Malia Cohen, District 10; Rich Sucre, Current Planning Division; Virna Byrd, M.D.F.; Exemption/Exclusion File

PROJECT DESCRIPTION (CONTINUED):

Retail uses and residential uses would be provided on the ground floor with additional residential uses on floors two through six. The project includes a mix of approximately 99 studio apartments, 49 onebedroom units, 83 two-bedroom units, six three-bedroom units, 14 townhomes, and eight Flex units for which a configuration has not been determined. The project includes approximately 9,700 sf of publicly accessible open space along the northern property boundary with an additional 6,120 sf of common open space and 1,080 sf of private open space throughout floors two through six. Total square footage of the project would be 263,540 sf.

Access to site parking would be provided from a driveway on Tennessee Street. Two on-street parking spaces on Tennessee Street adjacent to the driveway would be designated as a loading zone for project residents. In addition to vehicular parking, 179 Class 1 bicycle parking spaces and 84 Class 2 bicycle parking spaces are proposed.

New streetscaping would be planted along Third, 23rd, and Tennessee Streets. The proposed common open space areas would include a variety of pedestrian amenities. The mid-block alley is approximately 9,700 sf. The interior podium courtyard is approximately 11,700 sf. Approximately 4,900 sf of this would have the proper exposure to be considered "Usable Open Space." Also at the podium would be an additional 2,500 sf of green space in the two small pockets facing Third and Tennessee Streets at the unit bridges. The open space area on the northern edge of the project site would include a stormwater bio-infiltration swale with an elevated wood deck bridge for pedestrians. The bridge would connect a large plaza to a small urban courtyard. The community plaza would include a table, a barbeque pit, and seating walls. The urban courtyard would include a water feature with native plants and a decorative wall. Amenities in the common open space areas are proposed to include tables, a fire pit, landscaped courtyards and terraces, and seating areas. Potential interior amenities would include a fitness center, bicycle shop, and tech center. The project is anticipated to commence construction in the third quarter of 2014, with construction projected for completion in the second quarter of 2016.

PROJECT APPROVALS:

The project requires the following approvals:

- Large Project Authorization (LPA) from the Planning Commission per *Planning Code* Section 329 with the following exceptions requested:
 - > Dwelling unit exposure per Section 140; conforms to modification guidelines 329
 - > Horizontal mass break per Section 270.1; conforms to modification guidelines 270.1(d)
 - > Rear yard per Section 134; superior open space provided
 - > Exception for off street loading
 - > Exception for accessory use provisions for dwelling unit
- Building permit applications for demolition and construction

Approval Action: The approval of the LPA by the San Francisco Planning Commission is the Approval Action for the whole of the proposed project. The Approval Action date establishes the start of the 30-day appeal period for this CEQA exemption determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

REMARKS:

CEQA Guidelines Section 15183 provides an exemption from environmental review for projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an Environmental Impact Report (EIR) was certified, except as might be necessary to examine whether there are project-specific effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that: a) are peculiar to the project or parcel on which the project would be located; b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan or community plan with which the project is consistent; c) are potentially significant off-site and cumulative impacts which were not discussed in the underlying EIR; and d) are previously identified in the EIR, but which are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for the project solely on the basis of that impact.

This determination evaluates the potential project-specific environmental effects peculiar to the 1201–1225 Tennessee Street project described above, and incorporates by reference information contained within the Eastern Neighborhoods Rezoning and Area Plans Final EIR (FEIR) (Planning Department Case No. 2004.0160E and State Clearinghouse No. 2005032048), which is the underlying EIR for the proposed project. Project-specific studies summarized in this determination were prepared for the proposed project to determine if there would be any additional potentially significant impacts attributable to (i.e., "peculiar" to) the proposed project.

This determination assesses the proposed project's potential to cause environmental impacts and concludes that the proposed project would not result in new, significant environmental effects, or effects of greater severity than were already analyzed and disclosed in the FEIR. This determination does not identify new or additional information that would alter the conclusions of the FEIR. In addition, this determination identifies mitigation measures contained in the FEIR that would be applicable to the proposed project. Relevant information pertaining to prior environmental review conducted for the FEIR as well as an evaluation of potential environmental effects are provided in the Community Plan Exemption (CPE) Checklist for the proposed project.¹

BACKGROUND:

After several years of analysis, community outreach, and public review, the Eastern Neighborhoods FEIR was adopted in December 2008. The Eastern Neighborhoods FEIR was adopted in part to support housing development in some areas previously zoned to allow industrial uses, while preserving an adequate supply of space for existing and future production, distribution, and repair (PDR) employment and businesses. The Eastern Neighborhoods FEIR also included changes to existing height and bulk districts in some areas, including the project site at 1201–1225 Tennessee Street

During the Eastern Neighborhoods adoption phase, the Planning Commission held public hearings to consider the various aspects of the proposed area plans, and *Planning Code* and Zoning Map

¹ The CPE Checklist is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

amendments. On August 7, 2008, the Planning Commission certified the Eastern Neighborhoods FEIR by Motion 17659 and adopted the Preferred Project for final recommendation to the Board of Supervisors.^{2,3}

In December 2008, after further public hearings, the Board of Supervisors approved and the Mayor signed the Eastern Neighborhoods Rezoning and *Planning Code* amendments. New zoning districts include districts that would permit PDR uses in combination with commercial uses; districts mixing residential and commercial uses and residential and PDR uses; and new residential-only districts. The districts replaced existing industrial, commercial, residential single-use, and mixed-use districts.

The Eastern Neighborhoods FEIR is a comprehensive programmatic document that presents an analysis of the environmental effects of implementation of the Eastern Neighborhoods Rezoning and Area Plans, as well as the potential impacts under several proposed alternative scenarios. The Eastern Neighborhoods Draft EIR evaluated three rezoning alternatives, two community-proposed alternatives which focused largely on the Mission District, and a "No Project" alternative. The alternative selected, or the Preferred Project, represents a combination of Options B and C. The Planning Commission adopted the Preferred Project after fully considering the environmental effects of the Preferred Project and the various scenarios discussed in the FEIR.

A major issue of discussion in the Eastern Neighborhoods rezoning process was the degree to which existing industrially zoned land would be rezoned to primarily residential and mixed-use districts, thus reducing the availability of land traditionally used for PDR employment and businesses. Among other topics, the Eastern Neighborhoods FEIR assesses the significance of the cumulative land use effects of the rezoning by analyzing its effects on the City's ability to meet its future PDR space needs as well as its ability to meet its housing needs as expressed in the City's General Plan.

As a result of the Eastern Neighborhoods rezoning process, the project site has been rezoned to UMU (Urban Mixed Use) District. The UMU District is intended to promote a vibrant mix of uses while maintaining the characteristics of this formerly industrially zoned area. It is also intended to serve as a buffer between residential districts and PDR districts in the Eastern Neighborhoods. The proposed project and its relation to PDR land supply and cumulative land use effects is discussed further in the CPE Checklist, under Land Use. The 1201–1225 Tennessee Street site, which is located in the Central Waterfront District of the Eastern Neighborhoods, was designated as a site with buildings up to 68 feet in height.

Individual projects that could occur in the future under the Eastern Neighborhoods Rezoning and Area Plans will undergo project-level environmental evaluation to determine if they would result in further impacts specific to the development proposal, the site, and the time of development and to assess whether additional environmental review would be required. This determination concludes that the proposed project at 1201–1225 Tennessee Street is consistent with and was encompassed within the analysis in the Eastern Neighborhoods FEIR. This determination also finds that the Eastern Neighborhoods FEIR adequately anticipated and described the impacts of the proposed 1201–1225

² San Francisco Planning Department, *Eastern Neighborhoods Rezoning and Area Plans Final EIR*, Planning Department Case No. 2004.0160E (certified August 7, 2008). This document is available online at <u>http://www.sf-planning.org/index.aspx?page=1893</u> (accessed August 17, 2012).

³ San Francisco Planning Department, San Francisco Planning Commission Motion 17659 (August 7, 2008). This motion is available online at <u>http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268</u> (accessed August 17, 2012).

Tennessee Street project, and identified the mitigation measures applicable to the 1201–1225 Tennessee Street project. The proposed project is also consistent with the zoning controls and the provisions of the *Planning Code* applicable to the project site.⁴ Therefore, no further CEQA evaluation for the 1201–1225 Tennessee Street project is required. In sum, the Eastern Neighborhoods FEIR and this Certificate of Exemption for the proposed project comprise the full and complete CEQA evaluation necessary for the proposed project.

PROJECT SETTING:

The project site is located within the Central Waterfront neighborhood and is part of the planning area subject to the Central Waterfront Plan. The project site fronts along 23rd, Third, and Tennessee Streets. The approximately 64,600 sf project site is currently developed with warehouse and office/commercial uses (fronting Third Street), an automobile and truck fueling station on the corner of 23rd and Third Streets, and a surface parking lot. The site building is currently being used for a variety of commercial/light industrial uses, including product warehousing/distribution, a sandwich shop, meat packing, digital photography, computer repair, and custom upholstery. Existing uses are currently located within existing one- and two-story buildings with a maximum height of 35 feet. The existing project site includes 20 parking spaces (5,000 sf) and six loading spaces. The entire project site is covered with impermeable surfaces.

SURROUNDING LAND USES:

The following land uses are adjacent to the proposed project site:

- North: Residential uses ranging from one story to six-story multifamily residential occur north of the project site along Tennessee Street. On Third Street north of the project site are commercial/industrial buildings from one story to the four-story American Industrial Center.
- East: East of the project site across Third Street are a parking lot and a three-story industrial building.
- South: South across 23rd Street is a parking lot and a truck storage facility.
- West: Across Tennessee Street to the west is the Muni bus yard and two-story industrial uses.

POTENTIAL ENVIRONMENTAL EFFECTS:

The Eastern Neighborhoods FEIR included analyses of environmental issues including: land use; plans and policies; visual quality and urban design; population, housing, business activity, and employment (growth inducement); transportation; noise; air quality; parks, recreation and open space; shadow; archeological resources; historic architectural resources; hazards; and other issues not addressed in the previously issued initial study for the Eastern Neighborhoods project. The proposed 1201–1225 Tennessee Street project is in conformance with the height, use and density for the site described in the Eastern Neighborhoods FEIR and would represent a small part of the growth that was forecast for the Eastern Neighborhoods. Thus, the project analyzed in the Eastern Neighborhoods FEIR considered the incremental impacts of the proposed 1201–1225 Tennessee Street project. As a result, the proposed project

⁴ Adam Varat, San Francisco Planning Department, *Community Plan Exemption Eligibility Determination, Citywide Planning and Policy Analysis, 1201–1225 Tennessee Street* (July 31, 2013). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

would not result in any new or substantially more severe impacts than were identified in the Eastern Neighborhoods FEIR.

Significant and unavoidable impacts were identified for the following topics: land use, historic architectural resources, transportation and circulation, and shadow. The discussion in Attachment A, Community Plan Exemption Checklist, demonstrates that the proposed 1201–1225 Tennessee Street project would not result in significant impacts that were not identified or a more severe adverse impact than discussed in the Eastern Neighborhoods FEIR, including project-specific impacts.

The Eastern Neighborhoods FEIR identified feasible mitigation measures to address significant impacts related to: Noise (F-1, F-2, F-3, F-4, F-5, and F-6), Air Quality (G-1, G-2, G-3, and G-4), Archeological Resources (J-1, J-2, and J-3), Historical Resources (K-1, K-2, and K-3), Hazardous Materials (L-1), and Transportation (E-1, E-2, E-3, E-4, E-5, E-6, E-7, E-8, E-9, E-10, and E-11).

As analyzed and discussed in the CPE Checklist, the following mitigation measures identified in the FEIR do not apply to the proposed project. Mitigation Measure F-3 – Interior Noise Levels, which includes measures for noise-sensitive uses that are not subject to Title 24, Noise Insulation Standards, is not applicable to the project because the proposed multi-unit structure would be subject to Title 24 standards. Mitigation Measure F-5 – Siting of Noise-Generating Uses would not apply to the proposed project because, as shown in Table NO-1, the proposed project would not cause noise levels on Tennessee and 22nd Streets to exceed 60 dBA L_{dn}. Mitigation Measure G-2 – Air Quality for Sensitive Land Uses, Mitigation Measure G-3 – Siting of Uses that Emit DPM, and Mitigation Measure G-4 – Siting of Uses that Emit Other TACs would not apply to the proposed project because the proposed project site is not located within an identified Air Pollutant Exposure Zone, The project would not be expected to generate substantial DPM emissions or be served by 100 trucks per day or 40 refrigerator trucks per day, and the proposed project would not generate more than 10,000 vehicle trips per day, 1,000 truck trips per day, or include a new stationary source, items that would emit TACs as part of everyday operations.

As discussed in the CPE Checklist, Eastern Neighborhoods Plan FEIR Mitigation Measure J-2 – Properties with No Previous Studies; Mitigation Measure F-1 – Construction Noise; Mitigation Measure F-2 – Construction Noise; Mitigation Measure F-4 – Siting of Noise-Sensitive Uses; Mitigation Measure F-6 – Open Space in Noisy Environments; Mitigation Measure G-1 – Construction Air Quality; and Mitigation Measure L-1 – Hazardous Building Materials were determined to apply to the proposed project for the reasons discussed, above. Also, all transportation Mitigation Measure E-1 – Traffic Signal Installation through Mitigation Measure E-11 – Transportation Demand Management would apply to the proposed project. In addition to the mitigation measures identified from the FEIR, the proposed project includes five traffic improvement measures, including Implementation Measures I—TR-1 – Queue Abatement; I-TR-2 – Street Sweeping Requirements; I-TR-3 – Bicycle Parking Requirements; I-TR-4 – On-Site Loading Spaces; and I-TR-5 – Construction Management. As no archaeological report has been prepared for the project site, FEIR Mitigation Measure J-2 would apply to the proposed project. As the proposed project would potentially require pile-driving activities, Mitigation Measures F-1 and F-2 would apply. The project sponsor has conducted an environmental noise study demonstrating that the proposed project can feasibly attain acceptable interior noise levels consistent with Title 24.⁵ Therefore, Mitigation Measure F-4

⁵ Atkins North America, Inc., *Noise Assessment for the 1201–1225 Tennessee Street Project* (February 21, 2014). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

is applicable to the proposed project. Mitigation Measure F-6 from the Eastern Neighborhoods FEIR would apply to the proposed project because the project site is in a portion of the City subject to substantial ambient noise. Mitigation Measure G-1 requires individual projects that include construction activities to include dust control measures and maintain and operate construction equipment so as to minimize exhaust emissions of particulates and other pollutants. Because the proposed development includes demolition of an existing building, Mitigation Measure L-1 would apply to the proposed project.

Please see the attached Mitigation Monitoring and Reporting Program (MMRP) for the complete text of the applicable mitigation measures.

With implementation of these mitigation measures the proposed project would not result in significant impacts beyond those analyzed in the FEIR.⁶

Public Notice and Comment

A "Notification of Project Receiving Environmental Review" was mailed on September 11, 2013, to adjacent occupants and owners of properties within 300 feet of the project site. Overall, concerns and issues raised by the public in response to the notice were taken into consideration and incorporated in the environmental review as appropriate for CEQA analysis. Comments regarding physical environmental effects were related to traffic, parking, and sewage overflow. The proposed project would not result in significant adverse environmental impacts associated with the issues identified by the public.

Conclusion

The Eastern Neighborhoods Plan FEIR incorporated and adequately addressed all potential impacts of the proposed 1201–1225 Tennessee Street project. As described above, the proposed 1201–1225 Tennessee Street project would not have any project-specific significant adverse effects that are peculiar to the project or its site that were not examined in the Eastern Neighborhoods Plan FEIR, nor has any new or additional information come to light that would alter the conclusions of the Eastern Neighborhoods Plan FEIR. Thus, the proposed project would not have any new significant effects on the environment not previously identified in the Eastern Neighborhoods Plan FEIR, nor would any environmental impacts be substantially greater than described in the Eastern Neighborhoods Plan FEIR. Therefore, the proposed project is exempt from further environmental review pursuant to Section 21083.3 of CEQA and Section 15183 of the CEQA Guidelines.

⁶ Refer the CPE Checklist for a complete discussion.

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ATTACHMENT A COMMUNITY PLAN EXEMPTION CHECKLIST



SAN FRANCISCO PLANNING DEPARTMENT

Community Plan Exemption Checklist

Case No.:	2012.0493E
Project Address:	1201–1225 Tennessee Street
Zoning:	UMU (Urban Mixed-Use) District
	Life Science and Medical Special Use District (SUD)
	68-X Height and Bulk District
Block/Lot:	4172/022
Lot Size:	64,600 square feet
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Project Sponsor:	Jesse Herzog, AGI Capital
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PROJECT DESCRIPTION:

The project site is located within the Central Waterfront neighborhood and is part of the planning area subject to the Eastern Neighborhoods Area Plan. The project site fronts along 23rd, Third, and Tennessee Streets. The approximately 64,600-square-foot (sf) project site is currently developed with warehouse and office/commercial uses (fronting Third Street), an automobile and truck fueling station on the corner of 23rd and Third Streets, and a surface parking lot. The site building is currently being used for a variety of commercial/light industrial uses, including product warehousing/distribution, a sandwich shop, meat packing, digital photography, computer repair, and custom upholstery. Existing uses are currently located within existing one- and two-story buildings with a maximum height of 35 feet. The existing project site includes 20 parking spaces (5,000 sf) and six loading spaces. The entire project site is covered with impermeable surfaces.

Retail uses and residential uses would be provided on the ground floor with additional residential uses on floors two through six. The project includes a mix of approximately 99 studio apartments, 49 onebedroom units, 83 two-bedroom units, six three-bedroom units, 14 townhomes, and eight Flex units for which a configuration has not been determined. The project includes approximately 9,700 sf of publicly accessible open space along the northern property boundary with an additional 6,120 sf of common open space and 1,080 sf of private open space throughout floors two through six. Total square footage of the project would be 263,540 sf. The project would demolish the existing 65,336 sf, one- and two-story structures, an automobile and truck fueling station, and surface parking totaling approximately 79,336 sf and construct a new approximately six-story (five floors over a concrete podium, approximately 68 feet total building height) mixed-use building. The project's regional location is shown in Figure 1, Regional Vicinity, p. 3, and the project site is shown in Figure 2, Project Location, p. 4. Existing site photos are illustrated on Figure 3, Existing Site Photos, p. 5, and the future site views from Third Street is illustrated on Figure 4, Future Site View from Third Street, p. 6.

The new building would include approximately 259 dwelling units, 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office), and a maximum of 147 parking spaces located at grade in the concrete podium utilizing car

stackers. Retail uses and residential uses would be provided on the ground floor with additional residential uses on floors two through six. The project site plan is provided in Figure 5, Site Plan, p. 7. The project includes a mix of approximately 94 studio apartments, 56 one-bedroom units, 81 two-bedroom units, five three-bedroom units, 13 townhomes, and nine Flex units for which a configuration has not been determined. The project includes approximately 9,700 sf of publicly accessible open space along the northern property boundary with an additional 6,120 sf of common open space and 1,080 sf of private open space throughout floors two through six. Individual floor plans are illustrated in Figure 6, Ground Floor Plan, p. 8, through Figure 13, Sixth Floor Mezzanine Plan, p. 15. Total square footage of the project would be 263,540 sf.

Proposed north and south site elevations are shown in Figure 14, North and South Project Elevations, p. 16, and east and west elevations are provided in Figure 15, East and West Project Elevations, p. 17. As shown, access to site parking would be provided from a driveway on Tennessee Street. Two on-street parking spaces on Tennessee Street adjacent to the driveway would be designated as loading zone for project residents. In addition to vehicular parking, a minimum of 77 Class I bicycle parking spaces are proposed.

New streetscaping would be planted along Third, 23rd, and Tennessee Streets. The proposed common open space areas would include a variety of pedestrian amenities. The mid-block alley is approximately 9,700 sf. The interior podium courtyard is approximately 11,700 sf. Approximately 4,900 sf of this would have the proper exposure to be considered "Usable Open Space." Also at the podium would be an additional 2,500 sf of green space in the two small pockets facing Third and Tennessee Streets at the unit bridges. The open space area on the northern edge of the project site would include a stormwater bio-infiltration swale with an elevated wood deck bridge for pedestrians. The bridge would connect a large plaza to a small urban courtyard. The community plaza would include a table, a barbeque pit, and seating walls. The urban courtyard would include a water feature with native plants and a decorative wall. Amenities in the common open space areas are proposed to include tables, a fire pit, landscaped courtyards and terraces, and seating areas. Potential interior amenities would include a fitness center, bicycle shop, and tech center. The project is anticipated to commence construction in the third quarter of 2014, with construction projected for completion in the second quarter of 2016.

