

SAN FRANCISCO **PLANNING DEPARTMENT**

Certificate of Determination **COMMUNITY PLAN EVALUATION**

Case No.: Project Address: Zoning:	2015-002604ENV 667 Folsom Street, 120 Hawthorne Street, 126 Hawthorne Street Mixed Use Residential (MUR) Zoning District 130-G Height and Bulk District	Reception 415.558 Fax:
Block/Lot:	3750/078, 081, and 082	415.558
Lot Size:	19,586 square feet	Planning
Plan Area:	Eastern Neighborhoods Area Plan, East SoMa Sub Area	Informatic
Project Sponsor:	Jim Kelly, EQR-Soma II LP, 415-767-7188	415.558
Staff Contact:	Justin Horner, 415-575-9023, Justin.horner@sfgov.org	

PROJECT DESCRIPTION

The 19,590-square-foot (sf) project site is made up of three parcels located on the southeast corner of the intersection of Folsom Street and Hawthorne Street in the South of Market neighborhood. The project site is currently occupied by a two-story, 20-foot-tall, 17,727-sf office building built in 1923 at 667 Folsom Street, a 5,460-sf surface parking lot at 120 Hawthorne Street, and a two-story, 20-foot- tall, 8,190-sf industrial building with a PDR use built in 1963 at 126 Hawthorne Street. The project site is located in the MUR (Mixed-Use Residential) Zoning District and a 130-G Height and Bulk District.

(Continued on next page.)

CEQA DETERMINATION

This project is eligible for streamlined environmental review per Section 15183 of the California Environmental Quality Act (CEQA) Guidelines and California Public Resources Code Section 21083.3

DETERMINATION

I do hereby certify that the above determination has been made pursuant to State and Local requirements.

Lisa M. Gibson Acting Environmental Review Officer

<u>12-/2-2/16</u> Date

cc: Jim Kelly, Project Sponsor; Supervisor Jane Kim, District 6; Doug Vu, Current Planning Division; Virna Byrd, M.D.F.

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

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PROJECT DESCRIPTION (continued)

The proposed project would include: 1) combining three parcels (Assessor's Parcel Numbers 3750/078, 081 and 082) to form a singular irregularly-shaped, approximately 19,590 square foot lot, 2) demolition and removal of the two buildings and the surface parking lot on the site; and 3) construction of a 13-story, 130-foot-tall mixed use residential building with approximately 8,875 square feet of retail space on the ground floor and mezzanine levels and 229 residential units above. Of the 229 residential units, there will be 63 micro-units, 43 studio, 24 one-bedroom, 87 two-bedroom and 12 three-bedroom units. The proposed building would include an approximately 10,500 square foot rooftop terrace for residents' use. The residential lobby entrance would be located on Hawthorne Street. One retail space entrance would be along Folsom Street and one retail space entrance would be on Hawthorne Street. The proposed project would provide 133 Class 1 bicycle parking spaces, 15 Class 2 bicycle parking spaces, and no on-site vehicle parking. A loading zone would be located on Hawthorne Street. The proposed project would remove a curb cut on Folsom Street and a curb cut on Hawthorne Street. Construction of the project would require approximately 3,630 cubic yards of excavation to a depth of approximately five feet and would last approximately twenty-four months.

PROJECT APPROVAL

A Large Project Authorization (LPA) from the Planning Commission is required per Planning Code Section 329 for new construction of a building greater than 75 feet in height and greater than 25,000 gross square feet. The LPA is the Approval Action for this project. The Approval Action date establishes the start of the 30-day appeal period for this CEQA determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

COMMUNITY PLAN EVALUATION OVERVIEW

California Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183 provide projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an Environmental Impact Report (EIR) was certified, shall not be subject to additional environmental review except as might be necessary to examine whether there are project-specific significant effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that: a) are peculiar to the project or parcel on which the project would be located; b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan or community plan with which the project is consistent; c) are potentially significant off-site and cumulative impacts that were not discussed in the underlying EIR; or d) are previously identified in the EIR, but which, as a result of substantial new information that was not known at the time that the EIR was certified, are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for the project solely on the basis of that impact.

This determination evaluates the potential project-specific environmental effects of the 667 Folsom Street project described above, and incorporates by reference information contained in the Programmatic EIR

for the Eastern Neighborhoods Rezoning and Area Plans (PEIR)¹. Project-specific studies were prepared for the proposed project to determine if the project would result in any significant environmental impacts that were not identified in the Eastern Neighborhoods PEIR.

