Community Plan Exemption Checklist

Case No.: 2014-002024ENV
Project Address: 701 Third Street
Zoning: MUO (Mixed Use Office) Use District
105-F Height and Bulk District
Block/Lot: 3794/006
Lot Size: 13,750 square feet
Plan Area: Eastern Neighborhoods Area Plan (East SoMa Plan Area)
Project Sponsor: Tim Wilson, Four One Five, LLC., (303) 785-3130
Staff Contact: Debra Dwyer, (415) 575-9031, debra.dwyer@sfgov.org

PROJECT DESCRIPTION

Project Location:

The 13,750-square-foot project site is located at 701 Third Street, San Francisco California (Figure 1) on the southeast corner of Third and Townsend Streets. The project site is on a single lot (Lot 006 of Assessor’s Block 3794) on the block bounded by Townsend Street to the north, Third Street to the west, King Street to the south, and Second Street to the east. An existing one-story, 3,200-square-foot building, a drive-through and surface parking lot with 14 spaces occupies the entire extent of the lot. The 3,200-gross-square-foot (gsf) building is a McDonalds Restaurant built in 1970 with a main entrance on Third Street and a supplementary service entrance along the south side of the building. There is a dedicated exit only drive-through lane and a separate exit/entrance lane, each approximately 12 feet wide, along Townsend Street. There are 14 off-street parking spaces, for customers only, including two disabled reserved stalls. On-site parking is accessed from street level via a 21-foot-wide curb cut along Third Street and via another 23-foot-wide curb cut along Townsend Street. The project site is completely developed with minimal landscaping. Historically, the property has served commercial land uses. Previous uses of the property include a warehouse for general merchandise from 1887 to 1913, and a gasoline service station from 1914 to 1970.

The project site is located within the East South of Market (East SoMa) Plan area of the Eastern Neighborhoods Area Plan, which was evaluated in Eastern Neighborhoods Rezoning and Area Plans Final Programmatic Environmental Impact Report (PEIR), certified in 2008.

Project Characteristics

The proposed 701 Third Street project would entail the demolition of the existing building, drive-through and surface parking lot and the construction of a new 11-story, 105-foot tourist hotel (with a 16-foot-tall mechanical penthouse). The proposed project would be 116,124 gsf with 1,970 gsf of ground floor retail space fronting Townsend Street with limited additional frontage on Third Street and a 1,850 gsf landscaped rear courtyard. The proposed site plan is shown on Figure 2. Figures 3 through 6 show the proposed floor plans; Figure 7 shows the proposed building elevations; and Figure 8 shows visual simulations for the project.
FIGURE 3
Floor Plans - Basement and First Floor

DUDEK
SOURCE: Stanton Architecture, 04/19/2016.

701 Third Street Project

SAN FRANCISCO
PLANNING DEPARTMENT
Example Floor Plan for levels 2-8, 10 and 11.
Building Elevations from Townsend Street and Third Street

701 Third Street Project
Photo 2: View looking towards Townsend Street from King Street.

Photo 6: View from corner of Third and Townsend.


Building Rendering/Visual Simulation

701 Third Street Project
The proposed project would be a single structure with two heights. The taller part, fronting both Townsend and Third Streets, would have 11 floors, a 3,095-square-foot rooftop terrace with vegetated roof, which would also house the back-up power supply generator (Figure 6). The shorter façade massing, fronting only on Third Street, would have eight floors (Figure 4).

The hotel’s main entrance to the lobby and guest services would be on Third Street. The first floor would include guest check-in, a breakfast service space, one retail space and a rear landscaped courtyard. The breakfast service area complete with adjacent pantry and trash room would be located on the Townsend Street side at the rear of the hotel. The 230 hotel rooms on levels two to 11 would be composed of 50 doubles and 180 singles. Each floor would be approximately 9,600 gsf, include elevator access and two sets of stairwells. Level nine would have guest rooms but would also provide a fitness center and access to a 734-square-foot outdoor terrace and vegetated roof. Section 842 of the Planning Code establishes the maximum Floor Area Ratio (FAR) for this zoning district as 7:5:1, allowing 103,125 square feet on the site. The proposed total floor area for the project would be 102,676 square feet.

The proposed project would include a 1,970-gsf ground floor commercial space along Townsend Street. The retail space would front Townsend Street with limited additional frontage along Third Street. The space would have two entrances, one at the front of the building from Third Street and the other opening to the public access corridor at the rear of the building.

The project proposes to build a below grade parking garage with 14 parking spaces, including one van space, eight Class I bicycle stalls and a freight loading zone. A single 12-foot-wide vehicular driveway from Third Street would provide access to the proposed underground parking. Cyclists and pedestrians would access the parking garage via the elevator in the hotel lobby.

The proposed streetscape work on Townsend Street includes: removal of both existing driveways and replacement of existing sidewalk and curbs with new construction to match San Francisco Public Works specifications and standards; relocation of the bus shelter from its current location on Townsend Street approximately 20 feet from the corner of Third and Townsend streets to a location on Townsend Street approximately 66 feet from the corner; ornamental grates around all newly planted trees; and construction of accessibility curb ramps and provisions for Americans with Disabilities Act (ADA) compliance as required at the intersection.

The proposed streetscape work on Third Street includes: removal of the existing driveway and construction of a single 12-foot wide vehicular drive for access to the underground parking garage; a corner bulbout at Third and Townsend Streets and a passenger loading zone on Third Street in front of the hotel entrance. The parking space at the eastern end of the property on Third Street would be removed for the access to the garage. The passenger drop-off area on Third Street would replace the four existing parking spaces between the curb-cut and the Townsend intersection. The Third Street improvements would also include decorative paving, recessed uplights at the hotel entry; ten Class II bicycle spaces in racks located on the sidewalk, and new street trees (as described below). Construction of ADA-accessible curb ramps would be built as required at the vehicular garage entry and the bulbout on the corner of Third and Townsend streets.

Three open space areas are proposed for the project: an approximately 1,850-square-foot, rear landscaped courtyard on the first floor, a 734-square-foot outdoor terrace with vegetated roof on the ninth floor, and a 3,095-square-foot terrace on the rooftop. A backup diesel generator would be placed on the 11th floor rooftop terrace. The generator would be housed in a packaged steel sound-attenuating enclosure.
The ground floor courtyard would be publically accessible via a corridor with entry and exit onto Townsend Street. Trees and landscaping would be planted along Townsend and Third streets.

**Building Design**

The proposed development would have a concrete frame supported on a concrete mat slab foundation. The building would follow the neighborhood pattern for setbacks and would be located at the property lines on Townsend and Third Streets. On the ninth level along Third Street the building would be stepped back from the eastern property line by approximately 30 feet to conform with Planning Code F bulk designation requirements.

The hotel design proposes to use exterior materials that are consistent with both the recent residential construction as well as the older industrial and commercial buildings in the area. The colors for the proposed building would harmonize with those of nearby developments. From Townsend Street, all 11 levels of the hotel would be visible reaching a height of 121 feet, inclusive of an additional 16 feet for the mechanical penthouse, and would consist of two distinct design elements. From Third Street, all 11 levels of the hotel would be visible reaching a height of 115 feet (including the elevator penthouse), and would consist of three distinct design elements. Visual simulations illustrating the design from Townsend Street and from Third Street are shown in Figure 8.

**Construction Activities**

Construction activities are anticipated to begin late in the second quarter of 2016 and finish early in the fourth quarter of 2017(approximately 18 months).

Construction activities would include demolition, of the existing building and excavation of the entire project site to a depth of approximately 15 feet. A total of approximately 3,704 cubic yards of earth would be removed during excavation.

**Project Approvals**

The approval of a Large Project Authorization by the Planning Commission (per Planning Code Section 329) is the Approval Action for the proposed project. The Approval Action date establishes the start of the 30-day appeal period for this CEQA exemption determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

In addition, the proposed 701 Third Street project would require the following approvals:

**Actions by the Planning Commission**

- Large project authorization is required per Planning Code Section 329 for new construction of a building greater than 25,000 gsf and taller than 75-feet in height.
- Large project authorization modifications are required for (i) Permitted Obstructions per Planning Code Section 136 for bay windows that are 12 feet wide and (ii) for street frontage per Planning Code Section 145.1.
- Conditional use authorization is required per Planning Code Section 303, 842.49, and 890.46 for the tourist hotel use in the MUO Zoning District.
- Approval of a building permit application is required for the demolition of existing buildings on the subject property.
• Approval of a building permit application is required for the proposed new construction on the subject property.

Actions by other City Departments

San Francisco Department of Building Inspection
• Approval of building permit application is required for the demolition of existing buildings on the subject property.
• Approval of a building permit application is required for proposed new construction on the subject property.

San Francisco Department of Building Inspection
• Approval of building permit application is required for the demolition of existing buildings on the subject property.
• Approval of a building permit application is required for proposed new construction on the subject property.

San Francisco Department of Public Health
• Approval of project compliance with San Francisco Health Code Article 22A (the Maher Ordinance).

San Francisco Municipal Transportation Agency and SFMTA Board of Directors
• Approval of one bulb out and relocation of the bus shelter on Townsend Street as well as the passenger loading zone (white zone) on the east side of Third Street.

San Francisco Board of Supervisors
• Approval of proposed sidewalk changes.

State and Regional Approvals

California Department of Alcoholic Beverage Control
• If the proposed retail or hotel uses elect to sell alcoholic beverages, liquor licenses would be required.

EVALUATION OF ENVIRONMENTAL EFFECTS

This Community Plan Exemption (CPE) Checklist evaluates whether the environmental impacts of the proposed project are addressed in the Programmatic Environmental Impact Report for the Eastern Neighborhoods Rezoning and Area Plans (Eastern Neighborhoods PEIR).\(^1\) The CPE Checklist indicates whether the proposed project would result in significant impacts that: (1) are peculiar to the project or project site; (2) were not identified as significant project-level, cumulative, or off-site effects in the PEIR; or (3) are previously identified significant effects, which as a result of substantial new information that was not known at the time that the Eastern Neighborhoods PEIR was certified, are determined to have a more severe adverse impact than discussed in the PEIR. Such impacts, if any, will be evaluated in a project-specific Mitigated Negative Declaration or Environmental Impact Report. If no such impacts are identified, the proposed project is exempt from further environmental review in accordance with Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183.

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Mitigation measures identified in the PEIR are discussed under each topic area, and measures that are applicable to the proposed project are provided under the Mitigation Measures Section at the end of this checklist. Improvement measures agreed to by the project sponsor are also discussed under each topic area, and are provided in full following the Mitigation Measures Section at the end of this checklist.

The Eastern Neighborhoods PEIR identified significant impacts related to land use, transportation, cultural resources, shadow, noise, air quality, and hazardous materials. Additionally, the PEIR identified significant cumulative impacts related to land use, transportation, and cultural resources. Mitigation measures were identified for the above impacts and reduced all impacts to less-than-significant except for those related to land use (cumulative impacts on Production, Distribution, and Repair (PDR) use), transportation (program-level and cumulative traffic impacts at nine intersections; program-level and cumulative transit impacts on seven Muni lines), cultural resources (cumulative impacts from demolition of historical resources), and shadow (program-level impacts on parks).