The proposed 1201–1225 Tennessee Street project would require the following approvals:

Actions by the Planning Commission

- Large Project Authorization from the Planning Commission per *Planning Code* Section 329 with the following exceptions requested:
 - > Dwelling unit exposure per Section 140; conforms to modification guidelines 329
 - > Horizontal mass break per Section 270.1; conforms to modification guidelines 270.1(d)
 - > Rear yard per Section 134; superior open space provided
 - > Exception for off street loading
 - > Exception for accessory use provisions for dwelling unit

Actions by other City Departments

Building permit applications for demolition and construction



SOURCE: Microsoft Street and Trips, basemap, 2009.

1201-1225 TENNESSEE STREET PROJECT FIGURE 1: REGIONAL VICINITY



SOURCE: Google Earth Pro, basemap, 2013; Atkins, 2013.

1201-1225 TENNESSEE STREET PROJECT FIGURE 2: PROJECT LOCATION



view of site from 3rd street



view of site from tennessee street



view of site from 23rd street

SOURCE: Fougeron Architecture 2013.

1201-1225 TENNESSEE STREET PROJECT FIGURE 3: EXISTING SITE PHOTOS





1201-1225 TENNESSEE STREET PROJECT

FIGURE 5: SITE PLAN



1201-1225 TENNESSEE STREET PROJECT FIGURE 6: GROUND FLOOR PLAN

SOURCE: Fletcher Studio, 2014.

8



1201-1225 TENNESSEE STREET PROJECT

SOURCE: Fletcher Studio, 2014.

FIGURE 7: GROUND FLOOR MEZZANINE



1201-1225 TENNESSEE STREET PROJECT



1201-1225 TENNESSEE STREET PROJECT

FIGURE 9: THIRD FLOOR PLAN



1201-1225 TENNESSEE STREET PROJECT

SOURCE: Fletcher Studio, 2014.



1201-1225 TENNESSEE STREET PROJECT

FIGURE 11: FIFTH FLOOR PLAN



1201-1225 TENNESSEE STREET PROJECT



1201-1225 TENNESSEE STREET PROJECT FIGURE 13: SIXTH FLOOR MEZZANINE PLAN



SOURCE: Fougeron Architecture 2013.

1201-1225 TENNESSEE STREET PROJECT FIGURE 14: NORTH AND SOUTH PROJECT ELEVATIONS







SOURCE: Fougeron Architecture 2013.

1201-1225 TENNESSEE STREET PROJECT FIGURE 15: EAST AND WEST PROJECT ELEVATIONS

EVALUATION OF ENVIRONMENTAL EFFECTS:

This Community Plan Exemption (CPE) Checklist examines the potential environmental impacts that would result from implementation of the proposed project and indicates whether such impacts are addressed in the applicable programmatic FEIR (PEIR)¹ for the Eastern Neighborhoods Rezoning and Area Plans Final EIR (FEIR) (Planning Department Case No. 2004.0160E and State Clearinghouse No. 2005032048).² Items checked "Project-Specific Significant Impact Not Identified in PEIR" identify topics for which the proposed project would result in a significant impact that is peculiar to the project, i.e., the impact is not identified as significant in the PEIR. Any impacts not identified in the PEIR are addressed in the CPE Checklist below.

Items checked "Significant Unavoidable Impact Identified in PEIR" identify topics for which a significant impact is identified in the PEIR. In such cases, the analysis considers whether the proposed project would result in impacts that would contribute to the impact identified in the PEIR. Mitigation measures identified in the PEIR are discussed under each topic area, and mitigation measures that are applicable to the proposed project are identified under each topic area and in the "Mitigation and Improvement Measures" section beginning on pp. 72.

For any topic that was found to result in less-than-significant (LTS) impacts in the PEIR and for the proposed project, or would have no impacts, the topic is marked "No Significant Impact (Project or PEIR)" and is discussed in the CPE Checklist below.

Topics:		Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
1.	LAND USE AND LAND USE PLANNING— Would the project:						
a)	Physically divide an established community?						\boxtimes
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?						
c)	Have a substantial impact upon the existing character of the vicinity?		\boxtimes	\boxtimes		\boxtimes	

The division of an established community typically involves the construction of a physical barrier to neighborhood access, such as a new freeway, or the removal of a means of access, such as a bridge or a roadway. The proposed project would not construct a physical barrier to neighborhood access or remove an existing means of access. The proposed project would not alter the established street grid or permanently close any streets or sidewalks. Although portions of the sidewalk adjacent to the project site

¹ In this CPE Checklist, the acronyms FEIR and PEIR both refer to the Eastern Neighborhoods Plan FEIR and are used interchangeably.

² San Francisco Planning Department, *Eastern Neighborhoods Rezoning and Area Plans Final EIR*, Planning Department Case No. 2004.0160E (certified August 7, 2008). This document is available online at http://www.sf-planning.org/index.aspx?page=1893.

could be closed for periods of time during project construction, these closures would be temporary in nature. As a result, the proposed project would not physically divide an established community.

With regard to threshold 1b), the Central Waterfront neighborhood (which includes the proposed project site) contains a mix of zoning districts, including Mixed-Use Residential (MUR) Urban Mixed-Use (UMU), Employment and Business Development (EBD), Heavy PDR/Pier 70 Mixed-Use (primarily Port lands), and Other (primarily Public, including parks, open space, and street rights-of-way). The proposed parcel was rezoned to the UMU zoning district and is within the Life Science and Medical Special Use District (SUD). The UMU zoning district allows a wide variety of uses, including retail and housing, and to act as a buffer between residential and PDR–only zoning districts. Permitted uses within the UMU District include PDR uses such as light manufacturing, home and business services, arts activities, warehouses, and wholesaling. Additional permitted uses include residential, retail, educational facilities, nighttime entertainment, and motor vehicle services (e.g., automobile sale or rental). The proposed project is consistent with existing zoning and would, therefore, not conflict with applicable land use plans.

As a result, the proposed project would not conflict with any land use plans, policies, or regulations adopted for the purpose of avoiding or mitigating an environmental effect.

The Eastern Neighborhoods Area Plan rezoned much of the city's industrially zoned land. The goals of the Area Plan were to reflect local values, increase housing, maintain some industrial land supply, and improve the quality of all existing areas with future development. A major issue discussed in the Area Plan process was the degree to which existing industrially zoned land would be rezoned to primarily residential and mixed-use districts, thus reducing the availability of land traditionally used for PDR (Production, Distribution, and Repair) employment and businesses.

The Eastern Neighborhoods FEIR evaluated three land use alternatives. Option A retained the largest amount of existing land that accommodated PDR uses and converted the least amount of industrially zoned land to residential use. Option C converted the most existing land accommodating PDR uses to residential and mixed uses. Option B fell between Options A and C.

While all three options were determined to result in a decline in PDR employment, the loss of PDR jobs was determined to be greatest under Option C. The alternative ultimately selected – the 'Preferred Project' – represented a combination of Options B and C. Because the amount of PDR space to be lost with future development under all three options could not be precisely gauged, the FEIR determined that the Preferred Project would result in a significant and unavoidable impact on land use due to the cumulative loss of PDR use in the Plan Area. This impact was addressed in a Statement of Overriding Considerations with CEQA Findings and adopted as part of the Eastern Neighborhoods Rezoning and Area Plans approval on January 19, 2009.

The Eastern Neighborhoods FEIR included one mitigation measure, Mitigation Measure A-1, for land use controls in Western SoMa that could incorporate, at a minimum, no net loss of land currently designated for PDR uses, restrict non-PDR uses on industrial (or other PDR-designated) land, and incorporate restrictions on potentially incompatible land uses proximate to PDR zones. The measure was judged to be infeasible, because the outcome of the community-based Western SoMa planning process could not be known at the time, and the measure was seen to conflict with other City policy goals, including the

provision of affordable housing. The project site is not located in Western SoMa; therefore this mitigation measure is not applicable.

Based on available information,³ historical tenant uses of the property typically included warehouse and distribution operations in the single-story building and commercial/office users in the two-story portion of the building fronting Third Street. The existing site building was constructed in 1967. It consists of one-story, high-ceilinged warehouse spaces fronting Tennessee Street, and two-story, retail commercial/office spaces fronting Third Street. Portions of the site not covered by the building include a commercial cardlock vehicle fueling station operated by Flyers Energy in the southeastern portion of the site, an asphalt-paved parking area along the Third Street frontage, and a former gravel-covered loading dock area on the north side of Tennessee Street. The proposed project would result in the conversion of the existing warehouse and office uses to Flex, retail, and residential uses.

The Central Waterfront neighborhood (which includes the proposed project site) contains a mix of zoning districts, including Mixed-Use Residential (MUR), Urban Mixed-Use (UMU), Employment and Business Development (EBD), Heavy PDR/Pier 70 Mixed-Use (primarily Port lands), and Other (primarily Public, including parks, open space, and street rights-of-way). The proposed parcel was rezoned to the UMU zoning district and is within the Life Science and Medical Special Use District (SUD). The UMU zoning district allows a wide variety of uses, including retail and housing, and to act as a buffer between residential and PDR–only zoning districts. Permitted uses within the UMU District include PDR uses such as light manufacturing, home and business services, arts activities, warehouses, and wholesaling. Additional permitted uses include residential, retail, educational facilities, nighttime entertainment, and motor vehicle services (e.g., automobile sale or rental). The district requires higher residential affordability standards (minimum 20 percent of the total residential units constructed shall be affordable to, and occupied by, qualifying persons and families – see *Planning Code* Section 419.3(b)(2) for details) as compared to other districts in the City and requires a minimum proportion of units be family sized dwellings (i.e., at least (1) 40 percent two or more bedrooms, or (2) 30 percent three or more bedrooms).

As noted above, the Eastern Neighborhoods FEIR determined that the cumulative loss of PDR use in the Plan Area would result in a significant and unavoidable land use impact. The proposed change in use from PDR (warehouse and office) to Flex, retail, and residential would contribute to this significant and unavoidable cumulative impact. However, this impact would not be peculiar to the project or the project site, was identified in the FEIR, and would not have a more severe impact on land use than that identified in the FEIR.

The Citywide Planning and Current Planning Divisions of the Planning Department have determined that the proposed project is consistent with the development density of the UMU zoning district and satisfies the requirements of the General Plan and the *Planning Code*.^{4,5}

³ PES Environmental, Inc., Phase I Environmental Site Assessment (August 14, 2012).

⁴ Adam Varat, San Francisco Planning Department, *Community Plan Exemption Eligibility Determination, Citywide Planning Analysis,* 3420 18th Street (July 31, 2013). This document is on file and available for review as part of Case File No. 2012.1572E.

⁵ Brittany Bendix, San Francisco Planning Department, *Community Plan Exemption Eligibility Determination, Current Planning Analysis,* 3420 18th Street (July 31, 2013). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.1572E.

For these reasons, implementation of the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods FEIR related to land use and land use planning, and no mitigation measures are necessary.

The Eastern Neighborhoods FEIR determined that the Eastern Neighborhoods Rezoning and Area Plans, as adopted, would result in a significant and unavoidable impact on the existing character of the Eastern Neighborhoods Area Plans due to the cumulative loss of PDR uses in the plan area. Therefore, this topic is discussed in full in the Certificate of Determination.

Тор	ics:	Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
2.	AESTHETICS—Would the project:						
a)	Have a substantial adverse effect on a scenic vista?						\boxtimes
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and other features of the built or natural environment which contribute to a scenic public setting?						
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?						\boxtimes
d)	Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area or which would substantially impact other people or properties?						

The Eastern Neighborhoods FEIR states that implementation of the Plan would not substantially damage scenic resources that contribute to a scenic public setting. As a proposed rezoning and planning process, the Plan would not directly result in any physical changes. Rather, any changes in urban form and visual quality would be the secondary result of individual development projects that would occur subsequent to the adoption of changes in zoning and community plans.

With respect to views, the Eastern Neighborhoods FEIR found that while development pursuant to the Plan would result in height increases and use district changes, the rezoning would not substantially degrade the views and new development up to the proposed height limits may even help define the street edge and better frame urban views. The Plan would not result in a significant adverse impact with regard to views. In addition, the Eastern Neighborhoods FEIR concluded that light and glare impacts would be less than significant because new construction in the Plan Area could generate additional night lighting, but not in amounts unusual for a developed urban area. Furthermore, additional glare from new buildings would not result in a substantial change as use of reflective glass would be restricted by Planning Commission Resolution 9212.

The Eastern Neighborhoods FEIR also noted that minimal visual change is expected in the existing, predominately residential and neighborhood commercial areas of the Mission District as a result of the proposed rezoning options, which would retain existing use regulations and heights in many areas.

For these reasons, the Eastern Neighborhoods FEIR concluded that implementation of the area plans would not substantially degrade the visual character or quality of the area, have a substantial adverse effect on a scenic vista, substantially damage scenic resources that contribute to a scenic public setting, or create a new source of substantial light or glare that would adversely affect day or nighttime views in the area or that would substantially impact other people or properties. No mitigation measures were identified in the FEIR.

Public Resources Code Section 21099(d), effective January 1, 2014, provides that, "aesthetics and parking impacts of a residential, mixed-use residential, or employment center project on an infill site located within a transit priority area shall not be considered significant impacts on the environment." Accordingly, aesthetics and parking are no longer to be considered in determining if a project has the potential to result in significant environmental effects for projects that meet all of the following three criteria:

- a) The project is in a transit priority area;
- b) The project is on an infill site; and
- c) The project is residential, mixed-use residential, or an employment center.

The proposed project meets each of the above three criteria; thus, this checklist does not consider aesthetics in determining the significance of project impacts under CEQA.⁶

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3.	POPULATION AND HOUSING—Would the project:						
a)	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?						\boxtimes
b)	Displace substantial numbers of existing housing units or create demand for additional housing, necessitating the construction of replacement housing?						\boxtimes
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?						\boxtimes

One of the objectives of the Eastern Neighborhoods Area Plan is to identify appropriate locations for housing in the City's industrially zoned land to meet the citywide demand for additional housing. The Eastern Neighborhoods FEIR concluded that an increase in population in the Plan Area is expected to occur as a secondary effect of the proposed rezoning and that any population increase would not, in itself, result in adverse physical effects, but would serve to advance key City policy objectives, such as

⁶ San Francisco Planning Department, *Transit-Oriented Infill Project Eligibility Checklist for 1201–1225 Tennessee Street* (February 25, 2014). This document is available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400 as part of Case File No. 2012.0493E.

providing housing in appropriate locations next to Downtown and other employment generators and furthering the City's Transit First policies. It was anticipated that the rezoning would result in an increase in both housing development and population in all of the Area Plan neighborhoods. The Eastern Neighborhoods FEIR determined that the anticipated increase in population and density would not result in significant adverse physical effects on the environment. No mitigation measures were identified in the FEIR.

The proposed project would increase the population and housing on site by constructing 258 dwelling units. This number of dwelling units would result in an increase of approximately 600 residents, based on the City's person-per-household (pph) ratio of 2.31 (U.S. Census 2010). The increase in population represents 0.0007 percent of 825,100, the total San Francisco population as of 2012 and the housing increase represents 0.0007 percent of the existing number of housing units, which was 372,830 at the end of 2011.⁷ The proposed project would add 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office) to the City. As of 2012, the City provided 586,620 jobs.⁸ Although the City does not have an adopted jobs-housing ratio target, Policy 1.9 of the Housing Element of the San Francisco General Plan encourages new commercial developments that would generate employment to also develop housing or pay in-lieu fees through the City's Jobs-Housing Linkage Program.⁹ Since the proposed project includes residential units in addition to the employment-generating uses, it would not have an adverse effect on the jobs/housing balance in the City.

These direct effects of the proposed project on population and housing are within the scope of the population growth anticipated under the Eastern Neighborhoods Area Plan and evaluated in the Eastern Neighborhoods FEIR.

The proposed project would not involve the expansion of infrastructure, and thus would not indirectly induce substantial population growth. Nor would the proposed project displace substantial numbers of people necessitating the construction of replacement housing.

For the above reasons, the proposed project would not result in significant impacts on population and housing that were not identified in the Eastern Neighborhoods FEIR.

⁷ San Francisco Planning Department, 2011 Housing Inventory (May 2012). This document is available online at <u>http://www.sf-planning.org/ftp/files/publications_reports/2011_Housing_Inventory_Report.pdf</u>.

⁸ City of San Francisco, 2012 Commerce and Industry Inventory.

⁹ City and County of San Francisco, General Plan Housing Element (2004).

Topics:		Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
4.	CULTURAL AND PALEONTOLOGICAL RESOURCES—Would the project:						
a)	Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5, including those resources listed in Article 10 or Article 11 of the San Francisco <i>Planning Code</i> ?						
b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?		\boxtimes	\boxtimes	\boxtimes		
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?			\boxtimes	\boxtimes		
d)	Disturb any human remains, including those interred outside of formal cemeteries?						\boxtimes

The Eastern Neighborhoods FEIR determined that the Eastern Neighborhoods Rezoning and Area Plans, as adopted, would result in a significant and unavoidable impact on historic and archaeological/paleontological resources.

Historic Architectural Resources

Pursuant to CEQA Guidelines Sections 15064.5(a)(1) and 15064.5(a)(2), historical resources are buildings or structures that are listed, or are eligible for listing, in the California Register of Historical Resources or are identified in a local register of historical resources, such as Articles 10 and 11 of the San Francisco *Planning Code*. The Eastern Neighborhoods FEIR determined that future development facilitated through the changes in use districts and height limits under the Eastern Neighborhoods Area Plan could have substantial adverse changes on the significance of both individual historical resources and on historical districts within the Plan Area. The FEIR determined that approximately 32 percent of the known or potential historical resources in the Plan Area could potentially be affected under the preferred alternative. The Eastern Neighborhoods FEIR found this impact to be significant and unavoidable. This impact was addressed in a Statement of Overriding Considerations with findings and adopted as part of the Eastern Neighborhoods Rezoning and Area Plans approval on January 19, 2009.

The FEIR identifies three mitigation measures that could reduce the severity of impacts of development enabled under the Eastern Neighborhoods Plan in some cases: Mitigation Measure K-1 – Interim Procedures for Permit Review in the Eastern Neighborhoods Plan Area established interim building permit review policies to protect historical resources within the Plan Area, pending completion of an historical resources survey of the Plan Area and implementation of revised Preservation Policies for protection of historical resources within the Plan Area; Mitigation Measure K-2 – Amendments to Article 10 of the *Planning Code* Pertaining to Vertical Additions in the South End Historic District (East SoMa) identified amendments to Article 10 of the *Planning Code* pertaining to vertical additions in the South End Historic District that would reduce potential impacts to contributing structures in this historic district; and Mitigation Measure K-3 – Amendments to Article 10 of the *Planning Code* Pertaining to Alterations and Infill Development in the Dogpatch Historic District (Central Waterfront) identified amendments to *Planning Code* Article 10 pertaining to alteration and infill development in the Dogpatch

Historic District that would reduce potential impacts on contributing structures in this historic district. However, because the demolition or substantial alteration of a historical resource typically cannot be fully mitigated, the FEIR concluded that the Eastern Neighborhoods Plan would have a significant and unavoidable impact on historical resources.

A Historic Resources Evaluation (HRE) was performed in April 2013 by VerPlanck Historic Preservation Consulting.¹⁰ City staff reviewed the draft HRE and provided a response concurring with the HRE findings.¹¹ The evaluation determined that the subject property at 1201–1225 Tennessee Street is not listed as historic and appears ineligible for listing in the California Register under any of the eligibility criteria. Though the Planning Department does not consider the property to be a historical resource for the purposes of CEQA, the project site is adjacent to the Dogpatch Historic District. The HRE analyzed the proposed replacement building to determine whether the proposed project would affect any off-site historic resources, specifically the adjacent Dogpatch Historic District.

The proposed new mixed-use building would occupy a transitional space between the residential uses within the Dogpatch Historic District and the large mid-century industrial buildings of the southern Central Waterfront District. In order to address this nexus between residential and industrial uses, the proposed building is articulated as three separate but attached buildings. The proposed project would replace a nonhistoric resource with another nonhistoric resource. The building currently located at 1201–1225 Tennessee Street was constructed in 1968 for the John Hancock Mutual Life Insurance Company as an investment property. Designed as a tilt-up concrete industrial building, the building satisfied the demand for light industrial and warehousing in the southeastern sector of San Francisco during the 1960s and 1970s with its large, open-span, single-level work spaces, ample room for loading, and good access to local freeways. Since 1972 the property has belonged to the same consortium of investors, and throughout this period it has been occupied by a variety of light manufacturing, food-processing, moving, and service companies.