After several years of analysis, community outreach, and public review, the Eastern Neighborhoods PEIR was adopted in December 2008. The Eastern Neighborhoods PEIR was adopted in part to support housing development in some areas previously zoned to allow industrial uses, while preserving an adequate supply of space for existing and future production, distribution, and repair (PDR) employment and businesses. The Eastern Neighborhoods PEIR also included changes to existing height and bulk districts in some areas, including the project site at 667 Folsom and 120 and 126 Hawthorne Street.

The Planning Commission held public hearings to consider the various aspects of the proposed Eastern Neighborhoods Rezoning and Area Plans and related Planning Code and Zoning Map amendments. On August 7, 2008, the Planning Commission certified the Eastern Neighborhoods PEIR by Motion 17659 and adopted the Preferred Project for final recommendation to the Board of Supervisors.^{2,3}

In December 2008, after further public hearings, the Board of Supervisors approved and the Mayor signed the Eastern Neighborhoods Rezoning and Planning Code amendments. New zoning districts include districts that would permit PDR uses in combination with commercial uses; districts mixing residential and commercial uses and residential and PDR uses; and new residential-only districts. The districts replaced existing industrial, commercial, residential single-use, and mixed-use districts.

The Eastern Neighborhoods PEIR is a comprehensive programmatic document that presents an analysis of the environmental effects of implementation of the Eastern Neighborhoods Rezoning and Area Plans, as well as the potential impacts under several proposed alternative scenarios. The Eastern Neighborhoods Draft EIR evaluated three rezoning alternatives, two community-proposed alternatives which focused largely on the Mission District, and a "No Project" alternative. The alternative selected, or the Preferred Project, represents a combination of Options B and C. The Planning Commission adopted the Preferred Project after fully considering the environmental effects of the Preferred Project and the various scenarios discussed in the PEIR. The Eastern Neighborhoods PEIR estimated that implementation of the Eastern Neighborhoods Plan could result in approximately 7,400 to 9,900 net dwelling units and 3,200,000 to 6,600,0000 square feet of net non-residential space (excluding PDR loss) built in the Plan Area throughout the lifetime of the Plan (year 2025). The Eastern Neighborhoods PEIR projected that this level of development would result in a total population increase of approximately 23,900 to 33,000 people throughout the lifetime of the plan.⁴

A major issue of discussion in the Eastern Neighborhoods rezoning process was the degree to which existing industrially-zoned land would be rezoned to primarily residential and mixed-use districts, thus reducing the availability of land traditionally used for PDR employment and businesses. Among other topics, the Eastern Neighborhoods PEIR assesses the significance of the cumulative land use effects of the

¹ Planning Department Case No. 2004.0160E and State Clearinghouse No. 2005032048

²San Francisco Planning Department. Eastern Neighborhoods Rezoning and Area Plans Final Environmental Impact Report (FEIR), Planning Department Case No. 2004.0160E, certified August 7, 2008. Available online at: <u>http://www.sf-planning.org/index.aspx?page=1893</u>, accessed August 17, 2012.

³ San Francisco Planning Department. San Francisco Planning Commission Motion 17659, August 7, 2008. Available online at: <u>http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268</u>, accessed August 17, 2012.

⁴ Table 2 Forecast Growth by Rezoning Option Chapter IV of the Eastern Neighborhoods Draft EIR shows projected net growth based on proposed rezoning scenarios. A baseline for existing conditions in the year 2000 was included to provide context for the scenario figures for parcels affected by the rezoning.

rezoning by analyzing its effects on the City's ability to meet its future PDR space needs as well as its ability to meet its housing needs as expressed in the City's General Plan.

As a result of the Eastern Neighborhoods rezoning process, the project site has been rezoned to MUR (Mixed Use Residential) District. The MUR District is intended to serve as a major housing opportunity area, and MUR District controls are intended to facilitate the development of high-density, mid-rise housing. It is also intended to serve as a buffer between the higher-density, predominantly commercial area of Yerba Buena Center to the east and the lower-scale, mixed use service/industrial and housing area west of Sixth Street. The proposed project is discussed further in the Community Plan Evaluation (CPE) Initial Study. The 667 Folsom Street site, which is located in the East SoMa District of the Eastern Neighborhoods, was designated as a site with building up to 130 feet in height.