The proposed project would include construction of a 116,124-gross-square-foot tourist hotel. The building would include 230 hotel rooms, a breakfast service space, work out facility, one basement level for parking (14 off-street spaces including one van space), bicycle parking and streetscape improvements; 1,850 square feet of open space and 1,970-gsf of retail space. As discussed below in this checklist, the proposed project would not result in new, significant environmental effects, or effects of greater severity than were already analyzed and disclosed in the Eastern Neighborhoods PEIR.

CHANGES IN THE REGULATORY ENVIRONMENT

Since the certification of the Eastern Neighborhoods PEIR in 2008, several new policies, regulations, statutes, and funding measures have been adopted, passed, or are underway that affect the physical environment and/or environmental review methodology for projects in the Eastern Neighborhoods plan areas. As discussed in each topic area referenced below, these policies, regulations, statutes, and funding measures have or will implement mitigation measures or further reduce less-than-significant impacts identified in the PEIR. These include:

- State statute regarding Aesthetics, Parking Impacts, effective January 2014, and state statute and Planning Commission resolution regarding automobile delay, and vehicle miles traveled, (VMT) effective March 2016 (see “CEQA Section 21099” heading below);
- San Francisco Bicycle Plan update adoption in June 2009, Better Streets Plan adoption in 2010, Transit Effectiveness Project (aka “Muni Forward”) adoption in March 2014, Vision Zero adoption by various City agencies in 2014, Proposition A and B passage in November 2014, the Transportation Sustainability Program process, and state statute and Planning Commission resolution regarding automobile delay, and vehicle miles traveled (VMT) effective March 2016 (see Checklist section “Transportation”);
- San Francisco ordinance establishing Noise Regulations Related to Residential Uses Near Places of Entertainment effective June 2015 (see Checklist section “Noise”);
- San Francisco ordinances establishing Construction Dust Control, effective July 2008, and Enhanced Ventilation Required for Urban Infill Sensitive Use Developments, amended December 2014 (see Checklist section “Air Quality”);
- San Francisco Clean and Safe Parks Bond passage in November 2012 and San Francisco Recreation and Open Space Element of the General Plan adoption in April 2014 (see Checklist section “Recreation”);
- Urban Water Management Plan adoption in 2011 and Sewer System Improvement Program process (see Checklist section “Utilities and Service Systems”); and

**CHANGES IN THE PHYSICAL ENVIRONMENT**

Since the certification of the Eastern Neighborhoods PEIR in 2008, as evidenced by the volume of development applications submitted to the Planning Department since 2012, the pace of development activity has increased in the Eastern Neighborhoods plan areas. The Eastern Neighborhoods PEIR projected that implementation of the Eastern Neighborhoods Plan could result in a substantial amount of growth within the Eastern Neighborhoods plan areas, resulting in an increase of approximately 7,400 to 9,900 net dwelling units and 3,200,000 to 6,600,000 square feet of net non-residential space (excluding PDR loss) throughout the lifetime of the Plan (year 2025). The Eastern Neighborhoods PEIR projected that this level of development would result in a total population increase of approximately 23,900 to 33,000 people throughout the lifetime of the plan. Growth projected in the Eastern Neighborhoods PEIR was based on a soft site analysis (i.e., assumptions regarding the potential for a site to be developed through the year 2025) and not based upon the created capacity of the rezoning options (i.e., the total potential for development that would be created indefinitely).

As of February 23, 2016, projects containing 9,749 dwelling units and 2,807,952 square feet of non-residential space (excluding PDR loss) have completed or are proposed to complete environmental review within the Eastern Neighborhoods Plan areas. This level of development corresponds to an overall population increase of approximately 23,758 to 25,332 persons. Of the 9,749 dwelling units that are

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2 Tables 12 through 16 of the Eastern Neighborhoods Draft EIR and Table C&R-2 in the Comments and Responses show projected net growth based on proposed rezoning scenarios. A baseline for existing conditions in the year 2000 was included to provide context for the scenario figures for parcels affected by the rezoning, not projected growth totals from a baseline of the year 2000. Estimates of projected growth were based on parcels that were to be rezoned and did not include parcels that were recently developed (i.e., parcels with projects completed between 2000 and March 2006) or have proposed projects in the pipeline (i.e., projects under construction, projects approved or entitled by the Planning Department, or projects under review by the Planning Department or Department of Building Inspection). Development pipeline figures for each Plan Area were presented separately in Tables 5, 7, 9, and 11 in the Draft EIR. Environmental impact assessments for these pipeline projects were considered separately from the Eastern Neighborhoods rezoning effort.

3 Table 2 Forecast Growth by Rezoning Option Chapter IV of the Eastern Neighborhoods Draft EIR shows projected net growth based on proposed rezoning scenarios. A baseline for existing conditions in the year 2000 was included to provide context for the scenario figures for parcels affected by the rezoning.


5 For this and the Land Use and Land Use Planning section, environmental review is defined as projects that have or are relying on the growth projections and analysis in the Eastern Neighborhoods PEIR for environmental review (i.e., Community Plan Exemptions or Focused Mitigated Negative Declarations and Focused Environmental Impact Reports with an attached Community Plan Exemption Checklist).

6 These estimates include projects that have completed environmental review and foreseeable projects (including the proposed project). Foreseeable projects are those projects for which environmental evaluation applications have been submitted to the San Francisco Planning Department.
under review or have completed environmental review, building permits have been issued for 4,583 dwelling units, or approximately 47 percent of those units (information is not available regarding building permit non-residential square footage). Within the East South of Market (SoMa) subarea, the Eastern Neighborhoods PEIR projected that implementation of the Eastern Neighborhoods Plan could result in an increase of 2,300-3,100 net dwelling units and 1,000,000 to 1,600,000 net non-residential space (excluding PDR loss) through the year 2025. This level of development corresponds to an overall population increase of approximately 5,818 to 8,985 persons. As of February 23, 2016, projects containing 2,447 dwelling units and 1,248,675 square feet of non-residential space (excluding PDR loss) have completed or are proposed to complete environmental review within the East SoMa subarea. This level of development corresponds to an overall population increase of 7,084 to 7,108 persons. Of the 2,447 dwelling units that are under review or have completed environmental review, building permits have been issued for 871 dwelling units, or approximately 36 percent of those units. Therefore, anticipated growth from the Eastern Neighborhoods Rezoning and Area Plans is within the Eastern Neighborhoods PEIR growth projections.

Growth that has occurred within the plan areas since adoption of the Eastern Neighborhoods PEIR has been planned for and the effects of that growth were anticipated and considered in the Eastern Neighborhoods PEIR. Although the number of housing units under review is approaching or exceeds the residential unit projections for the Mission and Showplace Square/Potrero Hill Area Plans of the Eastern Neighborhoods PEIR, the non-residential reasonably foreseeable growth is well below what was anticipated. Therefore, population growth associated with approved and reasonably foreseeable development is within the population that was projected for 2025. Furthermore, the number of constructed projects within Eastern Neighborhoods is well below what has been approved for all plan areas.

The Eastern Neighborhoods PEIR utilized the growth projections to analyze the physical environmental impacts associated with that growth for the following environmental impact topics: Land Use; Population, Housing, Business Activity, and Employment; Transportation; Noise; Air Quality; Parks, Recreation, and Open Space; Utilities/Public Services; and Water. The analysis took into account the overall growth in the Eastern Neighborhoods and did not necessarily analyze in isolation the impacts of growth in one land use category, although each land use category may have differing severities of effects. The analysis of environmental topics covered in this checklist take into account the differing severities of effects of the residential and employee population.

In summary, projects proposed within the Eastern Neighborhoods Plan Areas have not exceeded the overall population growth that was projected in the Eastern Neighborhoods PEIR; therefore, foreseeable growth within the plan areas do not present substantial new information that was not known at the time of the PEIR and would not result in new significant environmental impacts or substantially more severe adverse impacts than discussed in the PEIR.

**SENATE BILL 743**

**Aesthetics and Parking**

In accordance with CEQA Section 21099 – Modernization of Transportation Analysis for Transit Oriented Projects – aesthetics and parking shall not be considered in determining if a project has the potential to result in significant environmental effects, provided the project meets all of the following three criteria:

- a) The project is in a transit priority area;
b) The project is on an infill site; and

c) The project is residential, mixed-use residential, or an employment center.

The proposed project meets each of the above three criteria and thus, this checklist does not consider aesthetics or parking in determining the significance of project impacts under CEQA. Project elevations are included in the project description.

Automobile Delay and Vehicle Miles Traveled

In addition, CEQA Section 21099(b)(1) requires that the State Office of Planning and Research (OPR) develop revisions to the CEQA Guidelines establishing criteria for determining the significance of transportation impacts of projects that “promote the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses.” CEQA Section 21099(b)(2) states that upon certification of the revised guidelines for determining transportation impacts pursuant to Section 21099(b)(1), automobile delay, as described solely by level of service or similar measures of vehicular capacity or traffic congestion shall not be considered a significant impact on the environment under CEQA.

In January 2016, OPR published for public review and comment a Revised Proposal on Updates to the CEQA Guidelines on Evaluating Transportation Impacts in CEQA recommending that transportation impacts for projects be measured using a vehicle miles traveled (VMT) metric. On March 3, 2016, in anticipation of the future certification of the revised CEQA Guidelines, the San Francisco Planning Commission adopted OPR’s recommendation to use the VMT metric instead of automobile delay to evaluate the transportation impacts of projects (Resolution 19579). (Note: the VMT metric does not apply to the analysis of project impacts on non-automobile modes of travel such as riding transit, walking, and bicycling.) Therefore, impacts and mitigation measures from the Eastern Neighborhoods PEIR associated with automobile delay are not discussed in this checklist, including PEIR Mitigation Measures E-1: Traffic Signal Installation, E-2: Intelligent Traffic Management, E-3: Enhanced Funding, and E-4: Intelligent Traffic Management. Instead, a VMT and induced automobile travel impact analysis is provided in the Transportation section.

(Continued on next page.)

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7 San Francisco Planning Department. Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis for 701 Third Street, April 19, 2016. This document (and all other documents cited in this report, unless otherwise noted), is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400 as part of Case File No. 2014-002024ENV.

8 This document is available online at: https://www.opr.ca.gov/s_sb743.php.
1. LAND USE AND LAND USE PLANNING—Would the project:

a) Physically divide an established community?  
☐  ☐  ☐  ☒

b) Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?  
☐  ☐  ☐  ☒

c) Have a substantial impact upon the existing character of the vicinity?  
☐  ☐  ☐  ☒

The Eastern Neighborhoods PEIR analyzed a range of potential rezoning options and considered the effects of losing between approximately 520,000 to 4,930,000 square feet of PDR space in the plan area throughout the lifetime of the plan (year 2025). This was compared to an estimated loss of approximately 4,620,000 square feet of PDR space in the plan area under the no project scenario. Within the East SoMa Plan subarea, the Eastern Neighborhoods PEIR considered the effects of losing up to approximately 770,000 square feet of PDR space through the year 2025. The Eastern Neighborhoods PEIR determined that adoption of the area plans would result in an unavoidable significant impact on land use due to the cumulative loss of PDR space. This impact was addressed in a statement of overriding considerations with CEQA findings and adopted as part of the Eastern Neighborhoods Rezoning and Areas Plans approval on January 19, 2009.