Since 1968, the southwestern corner of the property has been used as a gas station, wrecking yard, car rental facility, and now a natural fuel station. The property is adjacent to but not part of the Dogpatch Historic District. It was excluded from the historic district because it was built nearly a quarter-century after the district's period of significance and because it appeared to lack architectural or historical significance. The proposed project would demolish the existing building and replace it with a six-story, mixed-use building containing residential, retail, and open space. Though it would be larger than the existing building on the site, it would not impair the significance or the integrity of the adjoining Dogpatch Historic District, mainly because it is sited outside the Dogpatch Historic District and because its design takes the proximity of the historic district into account and provides for transitional architectural features, building separation, and orientation sensitive to the district, as well as integrating landscape features. For these reasons the project appears to comply with all ten of the Interior's Standards for Rehabilitation; therefore, the proposed project would not result in peculiar impacts that were not identified or a more severe adverse impact than analyzed in the Eastern Neighborhoods FEIR related to historic resources.

¹⁰ VerPlanck Historic Preservation Consulting, *Historic Resource Evaluation 1201–25 Tennessee Street, San Francisco, California* (Draft April 2013, Final Report issued August 2013). A copy of this report is on file for public review at the Planning Department, 1650 Mission Street Suite 400 as part of Case No. 2012.0493U.

¹¹ Tina Tam, Historic Preservation Planner, City of San Francisco, *Historic Resource Evaluation Response* (July 9, 2013). A copy of this report is on file for public review at the Planning Department, 1650 Mission Street Suite 400 as part of Case No. 2012.0493U.

For these reasons, the proposed project would not result in significant impacts on historic architectural resources that were not identified in the Eastern Neighborhoods FEIR. No mitigation is required.

Archeological Resources

The Eastern Neighborhoods FEIR determined that implementation of the Area Plan could result in significant impacts on archeological impacts and identified three mitigation measures that would reduce these potential impacts to a less than significant level. Eastern Neighborhoods FEIR Mitigation Measure J-1 – Properties with Previous Studies applies to properties for which a final archeological research design and treatment plan is on file at the Northwest Information Center and the Planning Department. Mitigation Measure J-2 – Properties with no Previous Studies applies to properties for which no archeological assessment report has been prepared or for which the archeological documentation is incomplete or inadequate to serve as an evaluation of potential effects on archeological resources under CEQA. Mitigation Measure J-3 – Mission Dolores Archaeological District, which applies to properties in the Mission Dolores Archeological District, requires that a specific archeological testing program be conducted by a qualified archeological consultant with expertise in California prehistoric and urban historical archeology.

Project Mitigation Measure M-CR-1 – Properties with No Previous Studies (Mitigation Measure J-2 of the Eastern Neighborhoods FEIR). Based on a reasonable presumption that archeological resources may be present within the project site, the following measures shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources. Prior to the issuance of construction permits, the project sponsor shall retain the services of an archeological consultant from the pool of qualified archeological consultants maintained by the Planning Department archaeologist. The archeological consultant shall undertake an archeological testing program as specified herein. In addition, the consultant shall be available to conduct an archeological monitoring and/or data recovery program if required pursuant to this measure. The archeological consultant's work shall be conducted in accordance with this measure at the direction of the Environmental Review Officer (ERO). All plans and reports prepared by the consultant as specified herein shall be considered draft reports subject to revision until final approval by the ERO. Archaeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of four weeks. At the direction of the ERO, the suspension of construction can be extended beyond four weeks only if such a suspension is the only feasible means to reduce potential effects on a significant archeological resource as defined in CEQA Guidelines Section 150664.5(a)(c) to less than significant.

Consultation with Descendant Communities. On discovery of an archeological site associated with descendant Native Americans or the Overseas Chinese, an appropriate representative of the descendant group and the ERO shall be contacted. The representative of the descendant group shall be given the opportunity to monitor archeological field investigations of the site, of recovered data from the site, and, if applicable, any interpretative treatment of the associated archeological site. A copy of the Final Archaeological Resources Report shall be provided to the representatives of the descendant group.

Archaeological Testing Program. The archeological consultant shall prepare and submit to the ERO for review and approval an archeological testing plan (ATP). The archeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property
types of the expected archeological resource(s) that potentially could be adversely affected by the proposed project, the testing method to be used, and the locations recommended for testing. The purpose of the archeological testing program will be to determine to the extent possible the presence or absence of archeological resources and to identify and to evaluate whether any archeological resource encountered on the site constitutes an historical resource under CEQA.

At the completion of the archeological testing program, the archeological consultant shall submit a written report of the findings to the ERO. If based on the archeological testing program the archeological consultant finds that significant archeological resources may be present, the ERO in consultation with the archeological consultant shall determine if additional measures are warranted. Additional measures that may be undertaken include additional archeological testing, archeological monitoring, and/or an archeological data recovery program. If the ERO determines that a significant archeological resource is present and that the resource could be adversely affected by the proposed project, at the discretion of the project sponsor either:

- (a) The proposed project shall be re-designed so as to avoid any adverse effect to the significant archeological resource; or
- (b) A data recovery program shall be implemented, unless the ERO determines that the archeological resource is of greater interpretive than research significance and that interpretive use of the resource is feasible.

Archaeological Monitoring Program. If the ERO in consultation with the archeological consultant determines that an archeological monitoring program shall be implemented the archeological monitoring program shall minimally include the following provisions:

- (a) The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to any project-related soils disturbing activities commencing.
- (b) The ERO in consultation with the archeological consultant shall determine what project activities shall be archeologically monitored. In most cases, any soils-disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), site remediation, etc., shall require archeological monitoring because of the risk these activities pose to potential archeological resources and to their depositional context;
- (c) The archeological consultant shall advise all project contractors to be on the alert for evidence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent discovery of an archeological resource;
- (d) The archeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archeological consultant and the ERO until the ERO has, in consultation with project archeological consultant, determined that project construction activities could have no effects on significant archeological deposits;
- (e) The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis;
- (f) If an intact archeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction activities and

equipment until the deposit is evaluated. If in the case of pile driving activity (foundation, shoring, etc.), the archeological monitor has cause to believe that the pile driving activity may affect an archeological resource, the pile driving activity shall be terminated until an appropriate evaluation of the resource has been made in consultation with the ERO. The archeological consultant shall immediately notify the ERO of the encountered archeological deposit. The archeological consultant shall make a reasonable effort to assess the identity, integrity, and significance of the encountered archeological deposit, and present the findings of this assessment to the ERO.

Whether or not significant archeological resources are encountered, the archeological consultant shall submit a written report of the findings of the monitoring program to the ERO.

Archaeological Data Recovery Program. The archeological data recovery program shall be conducted in accord with an archeological data recovery plan (ADRP). The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the ADRP prior to preparation of a draft ADRP. The archeological consultant shall submit a draft ADRP to the ERO. The ADRP shall identify how the proposed data recovery program will preserve the significant information the archeological resource is expected to contain. That is, the ADRP will identify what scientific/historical research questions are applicable to the expected resource, what data classes the resource is expected to possess, and how the expected data classes would address the applicable research questions. Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archeological resources if nondestructive methods are practical.

The scope of the ADRP shall include the following elements:

- (a) Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and operations.
- (b) Cataloguing and Laboratory Analysis. Description of selected cataloguing system and artifact analysis procedures.
- (c) Discard and Deaccession Policy. Description of and rationale for field and post-field discard and deaccession policies.
- (d) Interpretive Program. Consideration of an on-site/off-site public interpretive program during the course of the archeological data recovery program.
- (e) Security Measures. Recommended security measures to protect the archeological resource from vandalism, looting, and non-intentionally damaging activities.
- (f) Final Report. Description of proposed report format and distribution of results.
- (g) Curation. Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities.

Human Remains and Associated or Unassociated Funerary Objects. The treatment of human remains and of associated or unassociated funerary objects discovered during any soils disturbing activity shall comply with applicable State and Federal laws. This shall include immediate notification of the Coroner of the City and County of San Francisco and in the event of the Coroner's determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission (NAHC) who shall appoint a Most Likely Descendant (MLD) (Pub. Res. Code Sec. 5097.98). The archeological consultant, project sponsor, and MLD shall make all reasonable efforts to develop an agreement for the treatment of, with appropriate dignity, human remains and associated or unassociated funerary objects (CEQA Guidelines Section 15064.5(d)). The agreement should take into consideration the appropriate excavation, removal, recordation, analysis, custodianship, curation, and final disposition of the human remains and associated funerary objects.

Final Archaeological Resources Report. The archeological consultant shall submit a Draft Final Archaeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archeological resource and describes the archeological and historical research methods employed in the archeological testing/monitoring/data recovery program(s) undertaken. Information that may put at risk any archeological resource shall be provided in a separate removable insert within the final report.

Once approved by the ERO, copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division of the Planning Department shall receive one bound, one unbound and one unlocked, searchable PDF copy on CD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest in or the high interpretive value of the resource, the ERO may require a different final report content, format, and distribution than that presented above.

The proposed project would result in below-ground surface construction, including piles for building support. A geotechnical report was prepared on May 10, 2012, by Treadwell & Rollo. Like many areas of the City, the soils on the project site are comprised of fill materials. The report identified that the fill in the northern portion of the site is nine feet thick and consists of stiff clay overlying a two-foot-thick medium dense sand layer. In the southern portion of the site the clay and sand fill may be up to 20 feet thick, consisting of a combination of soft to medium stiff clayey soils and loose to medium dense sand. Further, on the southern portion of the site the clay and sand fill is likely underlain by a layer of soft and compressible Marsh deposits/Bay Mud layer, which may extend to a depth of 32 feet below ground surface (bgs). Native stiff clay likely underlies the clay and sand fill and Marsh deposits/Bay Mud across the entire site. Dense to very dense sand likely underlies stiff native clay. The top of the dense to very dense sand is likely on the order of 14 feet deep beneath the northern portion of the site and about 35 feet bgs in the southern portion of the site. Excavation for areas within the clay and sand fill (i.e., nine to 20 feet bgs) would not result in significant effects to archeological resources because these depths are above the historic land surface and Marsh deposits/Bay Mud. However, piles for the proposed project would extend between 25 and 45 feet bgs, which would penetrate the identified fill plus the layers of Marsh deposits/Bay Mud and native stiff clay. These deposits could contain unknown archeological and paleontological deposits.

An archeological review was performed by City staff in July 2013.¹² The review determined that no prehistoric deposits have yet been discovered in the Potrero Hill and former Potrero Point area. Given the locational/ecological/geographic characteristics of the project site location prehistorically, the absence of documented prehistoric sites here is unexpected.

The project site is located within the Late Holocene epoch the northern shoreline of the Islais Creek estuary. Based on the historical cartographic record the southwestern or southern portion of the project site was occupied by a lagoon and sizable freshwater-tidal marsh. From the project geotechnical investigations, this lagoon and marsh is indicated by the presence of late Bay Mud deposits over marsh deposits and extends throughout the southern half of the site. Because these "soft" geologic deposits are deeper within the site, the geotechnical report identifies this area as "Zone B," requiring distinct geotechnical treatment, including deeper piles.

As no archaeological report has been prepared for the project site, FEIR Mitigation Measure J-2 – Properties with No Previous Studies would apply to the proposed project. With implementation of this mitigation measure, impacts related to archaeological and paleontological resources would be less than significant. In accordance with the Eastern Neighborhoods FEIR requirements, the project sponsor has agreed to implement FEIR Mitigation Measure J-2. With compliance with FEIR Mitigation Measure J-2, the proposed project would not result in peculiar impacts that were not identified or a more severe adverse impact than analyzed in the Eastern Neighborhoods FEIR related to archeological resources. The Eastern Neighborhoods FEIR discussed disturbance of human remains in the Mission Dolores district, for which Mitigation Measure J-3 would apply. Because the proposed project is not located in the Mission Dolores district, this mitigation would not apply. The proposed project is located on a previously developed site and it is unlikely that human remains would be discovered. In the event such remains are discovered, compliance with State and federal laws concerning handling of human remains would ensure this impact is less than significant.

For the above reasons, the proposed project would not result in significant new or more severe impacts that were not identified in the Eastern Neighborhoods FEIR related to cultural resources, either individually or cumulatively.

¹² Randall Dean, San Francisco Planning Department, Environmental Planning, *Preliminary Archeological Review: Checklist* (July 12, 2013).

Тор	ics:	Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
5.	TRANSPORTATION AND CIRCULATION— Would the project:						
a)	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?						
b)	Conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?						
c)	Result in a change in air traffic patterns, including either an increase in traffic levels, obstructions to flight, or a change in location, that results in substantial safety risks?						\boxtimes
d)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses?						\boxtimes
e)	Result in inadequate emergency access?						\boxtimes
f)	Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?						

The Eastern Neighborhoods FEIR anticipated that growth resulting from the zoning changes could result in significant impacts on traffic and transit ridership, and identified 11 transportation mitigation measures. Even with mitigation, however, it was anticipated that the significant adverse cumulative traffic impacts at certain local intersections and the cumulative impacts on certain transit lines could not be fully mitigated. Thus, these impacts were found to be significant and unavoidable.

Trip Generation

The new building would include approximately 258 dwelling units, 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office), and a maximum of 147 parking spaces located at grade in the concrete podium utilizing car stackers. Access to site parking would be provided from a driveway on Tennessee Street. Two on-street parking spaces on Tennessee Street adjacent to the driveway would be designated as loading zone for project residents. In addition to vehicular parking, a minimum of 77 Class 1 bicycle parking spaces are proposed.

Trip generation of the proposed project was calculated using information in the 2002 *Transportation Impacts Analysis Guidelines for Environmental Review* (SF Guidelines) developed by the San Francisco Planning Department.¹³

The proposed project would generate an estimated 3,281 person trips (inbound and outbound) on a weekday daily basis. During the PM peak hour, the proposed project would generate an estimated 488 vehicle trips (accounting for vehicle occupancy data for this Census Tract), consisting of 292 person trips by auto, 96 transit trips, 27 walk trips and 73 trips by other modes.¹⁴ See Table TR-1, Proposed Project Trip Generation by Mode – PM Peak Hour.

Table TR-1	Fable TR-1 Proposed Project Trip Generation by Mode – PM Peak Hour									
Landllag	Person Trips					Vehicle Trips				
Land Use	Auto	Transit	Walk	Other	Total	Total	In	Out		
Residential	237	85	11	72	405	213	142	71		
Retail	44	8	15	1	68	23	11	12		
Office	11	3	1	0	15	9	1	8		
Total	292 (60%)	96 (20%)	27 (5%)ª	73 (15%)	488	245	154 (63%)	91 (37%)		
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SOURCE: San Francisco Planning Department, SF Guidelines (2002), Appendices C and E; Census ACS 2011; Fehr & Peers (2013).

a. Rounded down from 5.5 percent to ensure the percentages add up to 100%.

Traffic Impacts

The proposed project's vehicle trips would travel through the intersections surrounding the project block. Intersection operating conditions are characterized by the concept of level of service (LOS), which ranges from A to F and provides a description of an intersection's performance based on traffic volumes, intersection capacity, and vehicle delays. LOS A represents free flow conditions, with little or no delay, while LOS F represents congested conditions, with extremely long delays; LOS D (moderately high delays) is considered the lowest acceptable level in San Francisco. The intersections near the project site (within approximately 1,500 feet) include those shown in Table TR-2, Weekday PM Peak Hour Intersection Levels of Service – Existing Plus Project, p. 33.

The proposed project would generate an estimated 193 net new PM peak hour vehicle trips that could travel through surrounding intersections. This amount of new PM peak hour vehicle trips would not substantially increase traffic volumes at these or other nearby intersections, would not substantially increase average delay that would cause intersections that currently operate at acceptable LOS to deteriorate to unacceptable LOS, or would not substantially increase average delay at intersections that currently operate at unacceptable LOS.

¹³ Fehr & Peers, *Transportation Impact Study*, 1201–1225 *Tennessee Street*, Case Number: 2012.0493! (February 2014). These calculations are on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, as part of Case File No. 2012.0493E.

¹⁴ Fehr & Peers, *Transportation Impact Study*, 1201–1225 *Tennessee Street*, Case Number: 2012.0493! (February 2014). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

Table TR-2 Weekday PM Peak Hour	Table TR-2 Weekday PM Peak Hour Intersection Levels of Service – Existing Plus Project										
Intersection	Troffic Control	Existing	g	Existing Plus	Project						
Intersection	Traine Control	Avg. Delay ^a	LOS	Avg. Delay	LOS						
1. 16th Street/Mississippi Street/Seventh Street	Signalized	31.4	С	32.0	С						
2. 16th Street/Third Street	Signalized	25.9	С	26.0	С						
3. Mariposa Street/I-280 NB off-ramp	Signalized	22.5	С	22.5	С						
4. Mariposa Street/Indiana Street	Side-street stop	16.8 (NB)	C ²	17.0 (NB)	Cp						
5. Mariposa Street/Third Street	Signalized	16.9	В	17.3	В						
6. 22 nd Street/Indiana Street	All-way stop	8.8 (WB & NB)	А	9.1 (NB)	А						
7. 22 nd Street/Third Street	Signalized	12.0	В	12.1	В						
8. 23 rd Street/Pennsylvania Street	All-way stop	10.8 (SB)	В	11.2 (SB)	В						
9. 23 rd Street/Tennessee Street	Side-street stop	12.3 (SB)	В	16.6 (SB)	С						
10. 23 rd Street/Third Street	Signalized	12.2	В	14.5	В						
11. SB I-280 Off-Ramp/Pennsylvania Street	Signalized	16.0 (SB)	С	16.9 (SB)	С						
12. Cesar Chavez/NB I-280 Off- Ramp/Pennsylvania Street	Signalized	32.4	С	36.8	D						
13. 25th Street/Indiana Street/I-280 NB On-Ramp	All-way stop	11.9 (WB)	В	12.4 (WB)	В						

SOURCE: Fehr & Peers (2013).

LOS = level of service

a. Delay reported as seconds per vehicle. For signalized intersections, a combined weighted average delay for the various movements within the intersection is reported. For unsignalized intersection, the highest average delay for an approach is reported (approach indicated in parentheses). Based on the methodology in the 2000 Highway Capacity Manual, the LOS is based on the reported delay for signalized and unsignalized intersections.

b. At this intersection, the northbound approach is modeled as two lanes, northbound-left and northbound-right, due to the width of the lane and reflecting observed driver behavior.

Each of the rezoning options in the Eastern Neighborhoods FEIR identified significant and unavoidable cumulative (2025) impacts relating to weekday PM peak hour traffic conditions, with the adopted version of the Eastern Neighborhoods Plan having significant impacts at four intersections in the Central Waterfront neighborhood, which were projected to operate at LOS E or F during the weekday PM peak hour. These four intersections consist of the following: Third/César Chávez; Third/Evans; César Chávez/Evans; and 25th/Indiana Streets. With the exception of the intersection of 25th/Indiana Streets, no feasible mitigation measures were identified to mitigate the above impacts to less-than-significant levels. General mitigation measures were proposed for the entire Plan Area. These include intelligent traffic management, enhanced transportation funding, and parking management to discourage driving. Even with mitigation, however, cumulative impacts at the above intersections were found to be significant and unavoidable and a Statement of Overriding Considerations related to the significant and unavoidable cumulative traffic impacts was adopted as part of the FEIR Certification and project approval.

As shown in Table TR-2, the addition of project-generated traffic would result in small increases in the average delay per vehicle at the study intersections. All study intersections would continue to operate at an acceptable LOS D or better under Existing Plus Project conditions.

The proposed project would also have a significant impact on traffic if it created or substantially increased potential collision risks in the study area. In general, the proposed project would add vehicle

trips to the surrounding roadways; however, a general increase in traffic would not be considered a significant impact.

Existing volumes on Tennessee Street are low and are not likely to interfere with vehicles entering and exiting the project site. During the peak hours, most Muni buses depart the maintenance yard on Tubbs Street and exit away from the project site towards Minnesota Street. Occasional Muni buses were observed to exit to Tennessee Street to reach Third Street via 23rd Street; however, these vehicles are infrequent (less than five per hour during observations) and would not substantially increase the potential collision risks in the study area. Vehicle queues at the proposed project driveway into the public right-of-way would be subject to the Planning Department's vehicle queue abatement Conditions of Approval.

Although the proposed project would have less-than-significant traffic impacts, there are a number of measures that could be implemented to lessen the effect of automobile traffic in the project vicinity. These are described below as recommended improvements.

Improvement Measure I-TR-1 – Queue Abatement. As an improvement measure to minimize the vehicle queues at the proposed project driveway into the public right-of-way, the proposed project would be subject to the Planning Department's vehicle queue abatement Conditions of Approval.

Improvement Measure I-TR-2 – Street Sweeping Requirements. The proposed streetscape plan includes tree wells that extend into the parking lane. As an improvement measure to ensure the parking spaces between tree wells are regularly cleaned, an agreement shall be made with the building management to take on responsibility for the regular cleaning of any pockets created by the tree wells which cannot be cleaned by DPW street cleaning equipment.