Individual projects that could occur in the future under the Eastern Neighborhoods Rezoning and Area Plans will undergo project-level environmental evaluation to determine if they would result in further impacts specific to the development proposal, the site, and the time of development and to assess whether additional environmental review would be required. This determination concludes that the proposed project at 667 Folsom Street is consistent with and was encompassed within the analysis in the Eastern Neighborhoods PEIR, including the Eastern Neighborhoods PEIR development projections. This determination also finds that the Eastern Neighborhoods PEIR adequately anticipated and described the impacts of the proposed 667 Folsom Street project, and identified the mitigation measures applicable to the 667 Folsom Street project. The proposed project site.^{5,6} Therefore, no further CEQA evaluation for the 667Folsom Street project comprise the full and complete CEQA evaluation necessary for the proposed project.

PROJECT SETTING

The project site is located on a block bounded by Harrison Street to the south, 3rd Street to the west, Hawthorne Street to the east and Folsom Street to the north. The project area along Folsom Street is characterized primarily by mid-rise residential land uses on the south side of Folsom Street with a 15-story commercial building across from the project site on the west side. The project area along Hawthorne Street is characterized by a mix of industrial and commercial one- to five-story buildings. Buildings immediately adjacent to the project site include a 2-story restaurant on the corner of Folsom Street and Hawthorne Street, a 9-story residential building to the west and a 2-story commercial building to the south. Parcels surrounding the project site are within the MUR (Mixed Use Residential) and C-3-O (Downtown Office) Zoning districts, and within the 130-G, 200-S and 320-I Height and Bulk districts, with existing buildings ranging from one to fifteen stories.

The closest Bay Area Rapid Transit District (BART) stop is at Montgomery Street, approximately 0.3 miles northeast of the site. The project site is within a quarter mile of several local transit lines, including Muni

⁵ Diana Sokolove, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Citywide Planning and Policy Analysis, 667 Folsom Street, December 22, 2016. This document (and all other documents cited in this report, unless otherwise noted), is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, as part of Case File No. 2015-002604ENV.

⁶ Jeff Joslin, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Current Planning Analysis, 667 Folsom Street, August 3, 2016.

Metro lines 8-Bayshore, 10-Townsend, 12-Folsom/Pacific, 14R-Mission Rapid, 41-Union, 45-Union/Stockton48-Quintara/24th Street and 81X-Caltrain Express.

POTENTIAL ENVIRONMENTAL EFFECTS

The Eastern Neighborhoods PEIR included analyses of environmental issues including: land use; plans and policies; visual quality and urban design; population, housing, business activity, and employment (growth inducement); transportation; noise; air quality; parks, recreation and open space; shadow; archeological resources; historic architectural resources; hazards; and other issues not addressed in the previously issued initial study for the Eastern Neighborhoods Rezoning and Area Plans. The proposed 667 Folsom Street project is in conformance with the height, use and density for the site described in the Eastern Neighborhoods PEIR and would represent a small part of the growth that was forecast for the Eastern Neighborhoods plan areas. Thus, the plan analyzed in the Eastern Neighborhoods PEIR considered the incremental impacts of the proposed 667 Folsom Street project. As a result, the proposed project would not result in any new or substantially more severe impacts than were identified in the Eastern Neighborhoods PEIR.

Significant and unavoidable impacts were identified in the Eastern Neighborhoods PEIR for the following topics: land use, historic architectural resources, transportation and circulation, and shadow. The proposed project would contribute considerably to the significant and unavoidable land use impact due to the loss of PDR space.

The Eastern Neighborhoods PEIR identified feasible mitigation measures to address significant impacts related to noise, air quality, archeological resources, historical resources, hazardous materials, and transportation. The PEIR did not identify feasible mitigation measures to address the significant impact to land use. **Table 1** below lists the mitigation measures identified in the Eastern Neighborhoods PEIR and states whether each measure would apply to the proposed project.

Mitigation Measure	Applicability	Compliance	
F. Noise			
F-1: Construction Noise (Pile Driving)	Not Applicable: pile driving not proposed	N/A	
F-2: Construction Noise	Not Applicable: no particularly noisy construction methods would be anticipated during the project's construction phase.	N/A	
F-3: Interior Noise Levels	Not Applicable: CEQA generally no longer requires the consideration of the effects of the existing environment on a proposed project's future users or residents.	N/A	