The proposed project would not convert existing on-site PDR space to non-PDR space. The project site contains a fast-food restaurant, which is identified as retail and entertainment in the PEIR. Although the project site was zoned M-2 prior to the rezoning of the Eastern Neighborhoods, which would allow industrial uses, the rezoning of the project site did not contribute to the significant impact for the following reasons. The small lot size would not support many PDR uses, and the site has been in retail for more than 45 years. Therefore, the preclusion of development of 0.32 acres of PDR space does not represent a considerable contribution to the loss of PDR space analyzed in the Eastern Neighborhoods PEIR, and would not result in significant impacts that were not identified or a more severe adverse impact than analyzed in the PEIR.

The Eastern Neighborhoods PEIR determined that implementation of the Area Plans would not create any new physical barriers in the Easter Neighborhoods because the rezoning and Area Plans do not provide for any new major roadways, such as freeways that would disrupt or divide the project area or individual neighborhoods or subareas.

The Citywide Planning and Current Planning Divisions of the Planning Department have determined that the proposed project is permitted in the MUO (Mixed Use Office) District and is consistent with the bulk, density, and land uses as envisioned in the East SoMa Area Plan. The proposed hotel use with 230 guest rooms, which is allowable by conditional use authorization in the MUO zoning, is consistent with
this designation.\textsuperscript{9,10} Because the proposed project is consistent with the development density established in the Eastern Neighborhoods Rezoning and area Plans, implementation of the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods PEIR related to land use and land use planning, and no mitigation measures are necessary.

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<th>Topics</th>
<th>Significant Impact Peculiar to Project or Project Site</th>
<th>Significant Impact not Identified in PEIR</th>
<th>Significant Impact due to Substantial New Information</th>
<th>No Significant Impact not Previously Identified in PEIR</th>
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2. POPULATION AND HOUSING—
Would the project:

\begin{itemize}
\item[a)] Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?
\item[b)] Displace substantial numbers of existing housing units or create demand for additional housing, necessitating the construction of replacement housing?
\item[c)] Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?
\end{itemize}

One of the objectives of the Eastern Neighborhoods Area Plans is to identify appropriate locations for housing in the City’s industrially zoned land to meet the citywide demand for additional housing. The PEIR concluded that an increase in population in the Plan Areas is expected to occur as a secondary effect of the proposed rezoning and that any population increase would not, in itself, result in adverse physical effects, but would serve to advance key City policy objectives, such as providing housing in appropriate locations next to Downtown and other employment generators and furthering the City’s Transit First policies. It was anticipated that the rezoning would result in an increase in both housing development and population in all of the Area Plan neighborhoods. The Eastern Neighborhoods PEIR determined that the anticipated increase in population and density would not result in significant adverse physical effects on the environment. No mitigation measures were identified in the PEIR.

The project would have no impact on the net change in housing. The project proposes to add a tourist hotel which would neither increase nor decrease housing units or housing demand. The hotel does not propose any amenities, such as a conference room or pool that would attract additional people. The project would add a small 1,970-gsf retail space on the main floor. This would attract a small number of local shoppers and visitors. The hotel and retail space would have limited staff of 22 full-time employees (16 for the hotel and six for retail space) and would participate in the City’s First Source Hiring Program. As stated in the “Changes in the Physical Environment” section above, these direct effects of the proposed project on population and housing are within the scope of the population growth anticipated

\textsuperscript{9} Susan Exline, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Citywide Planning and Policy Analysis, 701 Third Street, October 27, 2015.

\textsuperscript{10} Jeff Joslin, San Francisco Planning Department, Community Plan Exemption Eligibility Determination, Current Planning Analysis, 701 Third Street, October 30, 2015.
under the Eastern Neighborhoods Rezoning and Area Plans and evaluated in the Eastern Neighborhoods PEIR.

For the above reasons, the proposed project would not result in significant impacts on population and housing that were not identified in the Eastern Neighborhoods PEIR.

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3. **CULTURAL RESOURCES**—Would the project:

a) Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5, including those resources listed in Article 10 or Article 11 of the San Francisco Planning Code?

b) Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?

c) Disturb any human remains, including those interred outside of formal cemeteries?

**Historic Architectural Resources**

Pursuant to CEQA Guidelines Sections 15064.5(a)(1) and 15064.5(a)(2), historical resources are buildings or structures that are listed, or are eligible for listing, in the California Register of Historical Resources or are identified in a local register of historical resources, such as Articles 10 and 11 of the San Francisco Planning Code. The Eastern Neighborhoods PEIR determined that future development facilitated through the changes in use districts and height limits under the Eastern Neighborhoods Area Plans could have substantial adverse changes on the significance of both individual historical resources and on historical districts within the Plan Areas. The PEIR determined that approximately 32 percent of the known or potential historical resources in the Plan Areas could potentially be affected under the preferred alternative. The Eastern Neighborhoods PEIR found this impact to be significant and unavoidable. This impact was addressed in a Statement of Overriding Considerations with findings and adopted as part of the Eastern Neighborhoods Rezoning and Area Plans approval on January 19, 2009.

According to Article 10 of the Planning Code and as shown on Zoning Map PD1, the project site is not in an existing local historic district. According to Article 11 of the Planning Code and as shown in Zoning map PD1, the project site is not in an existing conservation district. The building on the project site was included in the South of Market Area Historic Resource Survey and found to be ineligible for listing as a historic resource. Therefore, the proposed project would not contribute to the significant historic resource impact identified in the Eastern Neighborhoods PEIR, and no historic resource mitigation measures would apply to the proposed project.

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For these reasons, the proposed project would not result in significant impacts on historic architectural resources that were not identified in the Eastern Neighborhoods PEIR.

**Archeological Resources**

The Eastern Neighborhoods PEIR determined that implementation of the Area Plan could result in significant impacts on archeological resources and identified three mitigation measures that would reduce these potential impacts to a less than significant level. Eastern Neighborhoods PEIR Mitigation Measure J-1 applies to properties for which a final archeological research design and treatment plan is on file at the Northwest Information Center and the Planning Department. Mitigation Measure J-2 applies to properties for which no archeological assessment report has been prepared or for which the archeological documentation is incomplete or inadequate to serve as an evaluation of potential effects on archeological resources under CEQA. Mitigation Measure J-3, which applies to properties in the Mission Dolores Archeological District, requires that a specific archeological testing program be conducted by a qualified archeological consultant with expertise in California prehistoric and urban historical archeology.

The project site is not located within the Mission Dolores Archaeological District; therefore PEIR Mitigation Measure J-3 does not apply. The *San Francisco Waterfront: Report on Historical Cultural Resources* (1977) and the *Behind the Seawall* (1981) produced for the San Francisco Wastewater Management Program (later known as the San Francisco Clean Water Program) provides an overview of the project vicinity. However, no final archaeological research design and treatment plan is on file for the project site and therefore PEIR Mitigation Measure J-1 does not apply.

Because no previous final archaeological research design and treatment plan is on file for the project site, PEIR Mitigation Measure J-2 applies to the proposed project. A Preliminary Archaeological Sensitivity Study is required under Mitigation Measure J-2 to assess the potential for a proposed project to have a significant impact on archeological resources. The Preliminary Archaeological Review (PAR), completed by the Planning Department’s archaeologist, fulfills the requirement of a Preliminary Archeology Sensitivity Study called for in Mitigation Measure J-2. The archaeological mitigation requirement attached to the PAR, archaeological monitoring, is described under “Mitigation Measures” at the end of this document and would reduce the potential effect of the project on buried or submerged historical resources. An archeological consultant would implement the Archaeological Monitoring Program and would determine which construction activities may disturb significant archeological resources present on the site. If archeological resources may be present, then project construction activities shall be monitored by the archeological consultant. This mitigation would reduce any potential effects of construction on CEQA-significant archeological resources to a less-than-significant level.

For these reasons, the proposed project would not result in significant impacts on archeological resources that were not identified in the Eastern Neighborhoods PEIR.

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12 Allison Vanderslice, San Francisco Planning Department, Environmental Planning Preliminary Archaeological Review: Checklist for 701 Third Street, August 21, 2015.
### TRANSPORTATION AND CIRCULATION—Would the project:

<table>
<thead>
<tr>
<th>Topics:</th>
<th>Significant Impact Peculiar to Project or Project Site</th>
<th>Significant Impact not Identified in PEIR</th>
<th>Significant Impact due to Substantial New Information</th>
<th>No Significant Impact not Previously Identified in PEIR</th>
</tr>
</thead>
<tbody>
<tr>
<td>a) Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?</td>
<td>☒</td>
<td>☐</td>
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<tr>
<td>b) Conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?</td>
<td>☐</td>
<td>☐</td>
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</tr>
<tr>
<td>c) Result in a change in air traffic patterns, including either an increase in traffic levels, obstructions to flight, or a change in location, that results in substantial safety risks?</td>
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</tr>
<tr>
<td>d) Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses?</td>
<td>☐</td>
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<tr>
<td>e) Result in inadequate emergency access?</td>
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</tr>
<tr>
<td>f) Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?</td>
<td>☐</td>
<td>☐</td>
<td>☐</td>
<td>☒</td>
</tr>
</tbody>
</table>

The Eastern Neighborhoods PEIR anticipated that growth resulting from the zoning changes would not result in significant impacts related to pedestrians, bicyclists, loading, emergency access, or construction. As the proposed project is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on pedestrians, bicyclists, loading, emergency access, or construction beyond those analyzed in the Eastern Neighborhoods PEIR.

However, the Eastern Neighborhoods PEIR anticipated that growth resulting from the zoning changes could result in significant impacts on transit ridership, and identified seven transportation mitigation measures, which are described further below in the Transit sub-sections. Even with mitigation, however, it was anticipated that the significant adverse cumulative impacts on transit lines could not be fully mitigated. Thus, these impacts were found to be significant and unavoidable. As discussed above under “SB 743”, in response to state legislation that called for removing automobile delay from CEQA analysis, the Planning Commission adopted resolution 19579 replacing automobile delay with a vehicle miles traveled (VMT) metric for analyzing transportation impacts of a project. Therefore, impacts and mitigation measures from the Eastern Neighborhoods PEIR associated with automobile delay are not discussed in this checklist.

The Eastern Neighborhoods PEIR did not evaluate vehicle miles traveled or the potential for induced automobile travel. The VMT Analysis and Induced Automobile Travel Analysis presented below evaluate the project’s transportation effects using the VMT metric.
The project site is not located within an airport land use plan area, or in the vicinity of a private airstrip. Therefore, the Community Plan Exemption Checklist topic 4c is not applicable.

**Vehicle Miles Traveled (VMT) Analysis**

Many factors affect travel behavior. These factors include density, diversity of land uses, design of the transportation network, access to regional destinations, distance to high-quality transit, development scale, demographics, and transportation demand management. Typically, low-density development at great distance from other land uses, located in areas with poor access to non-private vehicular modes of travel, generate more automobile travel compared to development located in urban areas, where a higher density, mix of land uses, and travel options other than private vehicles are available.

Given these travel behavior factors, San Francisco has a lower VMT ratio than the nine-county San Francisco Bay Area region. In addition, some areas of the City have lower VMT ratios than other areas of the City. These areas of the City can be expressed geographically through transportation analysis zones. Transportation analysis zones are used in transportation planning models for transportation analysis and other planning purposes. The zones vary in size from single city blocks in the downtown core, multiple blocks in outer neighborhoods, to even larger zones in historically industrial areas like the Hunters Point Shipyard.