Therefore, the proposed project would not result in significant impacts on traffic that were not identified in the Eastern Neighborhoods FEIR.

Freeway Impacts

Similar to intersections, project trips would be added to study freeway segments to existing traffic volumes to create Existing Plus Project traffic volumes as shown in Table TR-3, PM Peak Hour Freeway Levels of Service – Existing Plus Project Conditions, p. 35. Table TR-3 compares the LOS under Existing and Existing Plus Project conditions. The segment of NB U.S. 101 north of the On-ramp/Cesar Chavez Street would continue to operate at LOS F with or without the proposed project. The project's contribution to traffic on U.S. 101 (one trip northbound) would be minor and result in less than one percent traffic increase during the PM peak hour.

Therefore, the proposed project would not result in significant impacts on freeways that were not identified in the Eastern Neighborhoods FEIR.

Table TR-3 PM Peak Hour Freeway Levels of Service – Existing Plus Project Conditions								
	Existing			Existing Plus Project				
Freeway Segment	Volumeª	Density⁵	LOS	Project Trips	Volume	Density⁵	LOS	
SB U.S. 101 north of the Cesar Chavez Street Off- Ramp	6,754	33.9	D	3	6,757	34.0	D	
NB U.S. 101 north of the On-Ramp/Cesar Chavez Street	8,426	>45	F	1	8,427	>45	F	

SOURCE: Fehr & Peers (2013).

Bold indicates unacceptable conditions (LOS E or F).

SB = southbound; NB = northbound

a. Source: Potrero HOPE Transportation Study (CDM Smith, October 2012); Caltrans traffic counts (2008-2009).

Density is reported in passenger cars per mile per lane (pc/mi/ln). b.

Transit Impacts

The project site is within 0.25 mile of T Third, 22 Fillmore, and 48 Quintara-24th Street, as well as Caltrain. The proposed project would be expected to generate 96 transit trips during the PM peak hour. Given the wide availability of nearby transit, the addition of 96 PM peak hour transit trips would be accommodated by existing capacity (see Table TR-4, Muni Southeast Screenline – PM Peak Hour, p. 35, and Table TR-5, Regional Transit Screenline – Project Conditions, p. 36). As such, the proposed project would not result in unacceptable levels of transit service or cause a substantial increase in delays or operating costs such that significant adverse impacts in transit service could result.

Table TR-41 Muni Southeast Screenline – PM Peak Hour									
	Existing			Existing Plus Project					
Outbound Screenline	PM Peak Hour Ridership	Hourly Capacity	Capacity Utilization	Project Trips	PM Peak Hour Ridership	Capacity Utilization			
Southeast									
Third Street Corridor ^a	508	714	71%	29	537	75%			
Mission Street Corridor ^b	1,529	2,789	55%	0	1,529	55%			
San Bruno/Bayshore Corridor ^c	1,320	2,134	62%	0	1,320	62%			
All Other Lines ^d	1,034	1,712	60%	0	1,034	60%			
Total	4,391	7,349	60%	29	4,420	60%			

SOURCE: SF Muni (2011); Fehr & Peers (2013), see Appendix F for Transit Line Capacity Calculations.

a. Includes T Third Street.

Includes 14 Mission, 14L Mission Limited, 14X Mission Express, and 49 Van Ness-Mission. b.

c. Includes 8AX Bayshore 'A' Express, 8BX Bayshore 'B' Express, 8X Bayshore Express, 9 San Bruno, and 9L San Bruno Limited.

Includes J Church, 10 Townsend, 12 Folsom-Pacific, 19 Polk, and 27 Bryant. d.

Table TR-5 Regional	Table TR-5 Regional Transit Screenline – Project Conditions											
	E	existing Conditions			Project Conditi	ons						
Screenline	PM Peak Hour Ridership	PM Peak Hourly Capacity	Capacity Utilization	Project Trips	Ridership	Capacity Utilization						
East Bay												
BART	19,716	22,050	89%	6	19,722	89%						
AC Transit	2,256	3,926	57%	0	2,256	57%						
Ferries	805	1,615	50%	0	805	50%						
Screenline Subtotal	22,777	27,591	83%	6	22,783	83%						
North Bay												
Golden Gate Transit Buses	1,384	2,817	49%	1	1,385	49%						
Ferries	968	1,959	49%	1	969	49%						
Screenline Subtotal	2,352	4,776	49%	2	2,354	49%						
South Bay												
BART	10,682	14,910	72%	7	10,689	72%						
Caltrain	2,377	3,100	77%	15	2,392	77%						
SamTrans	141	320	44%	0	141	44%						
Screenline Subtotal	13,200	18,330	72%	22	13,222	72%						
Regional Total	38,330	50,697	76%	30	38,359	76%						
SOURCE: San Francisco Plan	ning Department (20	12): Fehr & Peers (20	13).									

Each of the rezoning options in the Eastern Neighborhoods FEIR identified significant and unavoidable cumulative impacts relating to increases in transit ridership on Muni lines, with the Preferred Project having significant impacts on seven lines. Of those lines, the project site is located within a quarter-mile of Muni lines T Third, 22 Fillmore, and 48 Quintara-24th Street. Mitigation measures proposed to address these impacts related to pursuing enhanced transit funding; conducting transit corridor and service improvements; and increasing transit accessibility, service information and storage/maintenance capabilities for Muni lines in the Eastern Neighborhoods. Even with mitigation, however, cumulative impacts on the above lines were found to be significant and unavoidable and a Statement of Overriding Considerations related to the significant and unavoidable cumulative transit impacts was adopted as part of the FEIR Certification and project approval.

The proposed project would not contribute considerably to these conditions as its minor contribution of 96 PM peak hour transit trips would not be a substantial proportion of the overall additional transit volume generated by Eastern Neighborhood projects. The proposed project would also not contribute considerably to 2025 cumulative transit conditions and thus would not result in any significant cumulative transit impacts.

For the above reasons, the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods FEIR related to transit and would not contribute considerably to cumulative transit impacts that were identified in the Eastern Neighborhoods FEIR.

Pedestrian Impacts

The proposed project would not include sidewalk narrowing, roadway widening, or removal of a center median; conditions that can adversely affect pedestrians. Pedestrian trips generated by the proposed project would include walk trips to and from the local and regional transit stops, as well as some walk trips to and from nearby commercial and industrial uses. Overall, the proposed project would add up to 123 pedestrian trips to the surrounding streets (this includes 96 transit-access trips and 27 walk trips) during the weekday PM peak hour. These new pedestrian trips would be spread out over several adjacent sidewalks and crosswalks. Pedestrian volumes around the proposed project are generally low and overcrowding on pedestrian facilities is not expected to occur due to the proposed project.

The project proposes the expansion of the frontage sidewalk from current variable widths of five to 16 feet to a minimum of width of 12 feet wide with an eight-foot pedestrian walkway. Sidewalks along Tennessee Street would be just over 15 feet wide, with approximately 7.5-foot wide pedestrian walkways. Sidewalks along 23rd Street would be just over 12 feet wide, with over 9.5-foot wide pedestrian walkway. Sidewalks along Third Street are proposed to be approximately 11.5 feet wide, with just under an eight-foot walkway. The proposed sidewalk widths meet minimum City standards for sidewalks per the Better Streets Plan and will accommodate the pedestrian trips generated by the project.

The new sidewalk would include new landscaping along Tennessee and 23rd Streets to improve the pedestrian experience. The project is consolidating and removing existing driveways and loading docks into one single driveway on Tennessee Street, reducing the number of conflict points between vehicles and pedestrians. The project will also formalize the on-street parking with curbs and gutters which will discourage parking on the sidewalk as currently is the practice on 23rd Street. Additional pedestrian amenities include the public pedestrian pathway along the northern edge of the project site and a bulbout with directional curb ramps on the southwestern and southeastern corners of the project site. The public pedestrian pathway will provide a connection between Third Street and the existing pathway along Tennessee Street north of the project site. The installation of the bulbouts would reduce the crossing distance for pedestrians choosing to cross 23rd and Tennessee Streets at these locations and improve pedestrian visibility for oncoming vehicles from all directions. For several ground-level residential units on Tennessee Street, a 3.5-foot-high wood fence with horizontal slats is proposed to be located at the property line but would not encroach into the public way nor affect the pedestrian experience along this street. In sum, the project's provision for pedestrian accessibility on the project frontage would improve the pedestrian experience on this block.

Project-generated transit trips will begin as pedestrian trips traveling to the appropriate transit stop. Residents and employees traveling to the nearest T Third light rail stop at 23rd and Third Streets would travel along the proposed and existing sidewalks on Third and 23rd Streets and cross at the signalized crossing to the light-rail platform. Residents and employees traveling to the 22nd Street Caltrain station would be accommodated through existing and proposed sidewalks along Tennessee and 22nd Streets as well as the existing pedestrian pathway on Tennessee Street north of Tubbs Street. the pedestrian pathway and 22nd Street are currently popular walking routes and with minimum 10-foot-wide sidewalks and minimal conflicting traffic. Similar to the above, along the project frontage the pedestrian conditions would generally be improved by the project.

Beyond the immediate project frontage, no improvements to the pedestrian facilities in the area are proposed. Sidewalks are not present on Tennessee Street directly south of the site or on Tubbs Street.

While these conditions present an inadequate pedestrian environment, pedestrian activity along these streets is limited as these streets are lined with industrial uses and do not provide through pedestrian access to other destinations. Sidewalks along 23rd Street have rolled curbs and are often partially blocked by parked vehicles or loading vehicles. While not ideal for pedestrian access, a minimum five-foot pedestrian walkway is generally maintained on these sidewalks. Many unsignalized intersections near the project site have unmarked crosswalks. While curb ramps are provided at most intersections in the immediate vicinity of the project, certain corners, such as 22nd Street/Indiana Street, feature curb ramps but these are older and have not been updated for more recent accessibility recommendations (e.g., yellow truncated domes).

The proposed project would not create potential collision risks through increased vehicle conflicts or inadequate sight distance for pedestrians, or otherwise interfere with pedestrian accessibility to the site and adjoining areas. Further while the above discussion identifies some gaps in the pedestrian network, overall pedestrian facilities are generally adequate, and the proposed project would provide an improvement to the pedestrian environment in the neighborhood.

As such, the proposed project would not cause a hazard to pedestrians or otherwise interfere with pedestrian accessibility to the project site and adjoining areas. Pedestrian activity may increase as a result of the proposed project, but not to a degree that would result in substantial overcrowding on public sidewalks. For the above reasons, the proposed project would not result in significant impacts on pedestrian safety that were not identified in the Eastern Neighborhoods FEIR.

Bicycle Impacts

The area around the proposed project has a number of streets designated as bicycle routes. The project site is within convenient bicycling distance of office and retail buildings in the Dogpatch, Mission Bay, Mission District, Potrero Hill, South of Market, and Bayview. As such, it is anticipated that a substantial portion of the 73 "other" trips generated by the proposed project would be bicycle trips. There are bicycle routes nearby to the project site, including bicycle lanes on 16th (Route 40), Illinois (Route 5), and Cesar Chavez Streets, and a bicycle routes on Indiana and Minnesota Streets (Routes 7 and 907). Bicyclists from the project site will use Tennessee, 23rd, or Tubbs Streets to connect to Routes 7 (Minnesota Street) and 5 (Indiana Street), which provide connections to further destinations and designated bicycle routes. Based on observations and traffic counts taken, these streets generally have low traffic volumes with slow speeds and would provide adequate bicycle access between the project site and designated bicycle routes. Although the proposed project would result in an increase in the number of vehicles and loading activity in the vicinity of the project site, this increase would not be substantial enough to affect bicycle travel in the area. The proposed project is not located on a bicycle route and would not create new collision risks through inadequate sight distance or substantial conflicts to bicyclists. Although the proposed project would result in an increase in the number of vehicles in the project vicinity, this increase would not substantially affect bicycle travel in the area.

The proposed project would not increase bicycle traffic to a level that adversely affects bicycle facilities in the area; nor would the proposed project create new potential collision risk or substantial conflict to bicycling. In addition, the frequency of vehicles entering and exiting the project site would not be substantial enough to cause a hazard to bicyclists. For the above reasons, the proposed project would not result in significant impacts on bicycle safety that were not identified in the Eastern Neighborhoods FEIR.

Bicycle Parking: *Planning Code* Section 155.2 describes the requirements for Class 1 and Class 2 bicycle parking spaces for new residential, office, and retail buildings. Class 1 bicycle parking can include bicycle lockers, check-in facilities, monitored parking, or other types of restricted-access parking area. Class 2 bicycle parking should be located in a publicly accessible, highly visible location and are intended for transient or short-term use by visitors, guests, and patrons. Where Class 2 bicycle parking areas are not located in an outdoor location clearly visible to bicyclists, signs shall indicate the locations of the facilities on the exterior of the building at each major entrance and in other appropriate locations. Municipal Code Section 155(j) requires one bicycle parking space for every 20 off-street parking spaces. Based on this code requirement, the proposed project would be required to provide seven bicycle parking spaces. Required bicycle parking spaces shall not be provided within dwelling units, balconies, or required open space. Bicycle parking must otherwise meet the standards set out for parking as described in Section 155.1 of the *Planning Code*.

The proposed project would provide secure bicycle parking for residents and commercial tenants in the ground level parking garage. A total of 179 Class 1 and 84 Class 2 bicycle parking spaces are proposed. The proposed project includes a bicycle storage room with Class 1 bicycle parking near the northwest corner of the project site which is accessible from the proposed public pathway. Class 2 bicycle racks are provided in three locations in the garage which are accessible from all sides via the building lobbies and garage entrances. The proposed project would meet and exceed the *Planning Code* requirement. Additional bicycle facilities proposed include a bike maintenance station located at the northwest corner of the project site.

The proposed streetscape plan does not include Class 2 bicycle parking spaces adjacent to the commercial land uses nor does it include signage indicating the locations of the bicycle amenities at the site. While these are not considered significant impacts, the following Improvement Measure has been identified:

Improvement Measure I-TR-3 – Bicycle Parking Requirements. The project sponsor shall coordinate with SFMTA on the following changes to the proposed project: incorporate Class 2 bicycle parking spaces into the proposed streetscape plan in a publicly accessible and highly visible location; develop signage that directs users to the Class 2 bicycle parking spaces in the parking garage and the bicycle maintenance station in the northwest corner of the site. Signage shall be included in all bicycle parking areas with information about the bicycle maintenance station.

Bicycle Circulation: The area around the proposed project has a number of streets designated as bicycle routes. The project site is within convenient bicycling distance of office and retail buildings in the Dogpatch, Mission Bay, Mission District, Potrero Hill, South of Market, and Bayview. As such, it is anticipated that a substantial portion of the 73 "other" trips generated by the proposed project would be bicycle trips. There are bicycle routes nearby to the project site, including bicycle lanes on 16th Street (Route 40), Illinois Street (Route 5), and Cesar Chavez Street, and a bicycle routes on Indiana and Minnesota Streets (Routes 7 and 907). Bicyclists from the project site will use Tennessee, 23rd, or Tubbs Streets to connect to Routes 7 (Minnesota Street) and 5 (Indiana Street), which provide connections to further destinations and designated bicycle routes. Based on observations and traffic counts taken, these streets generally have low traffic volumes with slow speeds and would provide adequate bicycle access between the project site and designated bicycle routes. Although the proposed project would result in an increase in the number of vehicles and loading activity in the vicinity of the project site, this increase would not be substantial enough to affect bicycle travel in the area. The proposed project is not located on

a bicycle route and would not create new collision risks through inadequate sight distance or substantial conflicts to bicyclists.

As discussed above, the proposed project would not increase bicycle traffic to a level that adversely affects bicycle facilities in the area; nor would the proposed project create new potential collision risk or substantial conflict to bicycling. The proposed project would not affect bicycle accessibility to the project site or adjoining areas. Thus, the proposed project's impact to bicycle circulation would be considered less than significant. For the above reasons, the proposed project would not result in peculiar impacts that were not identified in the Eastern Neighborhoods FEIR related to bicycle circulation or safety.

Loading Impacts

Planning Code Section 152.1 requires no off-street loading for residential development less than 100,000 sf or retail use less than 10,000 sf in gross floor area. The proposed project includes 258 dwelling units, 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office), and a maximum of 147 parking spaces located at grade in the concrete podium utilizing car stackers. The proposed project's residential and commercial portions would have a demand for less than one delivery/freight loading space during the average hour and peak hour. Residential loading demand would typically be generated when tenants move in and out of the building, which would typically be infrequent, and could require a parking permit from the SFMTA if they park large moving trucks on-street. Parcel delivery vehicles (e.g., UPS) would also arrive at the building; however, these deliveries are usually short and would not substantially affect conditions around the site. Commercial loading demand related to the retail and office uses could include parcel and goods delivery and pick-up. Under *Planning Code* Section 152.1, the proposed project would require one loading space for the proposed residential land uses.¹⁵

The proposed project would not include an off-street loading space within the garage and therefore would not be consistent with the *Planning Code* requirements. The project would however, propose a 29-foot on-street loading zone on Tennessee Street and a designated passenger loading space on 23rd Street near the corner of Third Street, subject to the review and approval of SFMTA. If approved, commercial and passenger loading could occur in the designated loading zones on Tennessee and 23rd Streets. No loading would occur on Third Street.

SFMTA, who is responsible for the review and permitting of all changes to on-street parking zones, is not generally supportive of off-street loading requirements being provided on-street; therefore this proposal may not be approved. If the on-street commercial loading zones are not approved, the project would be required to meet the *Planning Code* requirements for off-street loading or seek an exception, or variance, if allowed under the *Planning Code*. The residential and commercial loading demand can be accommodated with either on- or off-street commercial loading facilities, and therefore the project's commercial loading impact is considered less than significant. Although the proposed project would have less-than-significant loading impacts, the following Improvement Measure has been identified:

¹⁵ Per *San Francisco Planning Code* Table 152.1, 0.1 space (zero spaces) would be required for the proposed 10,000 sf of office space and one space would be required for the residential land uses (100,000 to 200,000 sf). Zero spaces would be required for the retail space (less than 10,000 sf). Per Section 153, the total requirements for off-street loading spaces "shall be the sum of the requirements for the various uses or activities computed separately, including fractional values."

Improvement Measure I-TR-4 – On-Site Loading Spaces. The project sponsor is currently applying for a *Planning Code* exemption through the SFMTA to allow loading to occur at the designated off-site. If the exception is not approved, the project sponsor shall revise the site plan to include one on-site loading space.

Therefore, the proposed project would meet the loading requirements of the *Planning Code*. For the above reasons, the proposed project would not result in significant impacts on transportation and circulation related to loading that were not identified in the Eastern Neighborhoods FEIR.

Emergency Access

The proposed project would not close off any existing streets or entrances to public uses. Therefore, the proposed project would not result in any significant impacts on emergency access that were not identified in the Eastern Neighborhoods FEIR.

Construction

The proposed project's construction activities would last approximately 24 months and would include building construction. Although construction activities would result in additional vehicle trips to and from the project site from workers and material and equipment deliveries, these activities would be limited in duration. Therefore, the proposed project's construction would not result in significant impacts on transportation that were not identified in the Eastern Neighborhoods FEIR.

Although less-than-significant construction impacts, the following Improvement Measure has been identified:

Improvement Measure I-TR-5 – Construction Management.

Traffic Control Plan for Construction. As an improvement measure to reduce potential conflicts between construction activities and pedestrians, transit and autos at the project site, the contractor shall add certain measures to the required traffic control plan for project construction. In addition to the requirements for a construction traffic control/management plan, the project shall include the following measures.

Nonpeak Construction Traffic Hours. In addition, to minimize the construction-related disruption of the general traffic flow on adjacent streets during the AM and PM peak periods, truck movements and deliveries should be limited during peak hours (generally 7:00 to 9:00 a.m. and 4:00 to 6:00 p.m., or other times, as determined by SFMTA and its Transportation Advisory Staff Committee [TASC]).

Carpool and Transit Access for Construction Workers. To minimize parking demand and vehicle trips associated with construction workers, the construction contractor shall include methods to encourage carpooling and transit access to the project site by construction workers in the Construction Management Plan.

Project Construction Updates for Adjacent Businesses and Residents. To minimize construction impacts on access for nearby institutions and businesses, the project sponsor shall provide nearby residences and adjacent businesses with regularly updated information regarding project construction, including a project construction contact person, construction activities, duration, peak construction activities (e.g., concrete pours), travel lane closures, and lane closures.

Parking Analysis

Public Resources Code Section 21099(d), effective January 1, 2014, provides that, "aesthetics and parking impacts of a residential, mixed-use residential, or employment center project on an infill site located within a transit priority area shall not be considered significant impacts on the environment." Accordingly, aesthetics and parking are no longer to be considered in determining if a project has the potential to result in significant environmental effects for projects that meet all of the following three criteria:

- a) The project is in a transit priority area;
- b) The project is on an infill site; and
- c) The project is residential, mixed-use residential, or an employment center.