 Table 1 – Eastern Neighborhoods PEIR Mitigation Measures

Mitigation Measure	Applicability	Compliance
F-4: Siting of Noise-Sensitive Uses	Not Applicable: CEQA generally no longer requires the consideration of the effects of the existing environment on a proposed project's future users or residents.	N/A
F-5: Siting of Noise-Generating Uses	Not Applicable: the project does not include any noise- generating uses.	N/A
F-6: Open Space in Noisy Environments	Not Applicable: CEQA generally no longer requires the consideration of the effects of the existing environment on a proposed project's future users or residents	N/A
G. Air Quality		
G-1: Construction Air Quality	Applicable: project involves construction activity	Compliance with San Francisco Dust Control Ordinance
G-2: Air Quality for Sensitive Land Uses	Not Applicable: superseded by applicable Article 38 requirements	N/A
G-3: Siting of Uses that Emit DPM	Not Applicable: the proposed residential use is not expected to emit substantial levels of DPMs	N/A
G-4: Siting of Uses that Emit other TACs	Applicable: proposed project would include a backup diesel generator	Project Mitigation Measure 2 (Best Available Control technology for Diesel Generators) agreed to by sponsor.
J. Archeological Resources		
J-1: Properties with Previous Studies	Not Applicable: no archeological research design and treatment plan on file	N/A
J-2: Properties with no Previous Studies	Applicable: project site has no archeological assessment on file	Preliminary Archeological Sensitivity Study completed; Project Mitigation Measure 1 (Accidental Discovery) agreed to by sponsor

Mitigation Measure	Applicability	Compliance	
J-3: Mission Dolores Archeological District	Not Applicable: project site not in Mission Dolores Archeological District	N/A	
K. Historical Resources			
K-1: Interim Procedures for Permit Review in the Eastern Neighborhoods Plan area	Not Applicable: plan-level mitigation completed by Planning Department	N/A	
K-2: Amendments to Article 10 of the Planning Code Pertaining to Vertical Additions in the South End Historic District (East SoMa)	Not Applicable: plan-level mitigation completed by Planning Commission	N/A	
K-3: Amendments to Article 10 of the Planning Code Pertaining to Alterations and Infill Development in the Dogpatch Historic District (Central Waterfront)	Not Applicable: plan-level mitigation completed by Planning Commission	N/A	
L. Hazardous Materials			
L-1: Hazardous Building Materials	Applicable: project includes demolition of existing structures	Project Mitigation Measure 3 (Hazardous Building Materials) agreed to by sponsor	
E. Transportation			
E-1: Traffic Signal Installation	Not Applicable: automobile delay removed from CEQA analysis	N/A	
E-2: Intelligent Traffic Management	Not Applicable: automobile delay removed from CEQA analysis	N/A	
E-3: Enhanced Funding	Not Applicable: automobile delay removed from CEQA analysis	N/A	
E-4: Intelligent Traffic Management	Not Applicable: automobile delay removed from CEQA analysis	N/A	
E-5: Enhanced Transit Funding	Not Applicable: plan level mitigation by SFMTA	N/A	
E-6: Transit Corridor Improvements	Not Applicable: plan level mitigation by SFMTA	N/A	

Mitigation Measure	Applicability	Compliance
E-7: Transit Accessibility	Not Applicable: plan level mitigation by SFMTA	N/A
E-8: Muni Storage and Maintenance	Not Applicable: plan level mitigation by SFMTA	N/A
E-9: Rider Improvements	Not Applicable: plan level mitigation by SFMTA	N/A
E-10: Transit Enhancement	Not Applicable: plan level mitigation by SFMTA	N/A
E-11: Transportation Demand Management	Not Applicable: plan level mitigation by SFMTA	N/A

Please see the attached Mitigation Monitoring and Reporting Program (MMRP) for the complete text of the applicable mitigation measures. With implementation of these mitigation measures the proposed project would not result in significant impacts beyond those analyzed in the Eastern Neighborhoods PEIR.

PUBLIC NOTICE AND COMMENT

A "Notification of Project Receiving Environmental Review" was mailed on July 11, 2016 to adjacent occupants and owners of properties within 300 feet of the project site. One comment was received, which expressed concerns regarding potential noise impacts of construction. Overall, concerns and issues raised by the public in response to the notice were taken into consideration and incorporated in the environmental review as appropriate for CEQA analysis. The proposed project would not result in significant adverse environmental impacts associated with the issues identified by the public beyond those identified in the Eastern Neighborhoods PEIR.