The San Francisco County Transportation Authority (Transportation Authority) uses the San Francisco Chained Activity Model Process (SF-CHAMP) to estimate VMT by private automobiles and taxis for different land use types. Travel behavior in SF-CHAMP is calibrated based on observed behavior from the California Household Travel Survey 2010-2012, Census data regarding automobile ownership rates and county-to-county worker flows, and observed vehicle counts and transit boardings. SF-CHAMP uses a synthetic population, which is a set of individual actors that represents the Bay Area’s actual population, who make simulated travel decisions for a complete day. The Transportation Authority uses tour-based analysis for office and residential uses, which examines the entire chain of trips over the course of a day, not just trips to and from the project. For retail uses, the Transportation Authority uses trip-based analysis, which counts VMT from individual trips to and from the project (as opposed to entire chain of trips). A trip-based approach, as opposed to a tour-based approach, is necessary for retail projects because a tour is likely to consist of trips stopping in multiple locations, and the summarizing of tour VMT to each location would over-estimate VMT. 13,14

A tourist hotel is treated as residential for the purpose of VMT analysis. For residential development, the regional average daily VMT per capita is 17.2.15 For retail development, regional average daily work-related VMT per employee is 14.9. Average daily VMT for both land uses is projected to decrease under future 2040 cumulative conditions. Refer to Table 4-1: Daily Vehicle Miles Traveled, which includes the transportation analysis zone (TAZ) in which the project site is located, TAZ 632.

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13 To state another way: a tour-based assessment of VMT at a retail site would consider the VMT for all trips in the tour, for any tour with a stop at the retail site. If a single tour stops at two retail locations, for example, a coffee shop on the way to work and a restaurant on the way back home, then both retail locations would be allotted the total tour VMT. A trip-based approach allows us to apportion all retail-related VMT to retail sites without double-counting.


15 Includes the VMT generated by the households in the development.
A project would have a significant effect on the environment if it would cause substantial additional VMT. The State Office of Planning and Research’s (OPR) Revised Proposal on Updates to the CEQA Guidelines on Evaluating Transportation Impacts in CEQA (“proposed transportation impact guidelines”) recommends screening criteria to identify types, characteristics, or locations of projects that would not result in significant impacts to VMT. If a project meets screening criteria, then it is presumed that VMT impacts would be less than significant for the project and a detailed VMT analysis is not required.

**Vehicle Miles Traveled Analysis – Residential (Tourist Hotel)**

As mentioned above, existing average daily VMT per capita is 3.4 for the transportation analysis zone the project site is located in, TAZ 632. This is 80 percent below the existing regional average daily VMT per capita of 17.2. For TAZ 632, average daily VMT per capita is projected to be 2.4 under 2040 cumulative conditions. This is 85 percent below the anticipated cumulative regional average daily VMT per capita of 16.1. Given that the project site is located in an area where existing VMT is more than 15 percent below the existing regional average and would continue to be below under 2040 cumulative conditions, the proposed project’s tourist hotel use would not result in substantial additional VMT and impacts would be less-than-significant.16

**Vehicle Miles Traveled Analysis – Retail**

As mentioned above, existing average daily VMT per retail employee is 10.1 for TAZ 632 where the project site is located. This is 32 percent below the existing regional average daily VMT per retail employee of 14.9. For TAZ 632, average daily VMT per retail employee is projected to be 9.7 under 2040 cumulative conditions. This is 66 percent below the cumulative regional average daily VMT per retail employee of 14.6. Given that the project site is located in an area where existing VMT is more than 15 percent below the existing regional average and would continue to be below under 2040 cumulative conditions, the proposed project’s tourist hotel use would not result in substantial additional VMT related to retail use and impacts would be less-than-significant.

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16 San Francisco Planning Department. Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis for 701 3rd Street, March 14, 2016.
Furthermore, the project site meets the Proximity to Transit Stations screening criterion, which also indicates the proposed project’s tourist hotel and retail uses would not cause substantial additional VMT.\textsuperscript{17}

Therefore, the proposed project would not cause substantial additional VMT and impacts would be less-than-significant impact.

**Induced Automobile Travel Analysis**

A project would have a significant effect on the environment if it would substantially induce additional automobile travel by increasing physical roadway capacity in congested areas (i.e., by adding new mixed-flow lanes) or by adding new roadways to the network. OPR’s proposed transportation impact guidelines includes a list of transportation project types that would not likely lead to a substantial or measurable increase in VMT. If a project fits within the general types of projects (including combinations of types), then it is presumed that VMT impacts would be less than significant and a detailed VMT analysis is not required.

The proposed project would include several changes within the public right of way including construction of a corner bulb out at the southeast corner of Townsend and Third Streets. These elements of the proposed project fit within the general types of projects (infrastructure projects) described in San Francisco’s recent memorandum on the Modernization of Transportation Analysis.\textsuperscript{18} Therefore, the proposed project would not substantially induce automobile travel and impacts would be less-than-significant impact.

**Trip Generation**

The proposed project would construct a new 116,124-gsf, 11-story tourist hotel with 230 hotel rooms and 1,970 gsf of commercial retail space. A basement level with vehicle access from Third Street would provide 14 parking spaces, including one van space. The basement level would also provide eight Class I bicycle parking spaces within a 322 square foot chain linked fence area in the corner of the garage along Third Street. Bicycle parking would be accessed via the elevator located in the hotel lobby. 10 Class II bicycle parking spaces would be provided in racks on Third Street adjacent to the proposed loading zone. One freight loading zone would be provided in the garage.

Localized trip generation of the proposed project was calculated using a trip-based analysis and information in the 2002 Transportation Impacts Analysis Guidelines for Environmental Review (SF Guidelines) developed by the San Francisco Planning Department.\textsuperscript{19} The proposed project would generate an estimated 1,910 person trips (inbound and outbound) on a weekday daily basis. During the p.m. peak period there would be 189 person trips, consisting of 122 person trips by auto, 35 transit trips, 22 walk trips and 10 trips by other modes. Based on driveway counts conducted for the existing fast-food restaurant as part of the TIS for this project, the proposed project would reduce the number of net new vehicle trips during the p.m. peak hour.

Although the project would not result in a VMT impact, Improvement Measures would be implemented to further reduce VMT and improve pedestrian safety in the study area. A Transportation Demand

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\textsuperscript{17} San Francisco Planning Department. Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis for 701 3\textsuperscript{rd} Street, April 19, 2016.

\textsuperscript{18} Ibid.

\textsuperscript{19} San Francisco Planning Department, Transportation Impact Study for 701 Third Street, TJKM, 2016.
Management Program would be implemented through Improvement Measure 1 to further reduce the number of single occupancy vehicle trips and encourage other modes of transportation. Improvement Measure 2 would establish restricted parking areas on both sides of the project driveway and place advanced warning signs along Third Street to increase visibility and caution northbound drivers that a driveway is present. Appropriate traffic calming devices would be installed in the garage and appropriate signage posted at the entrance to alert pedestrians to potential vehicles exiting or entering the driveway through implementation of Improvement Measure 3. In addition, to reduce potential conflicts between construction activities and pedestrians, transit and autos at the project site, the project sponsor should ensure that the contractor add certain measures for proposed project construction through the implementation of Improvement Measure 4. The full text of these Improvement Measures is provided in “Improvement Measures” at the end of this document.

Transit

Mitigation Measures E-5 through E-11 in the Eastern Neighborhoods PEIR were adopted as part of the Plan with uncertain feasibility to address significant transit impacts. These measures are not applicable to the proposed project as they are plan-level mitigations to be implemented by City and County agencies. In compliance with a portion of Mitigation Measure E-5: Enhanced Transit Funding, the City adopted impact fees for development in Eastern Neighborhoods that go towards funding transit and complete streets. In addition, San Francisco Board of Supervisors approved amendments to the San Francisco Planning Code, referred to as the Transportation Sustainability Fee (Ordinance 200-154, effective December 25, 2015). The fee updated, expanded, and replaced the prior Transit Impact Development Fee, which is in compliance with portions of Mitigation Measure E-5: Enhanced Transit Funding. The proposed project would be subject to the fee.

The City is also currently conducting outreach regarding Mitigation Measures E-5: Enhanced Transit Funding and Mitigation Measure E-11: Transportation Demand Management as part of the Transportation Sustainability Program. In compliance with all or portions of Mitigation Measure E-6: Transit Corridor Improvements, Mitigation Measure E-7: Transit Accessibility, Mitigation Measure E-9: Rider Improvements and Mitigation Measure E-10: Transit Enhancement, the SFMTA is implementing the Transit Effectiveness Project (TEP), which was approved by the SFMTA Board of Directors in March 2014. The TEP (now called Muni Forward) includes system-wide review, evaluation, and recommendations to improve service and increase transportation efficiency. Examples of transit priority and pedestrian safety improvements within the Eastern Neighborhoods Plan area as part of Muni Forward include the 2nd Street Improvement Project, the 14 Mission Rapid Transit Project, and the Travel Time Reduction Project on Route 9 San Bruno (initiation in 2015). In addition, Muni Forward includes service improvements to various routes with the Eastern Neighborhoods Plan area; for instance changes to Muni routes 10, 30 and 45 and the 2nd Street Improvement Project along Second Street from Market Street to King Street (expected construction between 2016 and 2017).

Mitigation Measure E-7 also identifies implementing recommendations of the Bicycle Plan and Better Streets Plan. As part of the San Francisco Bicycle Plan, adopted in 2009, a series of minor, near-term, and long-term bicycle facility improvements are planned within the Eastern Neighborhoods, including along 2nd Street, 5th Street, 17th Street, Townsend Street, Illinois Street, and Cesar Chavez Boulevard. The San

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20 Two additional files were created at the Board of Supervisors for TSF regarding hospitals and health services, grandfathering, and additional fees for larger projects: see Board file nos. 151121 and 151257.

21 [http://tsp.sfplanning.org](http://tsp.sfplanning.org)
Francisco Better Streets Plan, adopted in 2010, describes a vision for the future of San Francisco’s pedestrian realm and calls for streets that work for all users. The Better Streets Plan requirements were codified in Section 138.1 of the Planning Code and new projects constructed in the Eastern Neighborhoods Plan area are subject to varying requirements, dependent on project size. Another effort which addresses transit accessibility, Vision Zero, was adopted by various City agencies in 2014. Vision Zero focuses on building better and safer streets through education, evaluation, enforcement, and engineering. The goal is to eliminate all traffic fatalities by 2024. Vision Zero projects within the Eastern Neighborhoods Plan area include pedestrian intersection treatments along Mission Street from 18th to 23rd streets, the Potrero Avenue Streetscape Project from Division to Cesar Chavez streets, and the Howard Street Pilot Project, which includes pedestrian intersection treatments from 4th to 6th streets.

The project site is located within a quarter mile of several local transit lines including a Muni light rail stop for the N Judah and T Third lines and the E Embarcadero Historic streetcar, and Muni bus routes 10, 30, 45 47, 82X, 83X and night service lines N-owl and T-owl. There is ample unused capacity in the inbound direction and therefore only the outbound MUNI trips were assigned to the screenlines in the analysis. The proposed project would be expected to generate 35 inbound and outbound daily transit trips during the p.m. peak hour. Of these 35 trips, eight would be inbound and 27 would be outbound (including 16 Muni transit trips and 11 regional transit trips). Given the wide availability of nearby transit, the addition of 27 outbound p.m. peak hour transit trips would be accommodated by existing capacity. Although some of the Muni corridors operate over the 85 percent operating capacity, the additional Muni riders generated by the proposed project would not exceed the five percent of total transit trips significance threshold. As such, the proposed project would not result in unacceptable levels of transit service or cause a substantial increase in delays or operating costs such that significant adverse impacts in transit service could result.