The proposed project meets each of the above three criteria and thus, this determination does not consider the adequacy of parking in determining the significance of project impacts under CEQA.¹⁶

The Planning Department acknowledges that parking conditions may be of interest to the public and the decision makers. Therefore, this determination presents a parking demand analysis for informational purposes.

Parking conditions are not static, as parking supply and demand varies from day to day, from day to night, from month to month, etc. Hence, the availability of parking spaces (or lack thereof) is not a permanent physical condition, but changes over time as people change their modes and patterns of travel. While parking conditions change over time, a substantial shortfall in parking caused by a project that creates hazardous conditions or significant delays to traffic, transit, bicycles or pedestrians could adversely affect the physical environment. Whether a shortfall in parking creates such conditions will depend on the magnitude of the shortfall and the ability of drivers to change travel patterns or switch to other travel modes. If a substantial shortfall in parking caused by a project creates hazardous conditions or significant could also result in secondary physical environmental impacts (e.g., air quality or noise impacts caused by congestion), depending on the project and its setting.

The absence of a ready supply of parking spaces, combined with available alternatives to auto travel (e.g., transit service, taxis, bicycles, or travel by foot) and a relatively dense pattern of urban development, induces many drivers to seek and find alternative parking facilities, shift to other modes of travel, or change their overall travel habits. Any such resulting shifts to transit service or other modes (walking and biking), would be in keeping with the City's "Transit First" policy and numerous San Francisco General Plan Polices, including those in the Transportation Element. The City's Transit First Policy, established in the City's Charter Article 8A, Section 8A.115, provides that "parking policies for areas well served by public transit shall be designed to encourage travel by public transportation and alternative transportation."

The transportation analysis accounts for potential secondary effects, such as cars circling and looking for a parking space in areas of limited parking supply, by assuming that all drivers would attempt to find parking at or near the project site and then seek parking farther away if convenient parking is

¹⁶ San Francisco Planning Department, *Transit-Oriented Infill Project Eligibility Checklist for 1201–1225 Tennessee Street* (February 25, 2014). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

unavailable. The secondary effects of drivers searching for parking is typically offset by a reduction in vehicle trips due to others who are aware of constrained parking conditions in a given area, and thus choose to reach their destination by other modes (i.e. walking, biking, transit, taxi). If this occurs, any secondary environmental impacts that may result from a shortfall in parking in the vicinity of the proposed project would be minor, and the traffic assignments used in the transportation analysis, as well as in the associated air quality, noise and pedestrian safety analyses, would reasonably address potential secondary effects.

The proposed project would provide 141 stacked automobile parking spaces (including two car-share spaces) and six handicap parking spaces for a total of 147 off-street parking spaces. In addition, the proposed project would also include 12 public on-street parking spaces along 23rd Street and Tennessee Street through the reconfiguration of the curbface and the removal of existing driveways. The proposed project would remove five existing public on-street parking spaces along Tennessee Street at Tubbs Street, resulting in a net increase of seven parking spaces along the project site frontage compared to existing conditions.

On an average weekday, the peak evening demand for parking would be for 377 spaces and during midday the demand would be 331 parking spaces. The proposed project would provide 147 off-street spaces. Thus, as proposed, the project would have an unmet parking demand of an estimated 230 spaces in peak evening and 184 spaces during midday. At this location, the unmet parking demand could be accommodated within existing on-street and off-street parking spaces within a reasonable distance of the project vicinity. Additionally, the project site is well served by public transit and bicycle facilities. Therefore, any unmet parking demand associated with the project would not materially affect the overall parking conditions in the project vicinity such that hazardous conditions or significant delays would be created.

Planning Code Parking Requirements: This project falls within the Urban Mixed-Use designation. Under this designation, the City's *Planning Code* specifies parking maximums, rather than parking minimums. The City of San Francisco's maximum allowed parking for Urban Mixed Use development according to Section 151.1 of the *Planning Code* is:

- 0.75 space per dwelling unit under two bedrooms or with at least two bedrooms and less than 1,000 sf of occupied floor area (165 units, 124 spaces)
- One space per dwelling unit with at least two bedrooms and at least 1,000 sf of occupied floor area (110 units, 110 spaces)
- One space per 500 sf of gross floor area for retail (5,078 sf, 10 spaces)
- One space per 1,000 sf of gross floor area for office (10,000 sf, 10 spaces)

As applied to this project, 254 parking spaces would be the maximum allowed. The project's proposed 147 total parking spaces falls within the *Planning Code* maximum. In addition, as required by the *Planning Code* Section 167, the parking spaces shall be sold separately from the purchase fees for dwelling units.

It should be noted that the Planning Commission has the discretion to adjust the number of on-site parking spaces included in the proposed project, typically at the time that the project entitlements are sought. The Planning Commission may not support the parking ratio proposed. In some cases, particularly when the proposed project is in a transit rich area, the Planning Commission may not support the provision of any off-street parking spaces. This is, in part, owing to the fact that the parking

spaces are not "bundled" with the residential units. In other words, residents would have the option to rent or purchase a parking space, but one would not be automatically provided with the residential unit.

If the project were ultimately approved with no off-street parking spaces, the proposed project would have an unmet demand of 230 peak evening spaces and 184 midday spaces. As mentioned above, the unmet parking demand could be accommodated within existing on-street and off-street parking spaces nearby and through alternative modes such as public transit and bicycle facilities. Given that the unmet demand could be met by existing facilities and given that the proposed project site is well-served by transit and bicycle facilities, a reduction in the number of off-street parking spaces associated with the proposed project, even if no off-street spaces are provided, would not result in significant delays or hazardous conditions.

In summary, the proposed project would not result in a substantial parking shortfall that would create hazardous conditions or significant delays affecting traffic, transit, bicycles or pedestrians.

The project site is not located within an airport land use plan area, or in the vicinity of a private airstrip. Therefore, topic 16c from the CEQA Guidelines Appendix G is not applicable. Emergency access would remain unchanged from existing conditions. Emergency vehicles would continue to access the site from Third, 23rd, and Tennessee Streets. Aside from the relatively minor increase in vehicle traffic that would result from the additional activity at the site, the proposed project would not inhibit emergency access to the project site; therefore, the proposed project would have a less-than-significant impact to emergency access.

For these reasons, the proposed project would neither result in a significant impact related to emergency access nor result in any peculiar impacts related to emergency access that were not identified in the Eastern Neighborhoods FEIR.

Тор	ics:	Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
6.	NOISE—Would the project:						
a)	Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?						
b)	Result in exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?		\boxtimes	\boxtimes	\boxtimes		
c)	Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?			\boxtimes	\boxtimes		
d)	Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?		\boxtimes				

Тор	ics:	Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
e)	For a project located within an airport land use plan area, or, where such a plan has not been adopted, in an area within two miles of a public airport or public use airport, would the project expose people residing or working in the area to excessive noise levels?						
f)	For a project located in the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?						\boxtimes
g)	Be substantially affected by existing noise levels?		\boxtimes	\boxtimes	\boxtimes		

The Eastern Neighborhoods FEIR identified potential conflicts related to residences and other noise-PDR, retail, sensitive uses in proximity to noisy uses such as entertainment, cultural/institutional/educational uses, and office uses. In addition, the Eastern Neighborhoods FEIR noted that implementation of the Area Plan would incrementally increase traffic-generated noise on some streets in the Plan Area and result in construction noise impacts from pile driving and other construction activities. The Eastern Neighborhoods FEIR therefore identified six noise mitigation measures that would reduce noise impacts to less-than-significant levels.

Eastern Neighborhoods FEIR Mitigation Measures F-1 and F-2 relate to construction noise. Mitigation Measure F-1 addresses individual projects that include pile-driving, and Mitigation Measure F-2 addresses individual projects that include particularly noisy construction procedures (including pile-driving). These mitigation measures would apply to the proposed project, since it will likely involve pile-driving.

Project Mitigation Measure M-NO-1 — **Construction Noise (Mitigation Measure F-1 from the Eastern Neighborhoods FEIR).** For subsequent development projects within proximity to noise-sensitive uses that would include pile-driving, individual project sponsors shall ensure that piles be pre-drilled wherever feasible to reduce construction-related noise and vibration. No impact pile drivers shall be used unless absolutely necessary. Contractors would be required to use pile-driving equipment with state-of-the-art noise shielding and muffling devices. To reduce noise and vibration impacts, sonic or vibratory sheetpile drivers, rather than impact drivers, shall be used wherever sheetpiles are needed. Individual project sponsors shall also require that contractors schedule pile-driving activity for times of the day that would minimize disturbance to neighbors.

Project Mitigation Measure M-NO-2 — **Construction Noise (Mitigation Measure F-2 from the Eastern Neighborhoods FEIR).** Where environmental review of a development project undertaken subsequent to the adoption of the proposed zoning controls determines that construction noise controls are necessary due to the nature of planned construction practices and the sensitivity of proximate uses, the Planning Director shall require that the sponsors of the subsequent development project develop a set of site-specific noise attenuation measures under the supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted to the Department of Building Inspection to ensure that

maximum feasible noise attenuation will be achieved. These attenuation measures shall include as many of the following control strategies as feasible:

- Erect temporary plywood noise barriers around a construction site, particularly where a site adjoins noise-sensitive uses
- Utilize noise control blankets on a building structure as the building is erected to reduce noise emission from the site
- Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings housing sensitive uses
- Monitor the effectiveness of noise attenuation measures by taking noise measurements
- Post signs on-site pertaining to permitted construction days and hours and complaint procedures and who to notify in the event of a problem, with telephone numbers listed.

The increase in noise in the project area during project construction would not be considered a peculiar impact of the proposed project, because the construction noise would be temporary (maximum 24 months), intermittent, and restricted in occurrence and level, as the contractor would be subject to and would comply with the Noise Ordinance. FEIR Mitigation Measures F-1 and F-2 would be implemented to address particularly noisy pile-driving activities.

In addition, all construction activities for the proposed project (approximately 24 months) would be subject to and would comply with the San Francisco Noise Ordinance (Article 29 of the San Francisco Police Code) (Noise Ordinance). Construction noise is regulated by the Noise Ordinance. The Noise Ordinance requires that construction work be conducted in the following manner: (1) noise levels of construction equipment, other than impact tools, must not exceed 80 dBA at a distance of 100 feet from the source (the equipment generating the noise); (2) impact tools must have intake and exhaust mufflers that are approved by the Director of the Department of Public Works (DPW) or the Director of the Department of Building Inspection (DBI) to best accomplish maximum noise reduction; and (3) if the noise from the construction work would exceed the ambient noise levels at the site property line by 5 dBA, the work must not be conducted between 8:00 p.m. and 7:00 a.m. unless the Director of DPW authorizes a special permit for conducting the work during that period.

DBI is responsible for enforcing the Noise Ordinance for private construction projects during normal business hours (8:00 a.m. to 5:00 p.m.). The Police Department is responsible for enforcing the Noise Ordinance during all other hours. Nonetheless, during the construction period for the proposed project of approximately nine months, occupants of the nearby properties could be disturbed by construction noise. Times may occur when noise could interfere with indoor activities in nearby residences and other businesses near the project site and may be considered an annoyance by occupants of nearby properties. The increase in noise in the project area during project construction would not be considered a significant impact of the proposed project, because the construction noise would be temporary (approximately 24 months), intermittent, and restricted in occurrence and level, as the contractor would be subject to and would comply with the Noise Ordinance.

Eastern Neighborhoods FEIR Mitigation Measures F-3, F-4, and F-6 include additional measures for individual projects that include new noise-sensitive uses. Mitigation Measure F-3 requires that new development that includes noise-sensitive uses located along streets with noise levels above 60 dBA (Ldn), where such development is not already subject to California Noise Insulation Standards in Title 24, the

project sponsor shall conduct a detailed analysis of noise reduction requirements. Mitigation Measure F-4 requires the preparation of an analysis that includes, at minimum, a site survey to identify potential noise-generating uses within 900 feet of and that have a direct line of sight to the project site, and at least one 24-hour noise measurement (with maximum noise levels taken every 15 minutes) to demonstrate that acceptable interior noise levels consistent with Title 24 can be attained. Mitigation Measure F-3, which includes measures for noise-sensitive uses that are not subject to Title 24, Noise Insulation Standards, is not applicable to the project because the proposed multi-unit structure would be subject to Title 24 standards.

Project Mitigation Measure M-NO-3 — **Siting of Noise-Sensitive Uses (Mitigation Measure F-4 from the Eastern Neighborhoods FEIR).** To reduce potential conflicts between existing noise-generating uses and new sensitive receptors, prior to issuance of grading permits, the project sponsor shall demonstrate to the lead agency that the proposed project complies with Title 24 standards.

A noise survey was conducted on May 20, 2013, using a Larson-Davis ANSI Type II integrating sound level meter.¹⁷ One long-term (24-hour) measurement was conducted at the vacant lot in the northwest corner of the site near the intersection of Tennessee and Tubbs Streets. This location was selected because it is subject to the major sources of noise in the project vicinity, including vehicular traffic, light rail, industrial uses, with minimal influence from existing noise sources that would be removed as part of the proposed project, such as the on-site gas station. The measured noise level on the project site is 69.3 dBA CNEL (68.7 Ldn). Noise levels between 60 to 70 dBA CNEL are considered conditionally acceptable for high-density residential land uses.¹⁸ The noise levels are conditionally acceptable because it is feasible for noise attenuation to be incorporated to reduce interior noise levels to an acceptable noise standard of 45 dBA CNEL. Standard building materials provide at least 15 dBA CNEL of noise attenuation. It is reasonable to assume that enhanced building materials, such as dual paned windows, could be incorporated into the project to meet Title 24 standards. Accordingly, the project sponsor has conducted an environmental noise study demonstrating that the proposed project can feasibly attain acceptable interior noise levels consistent with Title 24.¹⁹ Therefore, this mitigation measure is applicable to the proposed project.

Mitigation Measure F-6 requires that open space required under the *Planning Code* for individual projects located in noisy areas be protected, to the maximum feasible extent, from existing ambient noise levels.

The proposed project would have the potential to generate new traffic noise. Ambient noise levels in San Francisco are largely influenced by traffic-related noise. The proposed project would generate approximately 3,281 net new vehicle trips. The project's contribution to traffic noise on surrounding roadways is assessed using standard noise modeling equations adapted from the FHWA noise prediction model and the traffic impact analysis. This analysis is conservative because it assumes 100 percent distribution of the project trips on all roads. As shown in Table NO-1, Noise Levels With and Without the

¹⁷ Atkins North America, Inc., *Noise Assessment for the 1201–1225 Tennessee Street Project* (February 21, 2014). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

¹⁸ City and County of San Francisco, San Francisco General Plan, Environmental Protection Element (June 27, 1996).

¹⁹ Atkins North America, Inc., *Noise Assessment for the 1201–1225 Tennessee Street Project* (February 21, 2014). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

Proposed Project, p. 48, the proposed project would not cause noise levels on Tennessee and 22nd Streets to exceed 60 L_{dn}. The proposed project would not result in a perceptible (more than 3 dBA) increase in noise level on Third Street, which would exceed 60 L_{dn} without implementation of the proposed project. The proposed project would result in a potentially perceptible (3 dBA) increase in noise levels on 23rd Street and cause this roadway to exceed 60 L_{dn}. However, the measured existing ambient noise level in the project area is 68.7 L_{dn}. The increase in noise level on 23rd Street would not be noticeable over existing ambient noise levels generated primarily by nearby freeway traffic on Interstate 280. Therefore, the proposed project would not result in a substantial permanent increase in noise levels related to traffic noise. Table NO-1 shows noise levels with and without the project. As demonstrated below, the proposed project would not result in a substantial permanent increase in ambient noise levels in the project vicinity.

Table NO-1 Noise Levels With and Without the Proposed Project							
Location	Existing Traffic Volume ^a	Existing Traffic Noise Levels ^b	Traffic Noise Levels with Project Traffic				
Tennessee Street	1,863	56	60				
Third Street	4,712	61	63				
23 rd Street	2,889	58	61				
22 nd Street	2,285	57	60				

a. Based on the traffic volume for the segment of the roadway closest to the project site provided in the San Francisco Municipal Transportation Agency Traffic Counts, available at http://www.sfmta.com/cms/rtraffic/trafficrelatedindx.htm (accessed May 13, 2013).

b. Based on vehicle mix, speed limit, and day-night split assumptions provided in Table 44 of the FEIR, Future Noise Level Changes Along Selected Roadway Segments.

Mitigation Measure F-6 from the Eastern Neighborhoods FEIR would apply to the proposed project. Under this mitigation measure, open space areas required under the *Planning Code* must be protected from existing ambient noise levels. The project provides protection for common open space on the project site using the building itself to shield onsite open space from off-site noise sources. Where possible, private balconies are oriented over the common open space area and are provided noise attenuation by the building itself. At the midblock passage, there would be a sound wall on the northern edge to shield the project from the neighbors, and a planted wall would also be added. There would be two water features at the midblock passage, a pool next to the Third street frontage, and a sculptural rain basin on the podium deck level that trickles rainwater down to a cistern in the midblock passage to provide ambient noise. Street trees around all three frontages of the building would be planed, which would dampen noise. Windows with increased STC ratings would be installed.

Project Mitigation Measure M-NO-4 — **Open Space in Noisy Environments (Mitigation Measure F-6 from the Eastern Neighborhoods FEIR).** Prior to issuance of building permits, the project sponsor shall demonstrate to the lead agency that that open space required under the *Planning Code* for such uses will be protected, to the maximum feasible extent, from existing ambient noise levels that could prove annoying or disruptive to users of the open space. Implementation of this measure could involve, among other things, site design that uses the building itself to shield on-site open space from the greatest noise sources, construction of noise barriers between noise sources and open space, and appropriate use of both common and private open space in multi-family dwellings, and implementation would also be undertaken consistent with other principles of urban design.

Eastern Neighborhoods FEIR Mitigation Measure F-5 addresses impacts related to individual projects that include new noise-generating uses that would be expected to generate noise levels in excess of ambient noise in the proposed project site vicinity. Ambient noise levels in San Francisco are largely influenced by traffic-related noise. An approximate doubling in traffic volumes in the area would be necessary to produce an increase in ambient noise levels barely perceptible to most people (three-decibel increase). The proposed project would not double traffic volumes because the proposed project would generate approximately 3,281 daily vehicle trips, with approximately 488 trips during the p.m. peak-hour. In addition, operation of the proposed project would not include any other constant or short-term noise sources (e.g., diesel generator) that would be perceptible in the project vicinity. FEIR Mitigation Measure F-5 would not apply to the proposed project. As shown in Table NO-1, Noise Levels With and Without the Proposed Project, p. 48, the proposed project would not cause noise levels on Tennessee and 22nd Streets to exceed 60 Ldn. The proposed project would not result in a perceptible (more than 3 dBA) increase in noise levels on Third Street, which would exceed 60 Ldn without implementation of the proposed project. The proposed project would result in a potentially perceptible (3 dBA) increase in noise levels on 23rd Street and cause this roadway to exceed 60 Ldn. However, the measured existing ambient noise level in the project area is 68.7 Ldn. The increase in noise level on 23rd Street would not be noticeable over existing ambient noise levels generated primarily by nearby freeway traffic on Interstate 280. Therefore, the proposed project would not generate noise levels in excess of ambient noise in the proposed project site vicinity.

The project site is not located within an airport land use plan area, within two miles of a public airport, or in the vicinity of a private airstrip. Therefore, topic 12e and f from the CEQA Guidelines, Appendix G is not applicable.

For the above reasons, the proposed project would not result in significant noise impacts that were not identified in the Eastern Neighborhoods FEIR.

		Project- Specific Significant Impact Not	Significant Unavoidable Impact	Mitigation	PEIR Mitigation	PEIR Mitigation Does Not	No Significant Impact
Тор	ics:	Identified in PEIR	Identified in PEIR	Identified in PEIR	Applies to Project	Apply to Project	(Project or PEIR)
7.	AIR QUALITY: Where available, the significance control district may be relied upon to make the for	e criteria estab Ilowing detern	lished by the a ninations.—Wo	oplicable air o uld the proje	quality mana ct:	gement or air	pollution
a)	Conflict with or obstruct implementation of the applicable air quality plan?						\bowtie
b)	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?		\boxtimes	\boxtimes	\boxtimes		
c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal, state, or regional ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?						
d)	Expose sensitive receptors to substantial pollutant concentrations?		\boxtimes			\boxtimes	

The Eastern Neighborhoods FEIR identified potentially significant air quality impacts related to construction activities that may cause wind-blown dust and pollutant emissions; roadway-related air quality impacts on sensitive land uses; and the siting of uses that emit diesel particulate matter (DPM) and toxic air contaminants (TACs) as part of everyday operations. These significant impacts would conflict with the applicable air quality plan at the time, the Bay Area 2005 Ozone Strategy. The Eastern Neighborhoods FEIR identified four mitigation measures that would reduce air quality impacts to less-than-significant levels.