CONCLUSION

As summarized above and further discussed in the project-specific initial study⁷:

- 1. The proposed project is consistent with the development density established for the project site in the Eastern Neighborhoods Rezoning and Area Plans;
- 2. The proposed project would not result in effects on the environment that are peculiar to the project or the project site that were not identified as significant effects in the Eastern Neighborhoods PEIR;
- 3. The proposed project would not result in potentially significant off-site or cumulative impacts that were not identified in the Eastern Neighborhoods PEIR;

⁷ The Initial Study is available for review at the Planning Department, 1650 Mission Street, Suite 400, San Francisco, in Case File No. 2015.002604ENV.

- 4. The proposed project would not result in significant effects, which, as a result of substantial new information that was not known at the time the Eastern Neighborhoods PEIR was certified, would be more severe than were already analyzed and disclosed in the PEIR; and
- 5. The project sponsor will undertake feasible mitigation measures specified in the Eastern Neighborhoods PEIR to mitigate project-related significant impacts.

Therefore, no further environmental review shall be required for the proposed project pursuant to Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183.

EXHIBIT 1: MITIGATION MONITORING AND REPORTING PROGRAM (Including the Text of the Mitigation Measures Adopted as Conditions of Approval and Proposed Improvement Measures)

1. MITIGATION MEASURES	Responsibility for	Mitigation	Monitoring/Report	Status/Date
ADOPTED AS CONDITIONS OF APPROVAL	Implementation	Schedule	Responsibility	Completed

Project sponsor	Prior to approval		
Project sponsor	Prior to approval		
	of permit for diesel generator	Project sponsor and Planning Department	Upon determination that backup diesel generator complies with BAAQMD New Source Review permitting process
Project Sponsor/project archeologist	Upon discovery of a buried or submerged historical resource	Project sponsor and ERO	Upon determination of the ERO that resource is not present or adversely impacted; or upon certification of Final Archeological Resources Report (FARR)
S	ponsor/project	ponsor/project of a buried or rcheologist submerged historical	ponsor/project of a buried or ERO rcheologist submerged historical

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1. MITIGATION MEASURES ADOPTED AS CONDITIONS OF APPROVAL	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
any soils disturbing activity of the project, the project Head Foreman and/or project sponsor shall immediately notify the ERO and shall immediately suspend any soils disturbing activities in the vicinity of the discovery until the ERO has determined what additional measures should be undertaken.				
If the ERO determines that an archeological resource may be present within the project site, the project sponsor shall retain the services of an archaeological consultant from the pool of qualified archaeological consultants maintained by the Planning Department archaeologist. The archeological consultant shall advise the ERO as to whether the discovery is an archeological resource, retains sufficient integrity, and is of potential scientific/historical/cultural significance. If an archeological resource is present, the archeological consultant shall identify and evaluate the archeological resource. The archeological consultant shall make a recommendation as to what action, if any, is warranted. Based on this information, the ERO may require, if warranted, specific additional measures to be implemented by the project sponsor.				
Measures might include: preservation in situ of the archeological resource; an archaeological monitoring program; or an archeological testing program. If an archeological monitoring program or archeological testing program is required, it shall be consistent with the Environmental Planning (EP) division guidelines for such programs. The ERO may also require that the project sponsor immediately implement a site security program if the archeological resource is at risk from vandalism, looting, or other damaging actions. The project archeological consultant shall submit a Final Archeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archeological resource and describing the archeological and historical research methods employed in the archeological monitoring/data recovery program(s) undertaken. Information that may put at risk any archeological resource shall be provided in a separate removable insert within the final report.				
Copies of the Draft FARR shall be sent to the ERO for review and approval. Once approved by the ERO, copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division				

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1. MITIGATION MEASURES ADOPTED AS CONDITIONS OF APPROVAL	Responsibility for Implementation	Mitigation Schedule	Monitoring/Report Responsibility	Status/Date Completed
of the Planning Department shall receive one bound copy, one unbound copy and one unlocked, searchable PDF copy on CD three copies of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest or interpretive value, the ERO may require a different final report content, format, and distribution than that presented above.				
L. Hazardous Materials				
<i>Mitigation Measure L-1—Hazardous Building Materials</i> The City shall condition future development approvals to require that the subsequent project sponsors ensure that any equipment containing PCBs or DEPH, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, state, and local laws prior to the start of renovation, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.	Project Sponsor/project archeologist of each subsequent development project undertaken pursuant to the Eastern Neighborhoods Areas Plans and Rezoning	Prior to approval of each subsequent project, through Mitigation Plan.	Planning Department, in consultation with DPH; where Site Mitigation Plan is required, Project Sponsor or contractor shall submit a monitoring report to DPH, with a copy to Planning Department and DBI, at end of construction.	Considered complete upon approval of each subsequent project.