Each of the rezoning options in the Eastern Neighborhoods PEIR identified significant and unavoidable cumulative impacts relating to increases in transit ridership on Muni lines, with the Preferred Project having significant impacts on seven lines. Of those lines, the project site is located within a quarter-mile of Muni lines 10 and 47. The proposed project would not contribute considerably to these conditions as its minor contribution of 16 outbound p.m. peak hour transit trips would not be a substantial proportion of the overall additional transit volume generated by Eastern Neighborhood projects. The proposed project would also not contribute considerably to 2040 cumulative transit conditions and thus would not result in any significant cumulative transit impacts. Transit demand forecasts have been updated since the time of the Eastern Neighborhoods PEIR. Therefore, the cumulative year for the transit data is beyond the original date (year 2025) analyzed in the Eastern Neighborhoods PEIR.

Conclusion

For the above reasons, the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods PEIR related to transportation and circulation would not contribute considerably to cumulative transportation and circulation impacts that were identified in the Eastern Neighborhoods PEIR.
topics:  

5. NOISE—Would the project:

a) Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

b) Result in exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?

c) Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?

d) Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?

e) For a project located within an airport land use plan area, or, where such a plan has not been adopted, in an area within two miles of a public airport or public use airport, would the project expose people residing or working in the area to excessive noise levels?

f) For a project located in the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?

g) Be substantially affected by existing noise levels?

☐ ☐ ☐ ☒

The Eastern Neighborhoods PEIR determined that implementation of the Eastern Neighborhoods Area Plans and Rezoning would result in significant noise impacts during construction activities and due to conflicts between noise-sensitive uses in proximity to noisy uses such as PDR, retail, entertainment, cultural/institutional/educational uses, and office uses. The Eastern Neighborhoods PEIR also determined that incremental increases in traffic-related noise attributable to implementation of the Eastern Neighborhoods Area Plans and Rezoning would be less than significant. The Eastern Neighborhoods PEIR identified six noise mitigation measures, three of which may be applicable to subsequent development projects. These mitigation measures would reduce noise impacts from construction and noisy land uses to less-than-significant levels. Eastern Neighborhoods PEIR Mitigation Measures F-1 and

22 Eastern Neighborhoods PEIR Mitigation Measures F-3, F-4, and F-6 address the siting of sensitive land uses in noisy environments. In a decision issued on December 17, 2015, the California Supreme Court held that CEQA does not generally require an agency to consider the effects of existing environmental conditions on a proposed project’s future users or residents except where a project or its residents may exacerbate existing environmental hazards (California Building Industry Association v. Bay Area Air Quality Management District, December 17, 2015, Case No. S213478. Available at: http://www.courts.ca.gov/opinions/documents/S213478.PDF). As noted above, the Eastern Neighborhoods PEIR determined that incremental increases in traffic-related noise attributable to implementation of the Eastern Neighborhoods Area Plans and Rezoning would be less than significant, and thus would not exacerbate the existing noise environment. Therefore, Eastern Neighborhoods Mitigation Measures F-3, F-4, and F-6 are not applicable. Nonetheless, for all noise sensitive uses, the general requirements for adequate interior noise levels of Mitigation Measures F-3 and F-4 are met by compliance with the acoustical standards required under the California Building Standards Code (California Code of Regulations Title 24).
F-2 relate to construction noise. Mitigation Measure F-1 addresses individual projects that include pile-driving, and Mitigation Measure F-2 addresses individual projects that include particularly noisy construction procedures (including pile-driving). The proposed project would not include pile-driving and Mitigation Measure F-1 would not be applicable. Project construction would include use of heavy equipment for grading and other activities through completion of buildings and landscaping, and smaller equipment, such as jack hammers or pneumatic tools throughout each construction phase. Mitigation Measure F-2 would apply because there are residential uses located immediately adjacent to the project site and noise associated with construction activities would be generated within the entire project area and at off-site locations near any infrastructure improvements. Mitigation Measure F-2 requires a set of site-specific noise attenuation measures that would reduce construction-related noise including use of mufflers and sound shields on construction equipment, limiting unnecessary idling, and locating staging areas far from noise-sensitive properties. A full text of Mitigation Measure F-2 is provided in the Mitigation Measures section below.

In addition, all construction activities for the proposed project (approximately 18 months) would be subject to and would comply with the San Francisco Noise Ordinance (Article 29 of the San Francisco Police Code) (Noise Ordinance). Construction noise is regulated by the Noise Ordinance. The Noise Ordinance requires that construction work be conducted in the following manner: (1) noise levels of construction equipment, other than impact tools, must not exceed 80 dBA at a distance of 100 feet from the source (the equipment generating the noise); (2) impact tools must have intake and exhaust mufflers that are approved by the Director of the Department of Public Works (DPW) or the Director of the Department of Building Inspection (DBI) to best accomplish maximum noise reduction; and (3) if the noise from the construction work would exceed the ambient noise levels at the site property line by 5 dBA, the work must not be conducted between 8:00 p.m. and 7:00 a.m. unless the Director of DPW authorizes a special permit for conducting the work during that period.

DBI is responsible for enforcing the Noise Ordinance for private construction projects during normal business hours (8:00 a.m. to 5:00 p.m.). The Police Department is responsible for enforcing the Noise Ordinance during all other hours. Nonetheless, during the construction period for the proposed project of approximately 18 months, occupants of the nearby properties could be disturbed by construction noise. Times may occur when noise could interfere with indoor activities in nearby residences and other businesses near the project site. The increase in noise in the project area during project construction would not be considered a significant impact of the proposed project, because the construction noise would be temporary, intermittent, and restricted in occurrence and level, as the contractor would be required to comply with the Noise Ordinance and Eastern Neighborhoods PEIR Mitigation Measure F-2, which would reduce construction noise impacts to a less than significant level.

**Operational Noise**

Eastern Neighborhoods PEIR Mitigation Measure F-5 addresses impacts related to individual projects that include uses that would be expected to generate noise levels in excess of ambient noise in the project vicinity. Mitigation Measure F-5 would not apply to the project because, although the project would add a back-up diesel generator on the roof, it is not expected to result in noise levels in excess of ambient noise, either short term, at nighttime or as a 24-hour average in the project site vicinity. A backup diesel generator would be placed on the 11th floor rooftop terrace. The generator would only be used in case of power outages and briefly tested approximately once a month. The generator has an average noise level
of 73 dBA at 23 feet. According the environmental noise study prepared for the project, ambient noise levels in the project vicinity range from 75-79 dB. The generator would be fitted with a mounted muffler and placed within a steel sound attenuating enclosure as described in the project description. The project would include open space on the first floor and two rooftop terraces. These open spaces would be protected from existing ambient noise to the maximum extent feasible given the constraints of the project location. The terraces would be buffered from adjacent residential uses to the north and east by the vegetated roof and the roof is further shielded by the building core and storage/stairwell on the east side. Only passive recreational uses and special events would be permitted on these terraces and no amplified music would be allowed. The terraces would be located in areas that would have the least impact on surrounding receivers. These design features and adherence to the Noise Ordinance would reduce noise impacts to a less than significant level.

The project would be subject to the following interior noise standards, which are described for informational purposes. The California Building Standards Code (Title 24) establishes uniform noise insulation standards. The Title 24 acoustical requirement for residential structures (including hotels) is incorporated into Section 1207 of the San Francisco Building Code and requires these structures be designed to prevent the intrusion of exterior noise so that the noise level with windows closed, attributable to exterior sources, shall not exceed 45 dBA in any habitable room. Title 24 allows the project sponsor to choose between a prescriptive or performance-based acoustical requirement for non-residential uses. Both compliance methods require wall, floor/ceiling, and window assemblies to meet certain sound transmission class or outdoor-indoor sound transmission class ratings to ensure that adequate interior noise standards are achieved. In compliance with Title 24, DBI would review the final building plans to ensure that the building wall, floor/ceiling, and window assemblies meet Title 24 acoustical requirements. If determined necessary by DBI, a detailed acoustical analysis of the exterior wall and window assemblies may be required.

The project sponsor has conducted an environmental noise study demonstrating that the proposed project can feasibly attain acceptable interior noise levels. In order to achieve the interior noise criterion of DNL 45 dB, the project would require all facades to be sound rated. STC ratings would vary from 30 to 45 dependent on placement for the residential portion of the building. In order for the commercial space to meet the CALGreen interior noise criterion of 50 dB, windows and exterior doors would require an STC rating of 40. An alternate means of fresh-air ventilation such as forced-air with outside intake or Z-ducts is recommended since windows would need to remain closed to achieve interior noise goals. Compliance with Title 24 would ensure acceptable interior noise levels are achieved for the project.

The project site is not located within an airport land use plan area, within two miles of a public airport, or in the vicinity of a private airstrip. Therefore, topic 12e and f from the CEQA Guidelines, Appendix G is not applicable.

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25 Sound Transmission Class (STC) – A single-number rating standardized by ASTM and used to rate sound insulation properties of partitions. The STC rating is derived from laboratory measurements of building element and as such is representative of the maximum sound insulation. Increasing STC ratings correspond to improved airborne noise isolation (Charles M. Salter Associates Inc. 2015).
26 Figures 3 through 7 of the Environmental Noise Study indicate the window and exterior door STC ratings needed to meet the project criteria.
For the above reasons, the proposed project would not result in significant noise impacts that were not identified in the Eastern Neighborhoods PEIR.

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<tr>
<td>6. AIR QUALITY—Would the project:</td>
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<tr>
<td>a) Conflict with or obstruct implementation of the applicable air quality plan?</td>
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<tr>
<td>b) Violate any air quality standard or contribute substantially to an existing or projected air quality violation?</td>
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<tr>
<td>c) Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal, state, or regional ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?</td>
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<tr>
<td>d) Expose sensitive receptors to substantial pollutant concentrations?</td>
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<tr>
<td>e) Create objectionable odors affecting a substantial number of people?</td>
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The Eastern Neighborhoods PEIR identified potentially significant air quality impacts resulting from construction activities and impacts to sensitive land uses as a result of exposure to elevated levels of diesel particulate matter (DPM) and other toxic air contaminants (TACs). The Eastern Neighborhoods PEIR identified four mitigation measures that would reduce these air quality impacts to less-than-significant levels and stated that with implementation of identified mitigation measures, the Area Plan would be consistent with the Bay Area 2005 Ozone Strategy, the applicable air quality plan at that time. All other air quality impacts were found to be less than significant.

Eastern Neighborhoods PEIR Mitigation Measure G-1 addresses air quality impacts during construction, PEIR Mitigation Measure G-2 addresses the siting of sensitive land uses near sources of TACs and PEIR Mitigation Measures G-3 and G-4 address proposed uses that would emit DPM and other TACs.