Eastern Neighborhoods FEIR Mitigation Measure G-1 – Construction Emissions Minimization (Mitigation Measure G 1 of the Eastern Neighborhoods FEIR) requires individual projects that include construction activities to include dust control measures and maintain and operate construction equipment so as to minimize exhaust emissions of particulates and other pollutants. This mitigation measure was identified in the Initial Study. Subsequent to publication of the Initial Study, the San Francisco Board of Supervisors approved a series of amendments to the San Francisco Building and Health Codes, generally referred to as the Construction Dust Control Ordinance (Ordinance 176-08, effective July 30, 2008). The intent of the Construction Dust Control Ordinance is to reduce the quantity of dust generated during site preparation, demolition, and construction work in order to protect the health of the general public and of on-site workers, minimize public nuisance complaints, and to avoid orders to stop work by DBI.

Project Mitigation Measure M-AQ-1 – Construction Emissions Minimization (Mitigation Measure G-1 from the Eastern Neighborhoods FEIR). The project sponsor shall maintain and operate construction equipment so as to minimize exhaust emissions of particulates and other pollutants, by such means as a prohibition on idling motors when equipment is not in use or when trucks are waiting in queues, and implementation of specific maintenance programs to reduce emissions for equipment that would be in frequent use for much of the construction period. The project sponsor shall also implement a basic dust control program that shall include, but not necessarily be limited to, the following:

- Water all active construction areas at least twice daily. Watering should be sufficient to prevent airborne dust from leaving the site. Increased watering frequency may be necessary whenever wind speeds exceed 15 miles per hour.
- Reclaimed water should be used whenever possible.
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least two feet of freeboard (i.e., the minimum required space between the top of the load and the top of the trailer).
- Pave, apply water (reclaimed if possible) three times daily, or apply (nontoxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites.
- Sweep streets (with water sweepers using reclaimed water if possible) at the end of each day if visible soil material is carried onto adjacent paved roads.
- Install wheel washers where vehicles enter and exit unpaved roads onto streets, or wash
 off trucks and equipment leaving the site.
- Install windbreaks, or plant tree/vegetative wind breaks at windward side(s) of construction areas.

Suspend excavation and grading activity when winds (instantaneous gusts) exceed 25 mph.

Also subsequent to publication of the Initial Study, the Bay Area Air Quality Management District (BAAQMD), the regional agency with jurisdiction over the nine-county San Francisco Bay Area Air Basin (SFBAAB), provided updated 2011 BAAQMD CEQA Air Quality Guidelines (Air Quality Guidelines),²⁰ which provided new methodologies for analyzing air quality impacts, including construction activities. The Air Quality Guidelines provide screening criteria for determining whether a project's criteria air pollutant emissions may violate an air quality standard, contribute to an existing or projected air quality violation, or result in a cumulatively considerable net increase in criteria air pollutants. If a project meets the screening criteria, then the lead agency or applicant would not need to perform a detailed air quality assessment of their proposed project's air pollutant emissions and construction or operation of the proposed project would result in a less-than-significant air quality impact.

For determining potential health risk impacts, San Francisco has partnered with the BAAQMD to inventory and assess air pollution and exposures from mobile, stationary, and area sources within San Francisco and identify portions of the City that result in additional health risks for affected populations ("Air Pollutant Exposure Zone"). The Air Pollutant Exposure Zone was identified based on two health based criteria:

- (1) Excess cancer risk from all sources > 100; and
- (2) PM_{2.5} concentrations from all sources including ambient >10 μ g/m³.

Sensitive receptors²¹ within the Air Pollutant Exposure Zone are more at risk for adverse health effects from exposure to substantial air pollutant concentrations than sensitive receptors located outside the Air Pollutant Exposure Zone. These locations (i.e., within the Air Pollutant Exposure Zone) require additional consideration when projects or activities have the potential to emit TACs, including DPM emissions from temporary and variable construction activities.

Construction activities from the proposed project may result in dust, primarily from ground-disturbing activities outside the existing structures (e.g., modifications to curb cuts and driveways). The proposed project would be subject to and would comply with the Construction Dust Control Ordinance, therefore the portions of Mitigation Measure G-1 that deal with dust control are not applicable to the proposed project. Construction activities from the proposed project would also result in the emission of criteria air pollutants and DPM from equipment exhaust, construction-related vehicular activity, and construction worker automobile trips. Construction would last approximately 24 months. Diesel-generating equipment would be required for approximately 12 months.

The project site is not located within an identified Air Pollutant Exposure Zone;²² therefore, the ambient health risk to sensitive receptors from air pollutants is not considered substantial. The proposed project's construction activities would be temporary and variable in nature. Furthermore, the proposed project

²⁰ Bay Area Air Quality Management District, CEQA Air Quality Guidelines (updated May 2011).

²¹ The BAAQMD considers sensitive receptors as: children, adults or seniors occupying or residing in (1) residential dwellings, including apartments, houses, condominiums; (2) schools, colleges, and universities; (3) daycares; (4) hospitals; and (5) senior care facilities. Bay Area Air Quality Management District (BAAQMD), *Recommended Methods for Screening and Modeling Local Risks and Hazards* (May 2011), p. 12.

²² Michele Kirian, MPH, San Francisco Department of Public Health (April 1, 2013).

would be subject to California regulations limiting idling times to five minutes, which would further reduce sensitive receptors exposure to temporary and variable DPM emissions.²³

Air pollutant emissions generated by construction of the project were estimated using the worst-case activity data and the emission factors included in the CalEEMod model (Version 2013.2.2), which takes into account the hours of operation, load factor, and the emission factors for each piece of equipment. While a detailed construction schedule is not available at this time, construction of the project is projected to begin in the third quarter of 2014 and last 24 months. It is assumed that demolition of the approximately 79,336 sf of existing development would require approximately six months, site preparation would require approximately six months, and building construction and coating would occur simultaneously for 12 months. The default construction fleet and vehicle trips are assumed. The site is already graded for existing development and it is assumed that any cut and fill during site preparation would be balanced on-site. Modeling assumes implementation of the measures required pursuant to the Construction Dust Control Ordinance. Construction emissions expected to be generated by the proposed project are provided in Table AQ-1, Estimated Construction Maximum Air Pollutant Emissions, p. 52, and compared to the applicable BAAQMD screening criteria. As shown in Table AQ-1, the proposed project would not exceed the BAAQMD's screening criteria for criteria air pollutants and would not have the potential to violate an air quality standard, contribute considerably to an existing or projected air quality violation, or result in a cumulatively considerable increase in criteria air pollutants.

Table AQ-1	Estimated Construction Maximum Air Pollutant Emissions								
	Dhace	Maximum Daily Emissions (pounds/day)							
	Phase	VOC	NO _x	PM ₁₀	PM _{2.5}				
Demolition		4	33	3	2				
Site Preparation	3	28	7	3					
Building Constructi	38	30	4	2					
BAAQMD Thresh	oldª	54	54	82	54				
Impact?		No	No	No	No				
SOURCE: CalEEMod Version 2013.2.2 ²⁴ (see Attachment C for model output and assumptions). a. Based on 2010 CEQA Air Quality Guidelines									

As the proposed project meets the construction screening criteria provided in the BAAQMD studies for construction-related criteria air pollutants, the remainder of Mitigation Measure G-1 that deals with maintenance and operation of construction equipment is not applicable to the proposed project. Therefore, the construction of the proposed project would not expose sensitive receptors to substantial pollutant concentrations.

Mitigation Measure G-2 requires new sensitive receptors near sources of TACs, including DPM, to include an analysis of air pollutant concentrations (PM_{2.5}) to determine whether those concentrations would result in a substantial health risk to new sensitive receptors. The proposed project would include new sensitive receptors. However, the project site is not located within an identified Air Pollutant

²³ California Code of Regulations, Title 13, Division 3, § 2485.

²⁴ Model output and assumptions prepared by Atkins North America are on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

Exposure Zone; therefore, the ambient health risk to sensitive receptors from air pollutants is not considered substantial. The DPH analyzed the potential emissions of PM_{2.5} at the project site from nearby roadways using the EPA approved dispersion model CAL3QHCR and one year of meteorological data provided by the BAAQMD from the Mission Bay monitoring site in San Francisco. Vehicle counts were taken from the SF CHAMP traffic model maintained by the San Francisco County Transportation Agency. Vehicle emission levels were determined using EMFAC 2007, the California Air Resource Board emission model, for the County of San Francisco. Results of the air quality modeling indicate that 1201–1225 Tennessee Street is below the action level of 0.2 micrograms per cubic meter annual exposure at a height of 3.2 meters. No residential floor with operable windows would be located below a height of 3.2 meters. Thus, enhanced ventilation pursuant to Article 38 is not required and Mitigation Measure G-2 is not applicable to the proposed project.

Mitigation Measure G-3 minimizes potential exposure of sensitive receptors to DPM by requiring uses that would be served by at least 100 trucks per day or 40 refrigerated trucks per day be located no less than 1,000 feet from residential units and other sensitive receptors. The proposed project would construct a new mixed-use building with approximately 258 dwelling units, 2,340 sf of retail space, and 7,200 sf of Flex space. The project would not be expected to generate substantial DPM emissions or be served by 100 trucks per day or 40 refrigerator trucks per day. Therefore, Mitigation Measure G-3 is not applicable to the proposed project.

Mitigation Measure G-4 involves the siting of commercial, industrial, or other uses that emit TACs as part of everyday operations. The proposed project would construct a new mixed-use building with approximately 258 dwelling units, 2,340 sf of retail space, and 7,200 sf of Flex space and would not generate more than 10,000 vehicle trips per day, 1,000 truck trips per day, or include a new stationary source, items that would emit TACs as part of everyday operations. Furthermore, the project site is not located within an identified Air Pollutant Exposure Zone; therefore, the ambient health risk to sensitive receptors from air pollutants is not considered substantial. Therefore, Mitigation Measure G-4 is not applicable to the proposed project.

The proposed project would result in an increase in operational-related criteria air pollutants including from the generation of daily vehicle trips and energy demand. The proposed project meets the screening criteria provided in the BAAQMD CEQA Air Quality Guidelines (May 2011) for operational-related criteria air pollutants.

For the above reasons, the proposed project would not result in significant impacts on air quality that were not identified in the Eastern Neighborhoods FEIR.

Тор	ics:	Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
8.	GREENHOUSE GAS EMISSIONS —Would the project:						
a)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?						



Background

The BAAQMD is responsible for attaining and maintaining air quality in the San Francisco Bay Area Air Basin within federal and state air quality standards, as established by the federal Clean Air Act (CAA) and the California Clean Air Act (CCAA), respectively. The CAA and the CCAA require plans to be developed for areas that do not meet air quality standards, generally. The most recent air quality plan, the 2010 Clean Air Plan includes a goal of reducing greenhouse gas (GHG) emission to 1990 levels by 2020 and 40 percent below 1990 levels by 2035.

The BAAQMD also assists local jurisdictions and lead agencies in complying with the requirements of CEQA regarding potentially adverse impacts to air quality in their CEQA Air Quality Guidelines. The BAAQMD advises that local agencies may consider adopting a Greenhouse Gas Reduction Strategy consistent with Assembly Bill 32 goals and that subsequent projects be reviewed to determine the significance of their GHG emissions based on the degree to which that project complies with a Greenhouse Gas Reduction Strategy.²⁵ The following analysis is based on the findings in the Eastern Neighborhoods EIR and incorporates BAAQMD's methodology for analyzing GHG emissions, as well as other amendments to the CEQA Guidelines related to GHGs (e.g., CEQA Guidelines Section 15183.5).

The Eastern Neighborhoods FEIR assessed the GHG emissions that could result from rezoning of the Central Waterfront Area Plan under the three rezoning options. The Eastern Neighborhoods Rezoning Options A, B, and C are anticipated to result in GHG emissions on the order of 4.2, 4.3 and 4.5 metric tons of CO₂E per service population,²⁶ respectively. The Eastern Neighborhoods FEIR concluded that the resulting GHG emissions from the three options analyzed in the Eastern Neighborhoods Area Plans would be less than significant. No mitigation measures were identified in the FEIR.

The proposed project would comprise demolition of the existing warehouse and gas station structures, as well as surface parking, and construction of a new six-story structure fronting Tennessee Street at the intersection with 23rd Street. Therefore, the proposed project would contribute to annual long-term increases in GHGs as a result of increased vehicle trips (mobile sources) and residential and commercial operations that result in an increase in energy use, water use and wastewater treatment, and solid waste disposal. Construction activities would also result in temporary increases in GHG emissions. Construction of the proposed project is estimated at approximately 24 months. Proposed project

²⁵ BAAQMD, *California Environmental Quality Act Air Quality Guidelines* (May 2012). This document is available online at http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines">http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines Final May%202 http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines http://www.baaqmd.gov/~/media/Files/Planning%20and%20Research/CEQA/BAAQMD%20CEQA%20Guidelines http://www.baaqmd.gov/ http://www.baaqmd.gov/ http://wwww.baaqmd <a href="http://

²⁶ Jessica Range, memorandum from MEA to MEA staff, Greenhouse Gas Analyses for Community Plan Exemptions in Eastern Neighborhoods (April 20, 2010). This memorandum provides an overview of the GHG analysis conducted for the Eastern Neighborhoods Rezoning EIR and provides an analysis of the emissions using a service population (equivalent of total number of residents and employees) metric.

operations would generate both direct and indirect GHGs. Direct operational emissions would be from vehicle trips and area sources (natural gas combustion). Indirect emissions would be from electricity providers, energy required to pump, treat, and convey water, and emissions associated with landfill operations.

As discussed above, the BAAQMD prepared guidelines and methodologies for analyzing GHGs. These guidelines identify a methodology for either a quantitative or qualitative assessment of a project's GHG impact. The qualitative assessment allows for projects that are consistent with a Qualified GHG Reduction Strategy to conclude that the project's GHG impact is less than significant. San Francisco's Strategies to Address Greenhouse Gas Emissions (GHG Reduction Strategy)²⁷ presents a comprehensive assessment of policies, programs, and ordinances that collectively represent San Francisco's Qualified GHG Reduction Strategy in compliance with the BAAQMD's guidelines. In reviewing the GHG Reduction Strategy, the BAAQMD concluded that the strategy meets the criteria outlined in its guidelines and stated that San Francisco's "aggressive GHG reduction targets and comprehensive strategies help the Bay Area move toward reaching the State's AB 32 goals, and also serve as a model from which other communities can learn."²⁸ San Francisco's collective actions, policies and programs have resulted in a 14.5 percent reduction in GHG emissions in 2010 compared to 1990 levels, exceeding the year 2020 reduction goals outlined in the BAAQMD's 2010 Clean Air Plan, Executive Order S-3-05, and Assembly Bill 32 (also known as the Global Warming Solutions Act.)^{29,30} Therefore, projects that are consistent with San Francisco's GHG Reduction Strategy would not result in GHG emissions that would have a significant effect on the environment and would not conflict with state, regional, and local GHG reduction plans and regulations.

The proposed project would be subject to and required to comply with several regulations adopted to reduce GHG emissions as identified in the GHG Reduction Strategy. The regulations that are applicable to the proposed project include the Commuter Benefits Ordinance, Emergency Ride Home Program, Bicycle Parking requirements, Street Tree Planting Requirements for New Construction, Mandatory Recycling and Composting Ordinance, SF Green Building Requirements for Energy Efficiency, and Stormwater Management.

These regulations, as outlined in San Francisco's Strategies to Address Greenhouse Gas Emissions, have proven effective as San Francisco's GHG emissions have measurably reduced when compared to 1990 emissions levels, demonstrating that the City has met and exceeded EO S-3-05, AB 32, and the Bay Area 2010 Clean Air Plan GHG reduction goals for the year 2020. The proposed project was determined to be consistent with San Francisco's GHG Reduction Strategy.³¹ Other existing regulations, such as those implemented through AB 32, will continue to reduce a proposed project's contribution to climate change. Therefore, the proposed project's GHG emissions would not conflict with state, regional, and local GHG

²⁷ San Francisco Planning Department, *Strategies to Address Greenhouse Gas Emissions in San Francisco* (2010). This document is available online at http://www.sf-planning.org/index.aspx?page=2627.

²⁸ Jean Roggenkamp, letter from BAAQMD to Bill Wycko, San Francisco Planning Department (October 28, 2010). This letter is available online at <u>http://www.sf-planning.org/index.aspx?page=2627</u> (accessed November 12, 2010).

 ²⁹ San Francisco Department of Environment (DOE), "San Francisco Community-Wide Carbon Emissions by Category." Excel spreadsheet provided via email between Pansy Gee, DOE, and Wade Wietgrefe, San Francisco Planning Department (June 7, 2013).
 ³⁰ The Clean Air Plan, Executive Order S-3-05, and Assembly Bill 32 goals, among others, are to reduce GHGs in the year 2020 to 1990 levels.

³¹ Greenhouse Gas Analysis: Compliance Checklist (December 26, 2012). This document is on file and available for public review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California, 94103, under case no. 2012.0493E.

reduction plans and regulations, and thus the proposed project's contribution to GHG emissions would not be cumulatively considerable or generate GHG emissions, either directly or indirectly, that would have a significant impact on the environment. As such, the proposed project would result in a less-thansignificant impact with respect to GHG emissions. No mitigation measures are necessary.

Topics:		Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
9.	WIND AND SHADOW—Would the project:						
a)	Alter wind in a manner that substantially affects public areas?						\boxtimes
b)	Create new shadow in a manner that substantially affects outdoor recreation facilities or other public areas?		\boxtimes				

Wind

No significant impacts related to wind were anticipated to result from the implementation of the Eastern Neighborhoods Rezoning and Area Plans. Specific projects within Eastern Neighborhoods require analysis of wind impacts where deemed necessary. Thus, wind impacts were determined not to be significant in the Eastern Neighborhoods Initial Study and were not analyzed in the Eastern Neighborhoods FEIR. No mitigation measures relative to wind impacts were identified in the Eastern Neighborhoods FEIR.

Based upon experience of the Planning Department in reviewing wind analyses and expert opinion on other projects, it is generally (but not always) the case that projects under 80 feet in height do not have the potential to generate significant wind impacts. Although the proposed 68-foot-tall building would be taller than the immediately adjacent buildings, it would be similar in height to existing buildings in the surrounding area. For the above reasons, the proposed project is not anticipated to cause significant impacts related to wind and shadow that were not identified in the Eastern Neighborhoods FEIR.

As a result, the proposed project would not have any significant wind impacts, either individually or cumulatively.

Shadow

Planning Code Section 295 generally prohibits new structures above 40 feet in height that would cast additional shadows on open space that is under the jurisdiction of the San Francisco Recreation and Park Commission between one hour after sunrise and one hour before sunset, at any time of the year, unless that shadow would not result in a significant adverse effect on the use of the open space. Under the Eastern Neighborhoods Area Plan, sites surrounding parks could be redeveloped with taller buildings without triggering Section 295 of the *Planning Code* because certain parks are not subject to Section 295 of the *Planning Code* because certain parks are not subject to Section 295 of the *Planning Code* (i.e., under jurisdiction by departments other than the Recreation and Parks Department or privately owned). The Eastern Neighborhoods FEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposed proposals could not be

determined at that time. Therefore, the FEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the FEIR.

The proposed project would construct a 68-foot-tall building; therefore, the Planning Department prepared a preliminary shadow fan analysis a shadow analysis to determine whether the project would have the potential to cast new shadow on nearby parks.³² The Planning Department prepared a shadow fan analysis pursuant to *Planning Code* Section 295 (also known as Proposition K or the Sunlight Ordinance). The shadow fan analysis found that the proposed project would not have a shadow impact on any property under the jurisdiction of the Recreation and Parks Commission covered by Proposition K. The shadow fan analysis also found the proposed project would shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

The proposed project would also shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

For the above reasons, the proposed project would not result in significant impacts related to shadow that were not identified in the Eastern Neighborhoods FEIR.

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10.	RECREATION—Would the project:						
a)	Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facilities would occur or be accelerated?						\boxtimes
b)	Include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?						\boxtimes
c)	Physically degrade existing recreational resources?						\boxtimes

The Eastern Neighborhoods FEIR concluded that implementation of the Eastern Neighborhoods Rezoning and Area Plans would not result in substantial or accelerated deterioration of existing recreational resources or require the construction or expansion of recreational facilities that may have an

³² City of San Francisco Planning Department, *Shadow Fan Analysis* (June 4, 2012).

adverse effect on the environment. No mitigation measures related to recreational resources were identified in the Eastern Neighborhoods FEIR.

The project includes approximately 9,700 sf of publicly accessible open space along the northern property boundary with an additional 6,120 sf of common open space and 1,080 sf of private open space throughout floors two through six. The project location is served by the following existing parks: Esprit Park at 22nd and Indiana Streets, Warm Water Cove on the Bay at the foot of 24th Street, and Tulare Park, on Islais Creek between Third and Illinois Streets.

With the proposed addition of 258 dwelling units, the proposed project would be expected to generate additional demand for recreational facilities. The increase in demand would be to some extent offset by the proposed on-site open space, and would not be in excess of amounts expected and provided for in the area and the City as a whole. The additional use of the recreational facilities would be relatively minor compared with the existing use, and therefore the proposed project would not result in substantial physical deterioration of existing recreational resources. Thus, the proposed project would not result in significant impacts, either individually or cumulatively, on existing recreation facilities, nor require the construction or expansion of public recreation facilities that would have a significant impact on the environment.

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11.	UTILITIES AND SERVICE SYSTEMS—Would the project:						
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?						\boxtimes
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?						\boxtimes
c)	Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?						
d)	Have sufficient water supply available to serve the project from existing entitlements and resources, or require new or expanded water supply resources or entitlements?						\boxtimes
e)	Result in a determination by the wastewater treatment provider that would serve the project that it has inadequate capacity to serve the project's projected demand in addition to the provider's existing commitments?						
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?						\boxtimes
g)	Comply with federal, state, and local statutes and regulations related to solid waste?						\boxtimes

The Eastern Neighborhoods FEIR determined that the anticipated increase in population would not result in a significant impact to the provision of water, wastewater collection and treatment, and solid waste collection and disposal. No mitigation measures were identified in the FEIR.

The project would be subject to the City's Stormwater Management Ordinance, which requires the project to maintain or reduce the existing volume and rate of stormwater runoff discharged from the site. To achieve this, the project would implement and install appropriate stormwater management systems that retain runoff on site, promote stormwater reuse, and limit site discharges entering the combined sewer collection system. This, in turn, would limit the incremental demand on both the collection system and wastewater facilities resulting from stormwater discharges, and minimize the potential need for expanding or construction new facilities. Thus, the project would not require or result in the construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which would cause significant environmental effects.

The proposed project would not exceed wastewater treatment requirements of the Regional Water Quality Control Board (RWQCB) and would not require the construction of new wastewater/storm water treatment facilities or expansion of existing ones. The proposed project would have sufficient water supply available from existing entitlement, and solid waste generated by project construction and operation would not result in the landfill exceeding its permitted capacity, and the project would not result in a significant solid waste generation impact. The proposed project would be required to comply with current state and local regulations related to energy consumption, waste disposal, wastewater treatment, and water conservation. For these reasons, implementation of the proposed project would not result in significant impacts on utilities and service systems that were not identified in the Eastern Neighborhoods FEIR, and no mitigation measures are necessary.



The Eastern Neighborhoods FEIR determined that the anticipated increase in population would not result in a significant impact to public services, including fire protection, police protection, and public schools. No mitigation measures were identified in the FEIR.

The proposed project would result in 258 dwelling units, 2,340 sf of retail space, and 7,200 sf of Flex space. This population growth would generate an increase in demand for public services, but this additional demand would not exceed the planned service levels and capacity discussed in the Eastern Neighborhoods FEIR. In addition, no new facilities would need to be constructed in order to maintain

acceptable service ratios, response times, or other performance objectives for any public services. For these reasons, implementation of the proposed project would not result in significant impacts on public services, and no mitigation measures are necessary.

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13.	BIOLOGICAL RESOURCES—Would the project:						
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?						
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, and regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?						
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?						
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?						\boxtimes
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?						\boxtimes
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?						

As discussed in the Eastern Neighborhoods FEIR, the Eastern Neighborhoods Plan Area is in a developed urban environment that does not provide native natural habitat for any rare or endangered plant or animal species. There are no riparian corridors, estuaries, marshes, or wetlands in the Plan Area that could be affected by the development anticipated under the Area Plan. In addition, development envisioned under the Eastern Neighborhoods Area Plan would not substantially interfere with the movement of any resident or migratory wildlife species. For these reasons, the FEIR concluded that implementation of the Area Plan would not result in significant impacts on biological resources, and no mitigation measures were identified.

The proposed project site is completely covered by existing buildings and paved parking areas, and there are no street trees on the project site perimeter. Moreover, the site is located in a densely built urban environment. There are no candidate, sensitive, or special-status species, riparian habitat, or wetlands on

the project site, so implementation of the proposed project would not adversely affect a candidate, sensitive, or special-status species, a riparian habitat, or wetlands.

San Francisco is located within the Pacific Flyway, a major north-south route of travel for migratory birds along the western portion of the Americas, extending from Alaska to Patagonia, Argentina. Every year, migratory birds travel some or all of this distance in the spring and autumn, following food sources, heading to and from breeding grounds, or traveling to and from overwintering sites. High-rise buildings are potential obstacles that can injure or kill birds in the event of a collision, and bird strikes are a leading cause of worldwide declines in bird populations.

Planning Code Section 139, Standards for Bird-Safe Buildings, establishes building design standards to reduce avian mortality rates associated with bird strikes. This ordinance focuses on location-specific hazards and building feature-related hazards. Location-specific hazards apply to buildings in, or within 300 feet of and having a direct line of sight to, an Urban Bird Refuge, which is defined as an open space "two acres and larger dominated by vegetation, including vegetated landscaping, forest, meadows, grassland, or wetlands, or open water." The project site is not in or within 300 feet of an Urban Bird Refuge, so the standards related to location-specific hazards are not applicable to the proposed project. Feature-related hazards, which can occur on buildings anywhere in San Francisco, are defined as freestanding glass walls, wind barriers, skywalks, balconies, and greenhouses on rooftops that have unbroken glazed segments of 24 sf or larger. The proposed project would comply with the feature-related standards of *Planning Code* Section 139 by using bird-safe glazing treatment on 100 percent of any feature-related hazards. As a result, the proposed project would not interfere substantially with the movement of any native resident or migratory wildlife species or with established native resident or migratory wildlife species or with established native resident or migratory wildlife corridors.

There are no existing trees or other vegetation on the project site that would need to be removed as part of the proposed project. Implementation of the proposed project would include the planting of numerous street trees along Third, 23rd, and Tennessee Streets, with additional trees and other planting in the interior open space areas in compliance with the provisions of the San Francisco Green Landscape Ordinance. As a result, the proposed project would not conflict with any local policies or ordinances that protect biological resources.

The project site is not within an area covered by an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, state, or regional habitat conservation plan. As a result, the proposed project would not conflict with the provisions of any such plan.

For these reasons, implementation of the proposed project would not result in significant impacts on biological resources, and no mitigation measures are necessary.



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	 Rupture of a known earthquake fault, as delineated on the most recent Alquist- Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? (Refer to Division of Mines and Geology Special Publication 42.) 						
	ii) Strong seismic ground shaking?						\boxtimes
	iii) Seismic-related ground failure, including liquefaction?						\boxtimes
	iv) Landslides?						\boxtimes
b)	Result in substantial soil erosion or the loss of topsoil?						\bowtie
c)	Be located on geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?						
d)	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code, creating substantial risks to life or property?						\boxtimes
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?						
f)	Change substantially the topography or any unique geologic or physical features of the site?						\boxtimes

The Eastern Neighborhoods FEIR concluded that implementation of the Plan would indirectly increase the population that would be subject to an earthquake, including seismically induced ground-shaking, liquefaction, and landslides. The FEIR also noted that new development is generally safer than comparable older development due to improvements in building codes and construction techniques. Compliance with applicable codes and recommendations made in project-specific geotechnical analyses would not eliminate earthquake risks, but would reduce them to an acceptable level, given the seismically active characteristics of the Bay Area. Thus, the FEIR concluded that implementation of the Plan would not result in significant impacts with regard to geology, and no mitigation measures were identified in the Eastern Neighborhoods FEIR.

A geotechnical investigation was prepared for the proposed project.³³ The following discussion relies on the information provided in the geotechnical investigation.

Treadwell & Rollo prepared a preliminary geotechnical evaluation for the subject property in May 2012. That report summarized two previous geotechnical evaluations³⁴ for the project area, which revealed that

³³ Dames & Moore, *Geotechnical Study, American Industrial Center Addition, San Francisco, California, for American Industrial Center* (April 30, 1987).
north of the site the fill is nine feet thick and consists of seven feet of stiff clay underlain by a two-footthick layer of medium dense sand fill. The fill is underlain by stiff native clay which extends to a depth of 14 feet beneath the existing ground surface (bgs). The stiff clay is in turn underlain by dense sand. Although not investigated by Balbi & Chang Associates, the dense sand is likely underlain by bedrock. The Dames & Moore report³⁵ provides subsurface information for the parcel east of Third Street, currently occupied by American Industrial Center (AIC). In particular, this information was used to provide insight regarding the potential subsurface conditions in the southern portion of the 1201 Tennessee site. In the southern portion of the AIC site the subsurface conditions consist of 17 to 20 feet of fill, consisting of a mixture of soft to medium stiff clay and loose to medium dense sand with scattered debris. The fill was underlain by soft, compressible clay deposits, locally referred to as Marsh deposits or Bay Mud, which extend to a depth of 24 feet bgs. The Marsh/Bay Mud layers are underlain by native stiff clay and silt soil. The stiff clay and silt are underlain by dense sand. In the southern portion of the AIC site the estimated depth of the top of the dense sand is between 25 and 32 feet bgs.

In the Balbi & Chang Associates report, groundwater was observed at a depth of five feet bgs (north of the site), while on the south side of the AIC site (just east of the subject site) groundwater was encountered on the order of 10 to 20 feet bgs. Much of the project area underlain by unconsolidated sediments is identified as an area of liquefaction potential on General Plan Community Safety Element Map 4 and is identified as a Seismic Hazards Study Zone (SHSZ) for liquefaction designated by the California Geological Survey, as shown on the 2001 State of California Seismic Hazards Zone Map for San Francisco prepared by the California Geological Survey under the Seismic Hazards Mapping Act of 1990. Liquefaction could affect much of the northern part of the Mission District, Showplace Square and the area just to the east, Eastern SoMa (except for the area around the flank of Rincon Hill and the historic contour of Steamboat Point, northwest of the ballpark), and the majority of the Central Waterfront (excepting the area historically known as Point San Quentin, which extended southeast to what is now Warmwater Cove). As with the likelihood of relatively stronger groundshaking in an earthquake, liquefaction hazard would thus affect most of the area where new development is anticipated to occur in the study area.

The Treadwell & Rollo report determined that the fill and Marsh/Bay Mud are not suitable for support of the proposed building, as some of the fill is likely compressible and potentially liquefiable and the Marsh/Bay Mud is compressible. Accordingly, the Treadwell & Rollo report concludes that the building should be supported on a foundation gaining capacity in the dense to very dense sand below the fill and mud deposits. A conventional driven pile foundation, such as 14-inch-square prestressed, precast concrete piles, would be appropriate for vertical support of the proposed building, or alternative piles such as or 18" diameter auger cast in place piles. The report notes that additional measures or alternative foundations may be needed to mitigate across the entire site for liquefaction and lateral spreading. Additional measures may also be required, which could include the use of a grid of soil-cement mixed (SMX) columns or drilled displacement sand cement (DDSC) columns.

³⁴ Balbi & Chang Associates, Cellular One Site #116 – 2650 Third Street, San Francisco, California (1993); Dames & Moore, Geotechnical Study, American Industrial Center Addition, San Francisco, California, for American Industrial Center (April 30, 1987).

³⁵ Dames & Moore, *Geotechnical Study, American Industrial Center Addition, San Francisco, California, for American Industrial Center* (April 30, 1987).

The final building plans would be reviewed by DBI. In reviewing building plans, DBI refers to a variety of information sources to determine existing hazards. Sources reviewed include maps of Special Geologic Study Areas and known landslide areas in San Francisco as well as the building inspectors' working knowledge of areas of special geologic concern. DBI will review the geotechnical report and building plans for the proposed project to determine the adequacy of the proposed engineering and design features and to ensure compliance with all applicable San Francisco Building Code provisions regarding structural safety. The above-referenced geotechnical investigation reports would be available for use by DBI during its review of building permits for the site. In addition, DBI could require that additional site specific soils report(s) be prepared in conjunction with permit applications, as needed. The DBI requirement for a geotechnical report and review of the building permit application pursuant to DBI's implementation of the Building Code would ensure that the proposed project would have no significant impacts related to soils or geology.

For these reasons, the proposed project would not result in significant impacts related to geology and soils that were not identified in the Eastern Neighborhoods FEIR, and no mitigation measures are necessary.

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15.	HYDROLOGY AND WATER QUALITY— Would the project:						
a)	Violate any water quality standards or waste discharge requirements?						\boxtimes
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?						
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner that would result in substantial erosion or siltation on- or off-site?						
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner that would result in flooding on- or off-site?						
e)	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?						
f)	Otherwise substantially degrade water quality?						\boxtimes

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g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other authoritative flood hazard delineation map?						\boxtimes
h)	Place within a 100-year flood hazard area structures that would impede or redirect flood flows?						\boxtimes
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?						\boxtimes
j)	Expose people or structures to a significant risk of loss, injury or death involving inundation by seiche, tsunami, or mudflow?						\boxtimes

The Eastern Neighborhoods FEIR determined that the anticipated increase in population would not result in a significant impact on hydrology and water quality, including the combined sewer system and the potential for combined sewer outflows. No mitigation measures were identified in the FEIR.

Stormwater drainage during construction would flow to the City's combined sewer system, where it would receive treatment at the Southeast plant or other wet weather facilities and would be discharged through an existing outfall or overflow structure in compliance with the existing NPDES permit. Prior to issuance of a building permit, the project sponsor is required to prepare and submit a Stormwater Control Plan (SCP) to the San Francisco Public Utilities Commission Wastewater Enterprise, Urban Watershed Management Program. The SCP must demonstrate compliance with the City's Stormwater Design Guidelines.

The proposed project would be constructed in compliance with all applicable federal, state and local regulations governing water quality and discharges to surface and ground water bodies. The proposed project would not alter drainage patterns in a manner that would result in substantial erosion, siltation, or flooding. Runoff from the project site would drain into the City's combined stormwater/sewer system, ensuring that such runoff is properly treated at the Southeast Water Pollution Control Plant before being discharged into San Francisco Bay. In accordance with the City's Stormwater Management Ordinance (Ordinance No. 83-10), the proposed project would be subject to Low Impact Design (LID) approaches and stormwater management systems to comply with the Stormwater Design Guidelines. In addition, the project sponsor would be required to prepare a Stormwater Pollution Prevention Plan (SWPPP) that would be reviewed, approved, and enforced by the San Francisco Public Utilities Commission. The SWPPP would specify best management practices and erosion and sedimentation control measures to prevent sedimentation from entering the City's combined stormwater/sewer system. As a result, the proposed project would not violate any water quality standards or waste discharge requirements or otherwise substantially degrade water quality.

Groundwater is relatively shallow throughout the project site, approximately five feet bgs (north of the site), while on the south side of the AIC site (just east of the subject site) groundwater was encountered on the order of 10 to 20 feet bgs. Any groundwater that is encountered during construction would be

subject to requirements of the City's Sewer Use Ordinance (Ordinance Number 19-92, amended 116-97), as supplemented by Department of Public Works Order No. 158170, requiring a permit from the Wastewater Enterprise Collection System Division of the San Francisco Public Utilities Commission. A permit may be issued only if an effective pretreatment system is maintained and operated. Each permit for such discharge shall contain specified water quality standards and may require the project sponsor to install and maintain meters to measure the volume of the discharge to the combined sewer system. Effects from lowering the water table due to dewatering, if any, would be temporary and would not be expected to substantially deplete groundwater resources. As a result, the proposed project would not deplete groundwater supplies or substantially interfere with groundwater recharge.

The project site is not in a designated flood zone, so the proposed project would not place housing within a 100-year flood hazard area, would not impede or redirect flood flows in a 100-year flood hazard area, and would not expose people or structures to a significant risk of loss, injury, or death involving flooding, including flooding as a result of the failure of a levee or dam. As shown on Map 5, Tsunami Hazard Zones, San Francisco, 2012, in the Community Safety Element of the *General Plan*, the project site is not within a tsunami hazard zone.³⁶ As a result, the proposed project would not expose people or structures to a significant risk of loss, injury, or death involving flooding.

For these reasons, the proposed project would not result in significant impacts on hydrology and water quality that were not identified in the Eastern Neighborhoods FEIR, and no mitigation measures are necessary.

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16.	HAZARDS AND HAZARDOUS MATERIALS—Would the project:						
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?		\boxtimes	\boxtimes	\boxtimes		
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?						
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?						
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?						

³⁶ San Francisco Planning Department, *San Francisco General Plan*, Community Safety Element, p. 15. This document is available online at <u>http://www.sf-planning.org/ftp/General Plan/Community Safety Element 2012.pdf</u>.



The Eastern Neighborhoods FEIR noted that implementation of any of the proposed project's rezoning options would encourage construction of new development within the project area. The FEIR found that there is a high potential to encounter hazardous materials during construction activities in many parts of the project area because of the presence of 1906 earthquake fill, previous and current land uses associated with the use of hazardous materials, and known or suspected hazardous materials cleanup cases. However, the FEIR found that existing regulations for facility closure, Under Storage Tank (UST) closure, and investigation and cleanup of soil and groundwater would ensure implementation of measures to protect workers and the community from exposure to hazardous materials during construction.

Hazardous Building Materials

The Eastern Neighborhoods FEIR determined that future development in the Plan Area may involve demolition or renovation of existing structures containing hazardous building materials. Some building materials commonly used in older buildings could present a public health risk if disturbed during an accident or during demolition or renovation of an existing building. Hazardous building materials addressed in the FIER include asbestos, electrical equipment such as transformers and fluorescent light ballasts that contain PCBs or di (2 ethylhexyl) phthalate (DEHP), fluorescent lights containing mercury vapors, and lead-based paints. Asbestos and lead based paint may also present a health risk to existing building occupants if they are in a deteriorated condition. If removed during demolition of a building, these materials would also require special disposal procedures. The Eastern Neighborhoods FEIR identified a significant impact associated with hazardous building materials including PCBs, DEHP, and mercury and determined that that Mitigation Measure L-1: Hazardous Building Materials, as outlined below, would reduce effects to a less-than-significant level. Because the proposed development includes demolition of an existing building, Mitigation Measure L-1 would apply to the proposed project.

Project Mitigation Measure M-HZ-1 – Hazardous Building Materials (Mitigation Measure L-1 of the Eastern Neighborhoods FEIR). The City shall condition future development approvals to require that the subsequent project sponsors ensure that any equipment containing PCBs or DEPH, such as fluorescent light ballasts, are removed and property disposed of according to applicable federal, state, and local laws prior to the start of renovation, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any

other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.

Soil and Groundwater Contamination

The proposed project would excavate for building foundations and ancillary utilities. A portion of the project site is currently occupied by a card lock fueling facility with four underground fuel storage tanks (UST), an oil-water separator, and compressed gas storage and dispensing facility. The UST are double-walled with monitoring and were installed in 1994. Adjacent property uses are commercial and light industrial, including a MUNI bus maintenance yard, paper warehouse, the American Industrial Center, and a truck rental facility. Nearby facilities, including the Ryder Truck facility at 2700 Third Street, National Cab at 1200 Minnesota Street, and the MUNI Wood maintenance facility at 1095 Indiana, currently or formerly contained fuel tanks. The MUNI Wood yard is a former LUFT case that was closed in 2010.

The southeast property corner has been a fueling station since 1967, demolished and reconstructed in the current configuration in 1994. The fueling station was a leaking underground fuel tank (LUFT) case twice, once during the tank replacement in 1994 and again between 2002 and 2006. Soils were over-excavated and groundwater monitoring installed, and the case was closed and the wells removed in 1994. Groundwater monitoring began again in 2002 and continued to 2006. Tank testing showed no current leaks, so the later contamination was presumed to be from a prior release. Tank testing to the date of the Phase I has continued to show the tanks as in compliance. The second LUFT case was closed by SFDPH in 2006. The existing buildings to be demolished may contain asbestos and lead-based paint.

The proposed project would demolish the existing structure on the project site. The portion of the site not covered by the building and associated parking (the southeastern corner) has been used as a gasoline service station/commercial cardlock fueling facility. This fueling facility contains two underground storage tanks (UST), fuel delivery piping and dispenser islands, and compressed natural gas equipment with a storage tank. The gasoline service station operated until the mid 1980s and was demolished in 1993, replaced by the commercial cardlock fueling facility. The four original UST installed in 1967 and 1971 were removed along with approximately 1,700 yards of contaminated soil. Contaminated soil remains beneath the off-site sidewalk along Third Street. Groundwater monitoring wells were installed and monitored until 1994, when the case was closed and the monitoring wells removed. Additionally, an unauthorized fuel release in 2002 resulted in contamination of shallow groundwater beneath the site, and four groundwater monitoring wells were installed. The case was closed in 2006 and the wells removed.