**Construction Dust Control**

Eastern Neighborhoods PEIR Mitigation Measure G-1 Construction Air Quality requires individual projects involving construction activities to include dust control measures and to maintain and operate construction equipment so as to minimize exhaust emissions of particulates and other pollutants. The San Francisco Board of Supervisors subsequently approved a series of amendments to the San Francisco Building and Health Codes, generally referred to as the Construction Dust Control Ordinance (Ordinance

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27 The Bay Area Air Quality Management District (BAAQMD) considers sensitive receptors as: children, adults or seniors occupying or residing in: 1) residential dwellings, including apartments, houses, condominiums, 2) schools, colleges, and universities, 3) daycares, 4) hospitals, and 5) senior care facilities. BAAQMD, Recommended Methods for Screening and Modeling Local Risks and Hazards, May 2011, page 12.
176-08, effective July 30, 2008). The intent of the Construction Dust Control Ordinance is to reduce the quantity of fugitive dust generated during site preparation, demolition, and construction work in order to protect the health of the general public and of on-site workers, minimize public nuisance complaints, and to avoid orders to stop work by DBI. Project-related construction activities would result in construction dust, primarily from ground-disturbing activities. In compliance with the Construction Dust Control Ordinance, the project sponsor and contractor responsible for construction activities at the project site would be required to control construction dust on the site through a combination of watering disturbed areas, covering stockpiled materials, street and sidewalk sweeping and other measures.

The regulations and procedures set forth by the San Francisco Dust Control Ordinance would ensure that construction dust impacts would not be significant. These requirements supersede the dust control provisions of PEIR Mitigation Measure G-1. Therefore, the portion of PEIR Mitigation Measure G-1 Construction Air Quality that addresses dust control is no longer applicable to the proposed project.

Criteria Air Pollutants

While the Eastern Neighborhoods PEIR determined that at a program-level the Eastern Neighborhoods Rezoning and Area Plans would not result in significant regional air quality impacts, the PEIR states that “Individual development projects undertaken in the future pursuant to the new zoning and area plans would be subject to a significance determination based on the BAAQMD’s quantitative thresholds for individual projects.” The BAAQMD’s CEQA Air Quality Guidelines (Air Quality Guidelines) provide screening criteria for determining whether a project’s criteria air pollutant emissions would violate an air quality standard, contribute to an existing or projected air quality violation, or result in a cumulatively considerable net increase in criteria air pollutants. Pursuant to the Air Quality Guidelines, projects that meet the screening criteria do not have a significant impact related to criteria air pollutants. Criteria air pollutant emissions during construction and operation of the proposed project would meet the Air Quality Guidelines screening criteria. The Air Quality Guidelines criteria air pollutant screening criteria for construction is 554 rooms and for operation is 489 rooms. The project proposes to build a hotel with 230 rooms which is well below the screening criteria for both construction and operation. Therefore, the project would not have a significant impact related to criteria air pollutants, and a detailed air quality assessment is not required.

Construction

The project site is not located within an identified Air Pollutant Exposure Zone. Therefore, the ambient health risk to sensitive receptors from air pollutants is not considered substantial and the remainder of Mitigation Measure G-1 that requires the minimization of construction exhaust emissions is not applicable to the proposed project.

Siting Sensitive Land Uses

The proposed project would include development of a tourist hotel which is not considered a sensitive land use for purposes of air quality evaluation. Therefore, PEIR Mitigation Measure G-2 Air Quality for Sensitive Land Uses is not applicable to the proposed project. There would be no air quality impact related to siting of new sensitive land uses.


29 Bay Area Air Quality Management District, CEQA Air Quality Guidelines, updated May 2011. See pp. 3-2 to 3-3.
Siting New Sources

The proposed project would not be expected to generate 100 trucks per day or 40 refrigerated trucks per day. Therefore, Eastern Neighborhoods PEIR Mitigation Measure G-3 is not applicable. As stated above, the project site is not within the City’s identified Air Pollution Exposure Zone. Therefore, Eastern Neighborhoods PEIR Mitigation Measure G-4 is not applicable. However, the proposed project would include a backup diesel generator located on the roof of the new building that would emit DPM or other TACs. The permit for the emergency backup generator would be issued by the BAAQMD and permitting would be subject to the new source permitting requirements. These requirements would ensure that the new generator would not exceed emissions thresholds for DPM or TACs. Therefore, impacts related to siting new sources of pollutants would be less than significant.

Conclusion

For the above reasons, none of the Eastern Neighborhoods PEIR air quality mitigation measures are applicable to the proposed project and the project would not result in significant air quality impacts that were not identified in the PEIR.

The Eastern Neighborhoods PEIR assessed the GHG emissions that could result from rezoning of the East SoMa Area Plan under the three rezoning options. The Eastern Neighborhoods Rezoning Options A, B, and C are anticipated to result in GHG emissions on the order of 4.2, 4.3 and 4.5 metric tons of CO₂E\(^{30}\) per service population,\(^{31}\) respectively. The Eastern Neighborhoods PEIR concluded that the resulting GHG emissions from the three options analyzed in the Eastern Neighborhoods Area Plans would be less than significant. No mitigation measures were identified in the PEIR.

The BAAQMD has prepared guidelines and methodologies for analyzing GHGs. These guidelines are consistent with CEQA Guidelines Sections 15064.4 and 15183.5 which address the analysis and determination of significant impacts from a proposed project’s GHG emissions and allow for projects that

\(^{30}\) CO₂E, defined as equivalent Carbon Dioxide, is a quantity that describes other greenhouse gases in terms of the amount of Carbon Dioxide that would have an equal global warming potential.

\(^{31}\) Memorandum from Jessica Range to Environmental Planning staff, Greenhouse Gas Analyses for Community Plan Exemptions in Eastern Neighborhoods, April 20, 2010. This memorandum provides an overview of the GHG analysis conducted for the Eastern Neighborhoods PEIR and provides an analysis of the emissions using a service population (equivalent of total number of residents and employees) metric.
are consistent with an adopted GHG reduction strategy to conclude that the project’s GHG impact is less than significant. San Francisco’s Strategies to Address Greenhouse Gas Emissions32 presents a comprehensive assessment of policies, programs, and ordinances that collectively represent San Francisco’s GHG reduction strategy in compliance with the BAAQMD and CEQA guidelines. These GHG reduction actions have resulted in a 23.3 percent reduction in GHG emissions in 2012 compared to 1990 levels,\(^33\) exceeding the year 2020 reduction goals outlined in the BAAQMD’s 2010 Clean Air Plan,\(^34\) Executive Order S-3-05\(^35\), and Assembly Bill 32 (also known as the Global Warming Solutions Act).\(^36,37\) In addition, San Francisco’s GHG reduction goals are consistent with, or more aggressive than, the long-term goals established under Executive Orders S-3-05\(^38\) and B-30-15.\(^39,40\) Therefore, projects that are consistent with San Francisco’s GHG Reduction Strategy would not result in GHG emissions that would have a significant effect on the environment and would not conflict with state, regional, and local GHG reduction plans and regulations.

The proposed project would reduce the intensity of use of the site by decreasing net auto-trips at the project site (this is calculated after trip credits to account for existing and active uses that would be removed by the project). However, construction activities would result in temporary increases in GHG emissions. In addition, as the proposed project would replace a 3,200 gsf building with an 116,124 gsf, 11-story building, operation of the hotel would result in increased demand for energy, water use, wastewater treatment, and solid waste disposal. Therefore, the project would contribute to annual long-term increases in GHG as a result of project operations.

However, the proposed project would be subject to regulations adopted to reduce GHG emissions as identified in the City’s GHG reduction strategy. As discussed below, compliance with the applicable regulations would reduce the project’s GHG emissions related to transportation, water use, energy use, waste disposal, wood burning, and use of refrigerants.


\(^{37}\) Executive Order S-3-05, Assembly Bill 32, and the Bay Area 2010 Clean Air Plan set a target of reducing GHG emissions to below 1990 levels by year 2020.

\(^{38}\) Executive Order S-3-05 sets forth a series of target dates by which statewide emissions of GHGs need to be progressively reduced, as follows: by 2010, reduce GHG emissions to 2000 levels (approximately 457 million MTCO\(_2\)E); by 2020, reduce emissions to 1990 levels (approximately 427 million MTCO\(_2\)E); and by 2050 reduce emissions to 80 percent below 1990 levels (approximately 85 million MTCO\(_2\)E). Because of the differential heat absorption potential of various GHGs, GHG emissions are frequently measured in “carbon dioxide-equivalents,” which present a weighted average based on each gas’s heat absorption (or “global warming”) potential.


\(^{40}\) San Francisco’s GHG reduction goals are codified in Section 902 of the Environment Code and include: (i) by 2008, determine City GHG emissions for year 1990; (ii) by 2017, reduce GHG emissions by 25 percent below 1990 levels; (iii) by 2025, reduce GHG emissions by 40 percent below 1990 levels; and by 2050, reduce GHG emissions by 80 percent below 1990 levels.
Compliance with the City’s Commuter Benefits Program, transportation management programs, Transportation Sustainability Fee, bicycle parking requirements, low-emission car parking requirements, and car sharing requirements would reduce the proposed project’s transportation-related emissions. These regulations reduce GHG emissions from single-occupancy vehicles by promoting the use of alternative transportation modes with zero or lower GHG emissions on a per capita basis.

The proposed project would be required to comply with the energy efficiency requirements of the City’s Green Building Code, Stormwater Management Ordinance, Water Conservation and Irrigation ordinances, and Energy Conservation Ordinance, which would promote energy and water efficiency, thereby reducing the proposed project’s energy-related GHG emissions. Additionally, the project would be required to meet the renewable energy criteria of the Green Building Code, further reducing the project’s energy-related GHG emissions.

The proposed project’s waste-related emissions would be reduced through compliance with the City’s Recycling and Composting Ordinance, Construction and Demolition Debris Recovery Ordinance, and Green Building Code requirements. These regulations reduce the amount of materials sent to a landfill, reducing GHGs emitted by landfill operations. These regulations also promote reuse of materials, conserving their embodied energy and reducing the energy required to produce new materials.

Compliance with the City’s Street Tree Planting requirements would serve to increase carbon sequestration. Other regulations, including those limiting refrigerant emissions and the Wood Burning Fireplace Ordinance would reduce emissions of GHGs and black carbon, respectively. Regulations requiring low-emitting finishes would reduce volatile organic compounds (VOCs). Thus, the proposed project was determined to be consistent with San Francisco’s GHG reduction strategy.

Therefore, the proposed project’s GHG emissions would not conflict with state, regional, and local GHG reduction plans and regulations. Furthermore, the proposed project is within the scope of the development evaluated in the PEIR and would not result in impacts associated with GHG emissions beyond those disclosed in the PEIR. For the above reasons, the proposed project would not result in significant GHG emissions that were not identified in the Eastern Neighborhoods PEIR and no mitigation measures are necessary.

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8. **WIND AND SHADOW—Would the project:**

   a) Alter wind in a manner that substantially affects public areas?  

   ☐ ☐ ☐ ☒

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41 Compliance with water conservation measures reduce the energy (and GHG emissions) required to convey, pump and treat water required for the project.

42 Embodied energy is the total energy required for the extraction, processing, manufacture and delivery of building materials to the building site.

43 While not a GHG, VOCs are precursor pollutants that form ground level ozone. Increased ground level ozone is an anticipated effect of future global warming that would result in added health effects locally. Reducing VOC emissions would reduce the anticipated local effects of global warming.