Based on past uses of the site, the project is subject to Article 22A of the Health Code, also known as the Maher Ordinance, which is administered and overseen by the Department of Public Health (DPH). The Maher Ordinance requires the project sponsor to retain the services of a qualified professional to prepare a Phase I Environmental Site Assessment (ESA) that meets the requirements of Health Code Section 22.A.6.

The Phase I ESA would determine the potential for site contamination and level of exposure risk associated with the project. Based on that information, the project sponsor may be required to conduct soil and/or groundwater sampling and analysis. Where such analysis reveals the presence of hazardous substances in excess of state or federal standards, the project sponsor is required to submit a site

mitigation plan (SMP) to the DPH or other appropriate state or federal agency(ies), and to remediate any site contamination in accordance with an approved SMP prior to the issuance of any building permit.

In compliance with the Maher Ordinance, the project sponsor has submitted a Maher Application to DPH and a Phase I ESA has been prepared to assess the potential for site contamination.³⁷ The Phase I ESA indicated that there is a potential for the presence of asbestos- or lead-containing building materials in the existing structure that will require a predemolition survey for proper management. Further, a site mitigation plan may be required to properly address and manage the fill materials during redevelopment.

The proposed project would be required to remediate potential soil and/or groundwater contamination described above in accordance with Article 22A of the Health Code. Therefore, the proposed project would not result in any significant impacts related to hazardous materials that were not identified in the Eastern Neighborhoods FEIR.

The project site is not located within an area covered by an airport land use plan, within two miles of a public airport or a public use airport, or in the vicinity of a private airstrip. Therefore, the proposed project would not result in a safety hazard for people residing or working in the project area.

In San Francisco, fire safety is ensured through the provisions of the Building Code and the San Francisco Fire Code. During the review of the building permit application, DBI and the San Francisco Fire Department will review the project plans for compliance with all regulations related to fire safety. Compliance with fire safety regulations would ensure that the proposed project would not impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan or expose people or structures to a significant risk of loss, injury, or death involving fires.

For these reasons, the proposed project would not result in significant impacts related to hazards or hazardous materials that were not identified in the Eastern Neighborhoods FEIR.

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17.	MINERAL AND ENERGY RESOURCES— Would the project:						
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?						\square
b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?						\boxtimes
c)	Encourage activities which result in the use of large amounts of fuel, water, or energy, or use these in a wasteful manner?						\boxtimes

³⁷ PES Environmental, Inc., Phase I Environmental Site Assessment for 1201–1225 Tennessee Street, San Francisco, CA (August 14, 2012).

The Eastern Neighborhoods FEIR determined that the Area Plan would facilitate the construction of both new residential units and commercial buildings. Development of these uses would not result in use of large amounts of fuel, water, or energy in a wasteful manner or in the context of energy use throughout the City and region. The energy demand for individual buildings would be typical for such projects and would meet, or exceed, current state and local codes and standards concerning energy consumption, including Title 24 of the California Code of Regulations enforced by DBI. The Plan Area does not include any natural resources routinely extracted and the rezoning does not result in any natural resource extraction programs. Therefore, the Eastern Neighborhoods FEIR concluded that implementation of the Area Plan would not result in a significant impact on mineral and energy resources. No mitigation measures were identified in the FEIR.

The proposed project would be required to comply with the standards of Title 24 and the requirements of the San Francisco Green Building Ordinance. The project site is not designated as an area of significant mineral deposits or as a locally important mineral resource recovery site. The proposed project would not result in the loss of mineral resources that are of value to the region or the residents of the state, would not result in the loss of availability of a locally important mineral resource recovery site, and would not encourage activities that result in the use of large amounts of fuel, water, or energy, or use them in a wasteful manner.

For these reasons, the proposed project would not result in significant impacts on mineral and energy resources that were not identified in the Eastern Neighborhoods FEIR, and no mitigation measures are necessary.

	Project- Specific Significant Impact Not	Significant Unavoidable Impact	Mitigation	PEIR Mitigation	PEIR Mitigation Does Not	No Significant
Topics:	Impact Not	Impact	Mitigation	Mitigation	Does Not	Impact
	Identified	Identified	Identified	Applies to	Apply to	(Project
	in PEIR	in PEIR	in PEIR	Project	Project	or PEIR)

18. AGRICULTURE AND FOREST RESOURCES: In determining whether impacts to agricultural resources are significant environmental effects, lead agencies may refer to the California Agricultural Land Evaluation and Site Assessment Model (1997) prepared by the California Dept. of Conservation as an optional model to use in assessing impacts on agriculture and farmland. In determining whether impacts to forest resources, including timberland, are significant environmental effects, lead agencies may refer to information compiled by the California Department of Forestry and Fire Protection regarding the state's inventory of forest land, including the Forest and Range Assessment Project and the Forest Legacy Assessment project; and forest carbon measurement methodology provided in Forest Protocols adopted by the California Air Resources Board.—Would the project:

a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?			
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?			
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)) or timberland (as defined by Public Resources Code Section 4526)?			
d)	Result in the loss of forest land or conversion of forest land to non-forest use?			\boxtimes



The Eastern Neighborhoods FEIR determined that no agricultural resources exist in the Area Plan; therefore the rezoning and community plans would have no effect on agricultural resources. No mitigation measures were identified in the FEIR. The Eastern Neighborhoods FEIR did not analyze the effects on forest resources.

The project site does not contain agricultural uses, forest land, or timberland, and it is not zoned for such uses. The proposed project would not convert farmland to non-agricultural use and would not convert forest land or timberland to nonforest use.

For these reasons, the proposed project would have no impacts on agriculture or forest resources that were not identified in the Eastern Neighborhoods FEIR, and no mitigation measures are necessary.

Topics:		Project- Specific Significant Impact Not Identified in PEIR	Significant Unavoidable Impact Identified in PEIR	Mitigation Identified in PEIR	PEIR Mitigation Applies to Project	PEIR Mitigation Does Not Apply to Project	No Significant Impact (Project or PEIR)
19.	MANDATORY FINDINGS OF SIGNIFICANCE—Would the project:						
a)	Have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate important examples of the major periods of California history or prehistory?						
b)	Have impacts that would be individually limited, but cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects.)						
c)	Have environmental effects that would cause substantial adverse effects on human beings, either directly or indirectly?	\boxtimes	\boxtimes	\boxtimes	\boxtimes	\boxtimes	

The Eastern Neighborhoods FEIR identified significant impacts related to land use, transportation, cultural resources, shadow, noise, air quality, and hazardous materials. Mitigation measures reduced all impacts to less than significant, with the exception of those related to land use (cumulative impacts on PDR use), transportation (traffic impacts at nine intersections and transit impacts on seven Muni lines), cultural (demolition of historical resources), and shadow (impacts on parks).

The proposed project would include construction of approximately 258 dwelling units, 2,340 sf of retail space, 12,440 sf of "Flex" space (ground floor space that could be used for residential use or residential use with accessory office), and a maximum of 147 parking spaces located at grade in the concrete podium utilizing car stackers. As discussed in this document, the proposed project would not result in new, significant environmental effects, or effects of greater severity than were already analyzed and disclosed in the Eastern Neighborhoods FEIR.

MITIGATION AND IMPROVEMENT MEASURES

Cultural and Paleontological Resources

Project Mitigation Measure M-CR-1 - Properties with No Previous Studies (Mitigation Measure J-2 of the Eastern Neighborhoods FEIR). Based on a reasonable presumption that archeological resources may be present within the project site, the following measures shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources. Prior to the issuance of construction permits, the project sponsor shall retain the services of an archeological consultant from the pool of qualified archeological consultants maintained by the Planning Department archaeologist. The archeological consultant shall undertake an archeological testing program as specified herein. In addition, the consultant shall be available to conduct an archeological monitoring and/or data recovery program if required pursuant to this measure. The archeological consultant's work shall be conducted in accordance with this measure at the direction of the Environmental Review Officer (ERO). All plans and reports prepared by the consultant as specified herein shall be considered draft reports subject to revision until final approval by the ERO. Archaeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of four weeks. At the direction of the ERO, the suspension of construction can be extended beyond four weeks only if such a suspension is the only feasible means to reduce potential effects on a significant archeological resource as defined in CEQA Guidelines Section 150664.5(a)(c) to less than significant.

Consultation with Descendant Communities. On discovery of an archeological site associated with descendant Native Americans or the Overseas Chinese, an appropriate representative of the descendant group and the ERO shall be contacted. The representative of the descendant group shall be given the opportunity to monitor archeological field investigations of the site, of recovered data from the site, and, if applicable, any interpretative treatment of the associated archeological site. A copy of the Final Archaeological Resources Report shall be provided to the representatives of the descendant group.

Archaeological Testing Program. The archeological consultant shall prepare and submit to the ERO for review and approval an archeological testing plan (ATP). The archeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property types of the expected archeological resource(s) that potentially could be adversely affected by the proposed project, the testing method to be used, and the locations recommended for testing. The purpose of the archeological testing program will be to determine to the extent possible the presence or absence of archeological resources and to identify and to evaluate whether any archeological resource encountered on the site constitutes an historical resource under CEQA.

At the completion of the archeological testing program, the archeological consultant shall submit a written report of the findings to the ERO. If based on the archeological testing program the archeological consultant finds that significant archeological resources may be present, the ERO in consultation with the archeological consultant shall determine if additional measures are warranted. Additional measures that may be undertaken include additional archeological testing, archeological monitoring, and/or an archeological data recovery program. If the ERO determines that a significant archeological resource is present and that the resource could be adversely affected by the proposed project, at the discretion of the project sponsor either:

- (a) The proposed project shall be re-designed so as to avoid any adverse effect to the significant archeological resource; or
- (b) A data recovery program shall be implemented, unless the ERO determines that the archeological resource is of greater interpretive than research significance and that interpretive use of the resource is feasible.

Archaeological Monitoring Program. If the ERO in consultation with the archeological consultant determines that an archeological monitoring program shall be implemented the archeological monitoring program shall minimally include the following provisions:

- (a) The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to any project-related soils disturbing activities commencing.
- (b) The ERO in consultation with the archeological consultant shall determine what project activities shall be archeologically monitored. In most cases, any soils-disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), site remediation, etc., shall require archeological monitoring because of the risk these activities pose to potential archeological resources and to their depositional context;
- (c) The archeological consultant shall advise all project contractors to be on the alert for evidence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent discovery of an archeological resource;
- (d) The archeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archeological consultant and the ERO until the ERO has, in consultation with project archeological consultant, determined that project construction activities could have no effects on significant archeological deposits;
- (e) The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis;
- (f) If an intact archeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction activities and equipment until the deposit is evaluated. If in the case of pile driving activity (foundation, shoring, etc.), the archeological monitor has cause to believe that the pile driving activity may affect an archeological resource, the pile driving activity shall be terminated until an appropriate evaluation of the resource has been made in consultation with the ERO. The archeological consultant shall immediately notify the ERO of the

encountered archeological deposit. The archeological consultant shall make a reasonable effort to assess the identity, integrity, and significance of the encountered archeological deposit, and present the findings of this assessment to the ERO.

Whether or not significant archeological resources are encountered, the archeological consultant shall submit a written report of the findings of the monitoring program to the ERO.

Archaeological Data Recovery Program. The archeological data recovery program shall be conducted in accord with an archeological data recovery plan (ADRP). The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the ADRP prior to preparation of a draft ADRP. The archeological consultant shall submit a draft ADRP to the ERO. The ADRP shall identify how the proposed data recovery program will preserve the significant information the archeological resource is expected to contain. That is, the ADRP will identify what scientific/historical research questions are applicable to the expected resource, what data classes the resource is expected to possess, and how the expected data classes would address the applicable research questions. Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archeological resources if nondestructive methods are practical.

The scope of the ADRP shall include the following elements:

- (a) Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and operations.
- (b) Cataloguing and Laboratory Analysis. Description of selected cataloguing system and artifact analysis procedures.
- (c) Discard and Deaccession Policy. Description of and rationale for field and post-field discard and deaccession policies.
- (d) Interpretive Program. Consideration of an on-site/off-site public interpretive program during the course of the archeological data recovery program.
- (e) Security Measures. Recommended security measures to protect the archeological resource from vandalism, looting, and non-intentionally damaging activities.
- (f) Final Report. Description of proposed report format and distribution of results.
- (g) Curation. Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities.

Human Remains and Associated or Unassociated Funerary Objects. The treatment of human remains and of associated or unassociated funerary objects discovered during any soils disturbing activity shall comply with applicable State and Federal laws. This shall include immediate notification of the Coroner of the City and County of San Francisco and in the event of the Coroner's determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission (NAHC) who shall appoint a Most Likely Descendant (MLD) (Pub. Res. Code Sec. 5097.98). The archeological consultant, project sponsor, and MLD shall make all reasonable efforts to develop an agreement for the treatment of, with appropriate dignity, human remains and associated or unassociated funerary objects (CEQA Guidelines Section 15064.5(d)). The agreement should take into consideration the appropriate excavation, removal, recordation, analysis, custodianship, curation, and final disposition of the human remains and associated or unassociated funerary objects.

Final Archaeological Resources Report. The archeological consultant shall submit a Draft Final Archaeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archeological resource and describes the archeological and historical research methods employed in the archeological testing/monitoring/data recovery program(s) undertaken. Information that may put at risk any archeological resource shall be provided in a separate removable insert within the final report.

Once approved by the ERO, copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division of the Planning Department shall receive one bound, one unbound and one unlocked, searchable PDF copy on CD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest in or the high interpretive value of the resource, the ERO may require a different final report content, format, and distribution than that presented above.

Transportation and Circulation

Improvement Measure I-TR-1 – Queue Abatement. As an improvement measure to minimize the vehicle queues at the proposed project driveway into the public right-of-way, the proposed project would be subject to the Planning Department's vehicle queue abatement Conditions of Approval.

Improvement Measure I-TR-2 – Street Sweeping Requirements. The proposed streetscape plan includes tree wells that extend into the parking lane. As an improvement measure to ensure the parking spaces between tree wells are regularly cleaned, an agreement shall be made with the building management to take on responsibility for the regular cleaning of any pockets created by the tree wells which cannot be cleaned by DPW street cleaning equipment.

Improvement Measure I-TR-3 – Bicycle Parking Requirements. The project sponsor shall coordinate with SFMTA on the following changes to the proposed project: incorporate Class 2 bicycle parking spaces into the proposed streetscape plan in a publicly-accessible and highly visible location; develop signage that directs users to the Class 2 bicycle parking spaces in the parking garage and the bicycle maintenance station in the northwest corner of the site. Signage shall be included in all bicycle parking areas with information about the bicycle maintenance station.

Improvement Measure I-TR-4 – On-Site Loading Spaces. The project sponsor is currently applying for a *Planning Code* exemption through the SFMTA to allow loading to occur at the designated off-site. If the exception is not approved, the project sponsor shall revise the site plan to include one on-site loading space.

Improvement Measure I-TR-5 – Construction Management.

Traffic Control Plan for Construction. As an improvement measure to reduce potential conflicts between construction activities and pedestrians, transit and autos at the project site, the

contractor shall add certain measures to the required traffic control plan for project construction. In addition to the requirements for a construction traffic control/management plan, the project shall include the following measures.

Nonpeak Construction Traffic Hours. In addition, to minimize the construction-related disruption of the general traffic flow on adjacent streets during the AM and PM peak periods, truck movements and deliveries should be limited during peak hours (generally 7:00 to 9:00 a.m. and 4:00 to 6:00 p.m., or other times, as determined by SFMTA and its Transportation Advisory Staff Committee [TASC]).

Carpool and Transit Access for Construction Workers. To minimize parking demand and vehicle trips associated with construction workers, the construction contractor shall include methods to encourage carpooling and transit access to the project site by construction workers in the Construction Management Plan.

Project Construction Updates for Adjacent Businesses and Residents. To minimize construction impacts on access for nearby institutions and businesses, the project sponsor shall provide nearby residences and adjacent businesses with regularly-updated information regarding project construction, including a project construction contact person, construction activities, duration, peak construction activities (e.g., concrete pours), travel lane closures, and lane closures.

Noise

Project Mitigation Measure M-NO-1 — **Construction Noise (Mitigation Measure F-1 from the Eastern Neighborhoods FEIR).** For subsequent development projects within proximity to noise-sensitive uses that would include pile-driving, individual project sponsors shall ensure that piles be pre-drilled wherever feasible to reduce construction-related noise and vibration. No impact pile drivers shall be used unless absolutely necessary. Contractors would be required to use pile-driving equipment with state-of-the-art noise shielding and muffling devices. To reduce noise and vibration impacts, sonic or vibratory sheetpile drivers, rather than impact drivers, shall be used wherever sheetpiles are needed. Individual project sponsors shall also require that contractors schedule pile-driving activity for times of the day that would minimize disturbance to neighbors.

Project Mitigation Measure M-NO-2 — **Construction Noise (Mitigation Measure F-2 from the Eastern Neighborhoods FEIR).** Where environmental review of a development project undertaken subsequent to the adoption of the proposed zoning controls determines that construction noise controls are necessary due to the nature of planned construction practices and the sensitivity of proximate uses, the Planning Director shall require that the sponsors of the subsequent development project develop a set of site-specific noise attenuation measures under the supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted to the Department of Building Inspection to ensure that maximum feasible noise attenuation will be achieved. These attenuation measures shall include as many of the following control strategies as feasible:

- Erect temporary plywood noise barriers around a construction site, particularly where a site adjoins noise-sensitive uses
- Utilize noise control blankets on a building structure as the building is erected to reduce noise emission from the site

- Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings housing sensitive uses
- Monitor the effectiveness of noise attenuation measures by taking noise measurements
- Post signs on-site pertaining to permitted construction days and hours and complaint
 procedures and who to notify in the event of a problem, with telephone numbers listed

Project Mitigation Measure M-NO-3 — **Siting of Noise-Sensitive Uses (Mitigation Measure F-4 from the Eastern Neighborhoods FEIR).** To reduce potential conflicts between existing noise-generating uses and new sensitive receptors, prior to issuance of grading permits, the project sponsor shall demonstrate to the lead agency that the proposed project complies with Title 24 standards.

Project Mitigation Measure M-NO-4 — **Open Space in Noisy Environments (Mitigation Measure F-6 from the Eastern Neighborhoods FEIR).** Prior to issuance of building permits, the project sponsor shall demonstrate to the lead agency that that open space required under the *Planning Code* for such uses will be protected, to the maximum feasible extent, from existing ambient noise levels that could prove annoying or disruptive to users of the open space. Implementation of this measure could involve, among other things, site design that uses the building itself to shield on-site open space from the greatest noise sources, construction of noise barriers between noise sources and open space, and appropriate use of both common and private open space in multi-family dwellings, and implementation would also be undertaken consistent with other principles of urban design.

Air Quality

Project Mitigation Measure M-AQ-1 – Construction Emissions Minimization (Mitigation Measure G-1 from the Eastern Neighborhoods FEIR). The project sponsor shall maintain and operate construction equipment so as to minimize exhaust emissions of particulates and other pollutants, by such means as a prohibition on idling motors when equipment is not in use or when trucks are waiting in queues, and implementation of specific maintenance programs to reduce emissions for equipment that would be in frequent use for much of the construction period. The project sponsor shall also implement a basic dust control program that shall include, but not necessarily be limited to, the following:

- Water all active construction areas at least twice daily. Watering should be sufficient to prevent airborne dust from leaving the site. Increased watering frequency may be necessary whenever wind speeds exceed 15 miles per hour.
- Reclaimed water should be used whenever possible.
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least two feet of freeboard (i.e., the minimum required space between the top of the load and the top of the trailer).
- Pave, apply water (reclaimed if possible) three times daily, or apply (nontoxic) soil stabilizers on all unpaved access roads, parking areas and staging areas at construction sites.
- Sweep streets (with water sweepers using reclaimed water if possible) at the end of each day if visible soil material is carried onto adjacent paved roads.

- Install wheel washers where vehicles enter and exit unpaved roads onto streets, or wash off trucks and equipment leaving the site.
- Install windbreaks, or plant tree/vegetative wind breaks at windward side(s) of construction areas.
- Suspend excavation and grading activity when winds (instantaneous gusts) exceed 25 mph.

Hazards and Hazardous Materials

Project Mitigation Measure M-HZ-1 — **Hazardous Building Materials (Mitigation Measure L-1** of the Eastern Neighborhoods FEIR). The City shall condition future development approvals to require that the subsequent project sponsors ensure that any equipment containing PCBs or DEPH, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, state, and local laws prior to the start of renovation, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.