Wind
Based on the height and location of the proposed approximately 105-foot-tall building (up to 121 feet including the mechanical penthouse), a pedestrian wind assessment ("Wind Assessment") was prepared by a qualified wind consultant for the proposed project.\textsuperscript{45} The objective of the Wind Assessment was to provide an evaluation of the potential wind impacts of the proposed development, which provides a screening-level estimation of the potential wind impact. The Wind Assessment found that the existing wind conditions on the adjacent streets do not exceed the 26-mile-per-hour\textsuperscript{46} wind hazard criterion for a single full hour, or approximately 0.0114 percent of the time, as outlined in the San Francisco Planning Code Section 148. The Wind Assessment also found that the proposed building would not cause winds that would reach or exceed the 26-mile-per-hour wind hazard criterion at all pedestrian areas on and around the proposed development, and that wind speeds at building entrances and public sidewalks would be suitable for the intended pedestrian usage.

Shadow
Planning Code Section 295 generally prohibits new structures above 40 feet in height that would cast additional shadows on open space that is under the jurisdiction of the San Francisco Recreation and Park Commission between one hour after sunrise and one hour before sunset, at any time of the year, unless that shadow would not result in a significant adverse effect on the use of the open space. Under the Eastern Neighborhoods Rezoning and Area Plans, sites surrounding parks could be redeveloped with taller buildings without triggering Section 295 of the Planning Code because certain parks are not subject to Section 295 of the Planning Code (i.e., under jurisdiction of departments other than the Recreation and Parks Department or privately owned). The Eastern Neighborhoods PEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposals could not be determined at that time. Therefore, the PEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the PEIR.

The proposed project would construct a 121-foot-tall building (including a 16-foot mechanical penthouse); therefore, the Planning Department prepared a preliminary shadow fan analysis to determine whether the project would have the potential to cast new shadow on nearby parks or public open space. The shadow fan indicated that the proposed development has the potential to shade Willie

\textsuperscript{45} Cermak Peterka Petersen, Inc. (CPP, Inc.) Final Pedestrian Level Winds Report for 701 Third Street San Francisco, California, January 15, 2016.

\textsuperscript{46} The hazard criterion stated in the Planning Code is 26 miles per hour. However, this is based on wind speeds that are averaged hourly. When based on one minute averages, as is the case for the comfort criteria, this criterion is converted to ad equivalent measure of 36 miles per hour (CPP, Inc. 2016).
Mays Plaza, a public plaza on King Street at Third Street outside of AT&T Park. Therefore, refined shadow analysis was required and a shadow technical study was prepared.\textsuperscript{47}

The shadow from the proposed building reaches its maximum southern extent during the summer solstice. The shadow study indicates that the shadow cast by the proposed structure would not make a new contribution to shadowing in the public plaza due to the fact that existing buildings already overshadow the public plaza to a greater extent than the proposed structure. At 6:30 p.m. on the solstice the shadow of the proposed development begins to encroach upon the space to the west of the stadium. However, at this time, in the current configuration, the area is already overshadowed by existing buildings. This is true for all times between 6:30 p.m. and sunset. Therefore, due to its position in respect to the surrounding buildings of similar height, shadows from the proposed structure would not cause net new shadow at the public plaza at the corner of Third and King Streets.

The proposed project would also shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

For the above reasons, the proposed project would not result in significant impacts related to shadow that were not identified in the Eastern Neighborhoods PEIR.

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Topics: & Significant Impact Peculiar to Project or Project Site & Significant Impact not Identified in PEIR & Significant Impact due to Substantial New Information & No Significant Impact not Previously Identified in PEIR \\
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9. RECREATION—Would the project: & & & & \\
\hline
a) Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facilities would occur or be accelerated? & ☐ & ☐ & ☐ & ☒ \\
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b) Include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment? & ☐ & ☐ & ☐ & ☒ \\
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c) Physically degrade existing recreational resources? & ☐ & ☐ & ☐ & ☒ \\
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The Eastern Neighborhoods PEIR concluded that implementation of the Eastern Neighborhoods Rezoning and Area Plans would not result in substantial or accelerated deterioration of existing recreational resources or require the construction or expansion of recreational facilities that may have an adverse effect on the environment. No mitigation measures related to recreational resources were identified in the Eastern Neighborhoods PEIR. However, the PEIR identified Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities. This improvement measure calls for the City to

\textsuperscript{47} CPP, Inc., \textit{701 Third Street Shadow Analysis}, February 5, 2016.
implement funding mechanisms for an ongoing program to repair, upgrade and adequately maintain park and recreation facilities to ensure the safety of users.

As part of the Eastern Neighborhoods adoption, the City adopted impact fees for development in Eastern Neighborhoods that goes towards funding recreation and open space. Since certification of the PEIR, the voters of San Francisco passed the 2012 San Francisco Clean and Safe Neighborhood Parks Bond providing the Recreation and Parks Department an additional $195 million to continue capital projects for the renovation and repair of parks, recreation, and open space assets. This funding is being utilized for improvements and expansion to Garfield Square, South Park, Potrero Hill Recreation Center, Warm Water Cove Park, and Pier 70 Parks Shoreline within the Eastern Neighborhoods Plan area. The impact fees and the 2012 San Francisco Clean and Safe Neighborhood Parks Bond are funding measures similar to that described in PEIR Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities.

An update of the Recreation and Open Space Element (ROSE) of the General Plan was adopted in April 2014. The amended ROSE provides a 20-year vision for open spaces in the City. It includes information and policies about accessing, acquiring, funding, and managing open spaces in San Francisco. The amended ROSE identifies areas within the Eastern Neighborhoods Plan area for acquisition and the locations where new open spaces and open space connections should be built, consistent with PEIR Improvement Measure H-2: Support for New Open Space. Two of these open spaces, Daggett Park and at 17th and Folsom, are both set to open in 2016. In addition, the amended ROSE identifies the role of both the Better Streets Plan (refer to “Transportation” section for description) and the Green Connections Network in open space and recreation. Green Connections are special streets and paths that connect people to parks, open spaces, and the waterfront, while enhancing the ecology of the street environment. Six routes identified within the Green Connections Network cross the Eastern Neighborhoods Plan area: Mission to Peaks (Route 6); Noe Valley to Central Waterfront (Route 8), a portion of which has been conceptually designed; Tenderloin to Potrero (Route 18); Downtown to Mission Bay (Route 19); Folsom, Mission Creek to McLaren (Route 20); and Shoreline (Route 24).

Furthermore, the Planning Code requires a specified amount of new usable open space (either private or common) for each new residential unit. Some developments are also required to provide privately owned, publicly accessible open spaces. The Planning Code open space requirements would help offset some of the additional open space needs generated by increased residential population to the project area.

As the proposed project would not degrade recreational facilities and is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on recreation beyond those analyzed in the Eastern Neighborhoods PEIR.

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<td>10. UTILITIES AND SERVICE SYSTEMS—Would the project:</td>
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<td>b) Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?</td>
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<td>c) Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?</td>
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<td>d) Have sufficient water supply available to serve the project from existing entitlements and resources, or require new or expanded water supply resources or entitlements?</td>
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<td>e) Result in a determination by the wastewater treatment provider that would serve the project that it has inadequate capacity to serve the project’s projected demand in addition to the provider’s existing commitments?</td>
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<td>f) Be served by a landfill with sufficient permitted capacity to accommodate the project’s solid waste disposal needs?</td>
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<td>g) Comply with federal, state, and local statutes and regulations related to solid waste?</td>
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The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a significant impact to the provision of water, wastewater collection and treatment, and solid waste collection and disposal. No mitigation measures were identified in the PEIR.

Since certification of the PEIR, the San Francisco Public Utilities Commission (SFPUC) adopted the 2010 Urban Water Management Plan (UWMP) in June 2011. The UWMP update includes city-wide demand projections to the year 2035, compares available water supplies to meet demand and presents water demand management measures to reduce long-term water demand. Additionally, the UWMP update includes a discussion of the conservation requirement set forth in Senate Bill 7 passed in November 2009 mandating a statewide 20% reduction in per capita water use by 2020. The UWMP includes a quantification of the SFPUC’s water use reduction targets and plan for meeting these objectives. The UWMP projects sufficient water supply in normal years and a supply shortfall during prolonged droughts. Plans are in place to institute varying degrees of water conservation and rationing as needed in response to severe droughts.

In addition, the SFPUC is in the process of implementing the Sewer System Improvement Program, which is a 20-year, multi-billion dollar citywide upgrade to the City’s sewer and stormwater infrastructure to ensure a reliable and seismically safe system. The program includes planned improvements that will serve development in the Eastern Neighborhoods Plan area including at the Southeast Treatment Plant, the Central Bayside System, and green infrastructure projects, such as the Mission and Valencia Green Gateway.

As the proposed project is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on utilities and service systems beyond those analyzed in the Eastern Neighborhoods PEIR.
11. PUBLIC SERVICES—Would the project:

a) Result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for any public services such as fire protection, police protection, schools, parks, or other services?

☐ ☐ ☐ ☒

The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a significant impact to public services, including fire protection, police protection, and public schools. No mitigation measures were identified in the PEIR.

As the proposed project is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on public services beyond those analyzed in the Eastern Neighborhoods PEIR.

12. BIOLOGICAL RESOURCES—Would the project:

a) Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?

☐ ☐ ☐ ☒

b) Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?

☐ ☐ ☐ ☒

c) Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?

☐ ☐ ☐ ☒

d) Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?

☐ ☐ ☐ ☒
As discussed in the Eastern Neighborhoods PEIR, the Eastern Neighborhoods Plan area is in a developed urban environment that does not provide native natural habitat for any rare or endangered plant or animal species. There are no riparian corridors, estuaries, marshes, or wetlands in the Plan Area that could be affected by the development anticipated under the Area Plan. In addition, development envisioned under the Eastern Neighborhoods Area Plan would not substantially interfere with the movement of any resident or migratory wildlife species. For these reasons, the PEIR concluded that implementation of the Area Plan would not result in significant impacts on biological resources, and no mitigation measures were identified.

The project site is located within the East SoMa Plan area of the Eastern Neighborhoods Area Plan and therefore, does not support habitat for any candidate, sensitive or special status species. As such, implementation of the proposed project would not result in significant impacts to biological resources not identified in the Eastern Neighborhoods PEIR.

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13. GEOLOGY AND SOILS—Would the project:

a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:
   i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? (Refer to Division of Mines and Geology Special Publication 42.) ☐ ☐ ☐ ☒
   ii) Strong seismic ground shaking? ☐ ☐ ☐ ☒
   iii) Seismic-related ground failure, including liquefaction? ☐ ☐ ☐ ☒
   iv) Landslides? ☐ ☐ ☐ ☒

b) Result in substantial soil erosion or the loss of topsoil? ☐ ☐ ☐ ☒
### Topics:

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The Eastern Neighborhoods PEIR concluded that implementation of the Plan would indirectly increase the population that would be subject to an earthquake, including seismically induced ground-shaking, liquefaction, and landslides. The PEIR also noted that new development is generally safer than comparable older development due to improvements in building codes and construction techniques. Compliance with applicable codes and recommendations made in project-specific geotechnical analyses would not eliminate earthquake risks, but would reduce them to an acceptable level, given the seismically active characteristics of the Bay Area. Thus, the PEIR concluded that implementation of the Plan would not result in significant impacts with regard to geology, and no mitigation measures were identified in the Eastern Neighborhoods PEIR.

A geotechnical investigation was prepared for the proposed project to assess the geologic conditions underlying the project site and provide recommendations related to the project’s design and construction. The findings and recommendations presented in the geotechnical report are summarized below.\(^{48}\)

The project site is relatively level with a regional topographic gradient sloping toward the southeast. The project site is underlain by approximately 4-10 feet of fill overlying Franciscan Complex bedrock. Groundwater was measured between 7.8 and 8.5 feet below ground surface (bgs), but was also encountered at 3.8 feet bgs. It is anticipated that groundwater levels will vary by several feet seasonally, depending on rainfall.\(^{49}\)

No known active faults or extensions of active faults underlay the project site; the nearest active fault is the North San Andreas Peninsula, which is approximately 8 miles west of the project site. The project site is located on the border of a liquefaction hazard zone as mapped by the California Geological Survey (CGS). It is anticipated that the loose and medium dense sand above and below the groundwater table will be removed during construction of the proposed building and therefore the effects of cyclic

\(^{48}\) Rockridge Geotechnical, Inc. 701 Third Street Geotechnical Investigation. December 1, 2014.

densification and liquefaction should only impact the surrounding improvements. There is a low potential for lateral spreading because the project site is relatively flat and underlain by shallow bedrock.

The bedrock at the foundation level will likely have relatively high bearing capacity and low compressibility providing suitable support for either spread footings or a mat foundation to support the proposed development. The Geotechnical Report provides recommendation on various building elements including foundation, underpinnings, temporary dewatering, and basement walls.

The project is required to conform to the San Francisco Building Code, which ensures the safety of all new construction in the City. DBI will review the project-specific geotechnical report during its review of the building permit for the project. In addition, DBI may require additional site specific soils report(s) through the building permit application process, as needed. The DBI requirement for a geotechnical report and review of the building permit application pursuant to DBI’s implementation of the Building Code would ensure that the proposed project would have no significant impacts related to soils, seismic or other geological hazards.

In light of the above, the proposed project would not result in a significant effect related to seismic and geologic hazards. Therefore, the proposed project would not result in significant impacts related to geology and soils that were not identified in the Eastern Neighborhoods PEIR, and no mitigation measures are necessary.

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>14. HYDROLOGY AND WATER QUALITY—Would the project:</td>
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<tr>
<td>a) Violate any water quality standards or waste discharge requirements?</td>
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<tr>
<td>b) Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?</td>
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<tr>
<td>c) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner that would result in substantial erosion or siltation on- or off-site?</td>
<td>☐</td>
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<tr>
<td>d) Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner that would result in flooding on- or off-site?</td>
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<tr>
<td>e) Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?</td>
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<tr>
<td>f) Otherwise substantially degrade water quality?</td>
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The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a significant impact on hydrology and water quality, including the combined sewer system and the potential for combined sewer outflows. No mitigation measures were identified in the PEIR.

A single-story fast food restaurant with associated drive-thru facility and parking lot currently occupies the entire 13,750 gsf lot. Since the site is already completely developed, the project would result in no change to the impervious surface area. As a result, the proposed project would not increase stormwater runoff.

Therefore, the proposed project would not result in any significant impacts related to hydrology and water quality that were not identified in the Eastern Neighborhoods PEIR.

15. HAZARDS AND HAZARDOUS MATERIALS—Would the project:
   a) Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?
   b) Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?
   c) Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?
The Eastern Neighborhoods PEIR noted that implementation of any of the proposed project’s rezoning options would encourage construction of new development within the project area. The PEIR found that there is a high potential to encounter hazardous materials during construction activities in many parts of the project area because of the presence of 1906 earthquake fill, previous and current land uses associated with the use of hazardous materials, and known or suspected hazardous materials cleanup cases. However, the PEIR found that existing regulations for facility closure, Underground Storage Tank (UST) closure, and investigation and cleanup of soil and groundwater would ensure implementation of measures to protect workers and the community from exposure to hazardous materials during construction.

**Hazardous Building Materials**

The Eastern Neighborhoods PEIR determined that future development in the Plan Area may involve demolition or renovation of existing structures containing hazardous building materials. Some building materials commonly used in older buildings could present a public health risk if disturbed during an accident or during demolition or renovation of an existing building. Hazardous building materials addressed in the PEIR include asbestos, electrical equipment such as transformers and fluorescent light ballasts that contain PCBs or di (2 ethylhexyl) phthalate (DEHP), fluorescent lights containing mercury vapors, and lead-based paints. Asbestos and lead based paint may also present a health risk to existing building occupants if they are in a deteriorated condition. If removed during demolition of a building, these materials would also require special disposal procedures. The Eastern Neighborhoods PEIR identified a significant impact associated with hazardous building materials including PCBs, DEHP, and mercury and determined that that Mitigation Measure L-1: Hazardous Building Materials, as outlined below, would reduce effects to a less-than-significant level. Because the proposed development includes demolition of an existing building, Mitigation Measure L-1 would apply to the proposed project. See full text of Mitigation Measure L-1 in the “Mitigation Measures” Section below.

**Soil and Groundwater Contamination**
Since certification of the PEIR, Article 22A of the Health Code, also known as the Maher Ordinance, was expanded to include properties throughout the City where there is potential to encounter hazardous materials, primarily industrial zoning districts, sites with industrial uses or underground storage tanks, sites with historic bay fill, and sites in close proximity to freeways or underground storage tanks. The over-arching goal of the Maher Ordinance is to protect public health and safety by requiring appropriate handling, treatment, disposal and when necessary, remediation of contaminated soils that are encountered in the building construction process. Projects that disturb 50 cubic yards or more of soil that are located on sites with potentially hazardous soil or groundwater within Eastern Neighborhoods Plan area are subject to this ordinance.

The proposed project would excavate an area of approximately 11,500 square feet to a depth of approximately 15 feet. A total of approximately 3,700 cubic yards of earth would be removed during excavation. The site is underlain by artificial fill overlying bedrock consisting of shale, claystone, siltstone, and sandstone of the Franciscan Complex. Previously, the property had been used as a warehouse for general merchandise from 1887 to 1913, a gasoline service station from 1941 to 1970 and a restaurant from 1970 to present. The project site has the potential to contain an Underground Storage Tank (UST) from the previous gasoline service station use. Therefore, the project is subject to Article 22A of the Health Code, also known as the Maher Ordinance, which is administered and overseen by the Department of Public Health (DPH). The Maher Ordinance requires the project sponsor to retain the services of a qualified professional to prepare a Phase I Environmental Site Assessment (ESA) that meets the requirements of Health Code Section 22.A.6.\footnote{Stephanie K.J Cushing, City of San Francisco Department of Public Health, Environmental Health, Site Assessment and Mitigation. 701 Third Street, San Francisco EHB-SAM Case Number 1299. September 7, 2015.}

The Phase I ESA would determine the potential for site contamination and level of exposure risk associated with the project. Based on that information, the project sponsor may be required to conduct soil and/or groundwater sampling and analysis. Where such analysis reveals the presence of hazardous substances in excess of state or federal standards, the project sponsor is required to submit a site mitigation plan (SMP) to the DPH or other appropriate state or federal agency(ies), and to remediate any site contamination in accordance with an approved SMP prior to the issuance of any building permit.

In compliance with the Maher Ordinance, the project sponsor submitted a Maher Application to DPH and a Phase I Environmental Site Assessment (ESA), Limited Phase II Subsurface Investigation, and a Supplemental Soil Sampling Report to assess the potential for site contamination.\footnote{AEI Consultants. \textit{Phase I Environmental Site Assessment}. 701 3rd Street, San Francisco, California. June 9, 2014.} The Phase I ESA noted the former presence of a UST on the project site. The use of ground penetrating radar during the Phase II Subsurface Investigation did not indicate the presence of additional USTs. Nine borings were installed along the perimeter of the subject property with an additional three installed the following month. Soil sampling determined the presence of TPH-g (three borings), TPH-d (two borings) and TPH-mo (one boring) in concentrations that exceeded the Environmental Screening Level (ESL) values of 100 milligrams per kilogram (mg/kg). Arsenic was detected in shallow soil samples in nine borings which exceeded the ESL value of 0.39 mg/kg and in three borings which also exceeded the background levels of arsenic in California soils. Lead was detected in four borings which exceeded the ESL value of 80 mg/kg and was above the trigger for solubility analysis for waste classification. Groundwater sampling also...
detected TPH-g, TPH-d and TPH-mo in three borings in concentrations exceeding the ESL value of 100 micrograms per liter (μg/L).

The proposed project would be required to remediate potential soil and groundwater contamination described above in accordance with Article 22A of the Health Code and overseen by DPH. Therefore, the proposed project would not result in any significant impacts related to hazardous materials that were not identified in the Eastern Neighborhoods PEIR.

For the above reasons, the proposed project would not result in significant impacts related to hazards or hazardous materials that were not identified in the Eastern Neighborhoods PEIR.

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<tr>
<td>16. MINERAL AND ENERGY RESOURCES—Would the project:</td>
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<tr>
<td>a) Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?</td>
<td>☒</td>
<td>☐</td>
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<tr>
<td>b) Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?</td>
<td>☒</td>
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<tr>
<td>c) Encourage activities which result in the use of large amounts of fuel, water, or energy, or use these in a wasteful manner?</td>
<td>☐</td>
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The Eastern Neighborhoods PEIR determined that the Area Plan would facilitate the construction of both new residential units and commercial buildings. Development of these uses would not result in use of large amounts of fuel, water, or energy in a wasteful manner or in the context of energy use throughout the City and region. The energy demand for individual buildings would be typical for such projects and would meet, or exceed, current state and local codes and standards concerning energy consumption, including Title 24 of the California Code of Regulations enforced by DBI. The Plan Area does not include any natural resources routinely extracted and the rezoning does not result in any natural resource extraction programs. Therefore, the Eastern Neighborhoods PEIR concluded that implementation of the Area Plan would not result in a significant impact on mineral and energy resources. No mitigation measures were identified in the PEIR.

As the proposed project is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on mineral and energy resources beyond those analyzed in the Eastern Neighborhoods PEIR.
17. AGRICULTURE AND FOREST RESOURCES:—Would the project:

a) Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use? ☐ ☐ ☐ ☒

b) Conflict with existing zoning for agricultural use, or a Williamson Act contract? ☐ ☐ ☐ ☒

c) Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)) or timberland (as defined by Public Resources Code Section 4526)? ☐ ☐ ☐ ☒

d) Result in the loss of forest land or conversion of forest land to non-forest use? ☐ ☐ ☐ ☒

e) Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use or forest land to non-forest use? ☐ ☐ ☐ ☒

The Eastern Neighborhoods PEIR determined that no agricultural resources exist in the Area Plan; therefore the rezoning and community plans would have no effect on agricultural resources. No mitigation measures were identified in the PEIR. The Eastern Neighborhoods PEIR did not analyze the effects on forest resources.

As the proposed project is within the development projected under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on agriculture and forest resources beyond those analyzed in the Eastern Neighborhoods PEIR.

MITIGATION MEASURES

Cultural Resources

Project Mitigation Measure 2- Archeological Monitoring (Mitigation Measure J-2 in the Eastern Neighborhoods PEIR)

Based on the reasonable potential that archeological resources may be present within the project site, the following requirement shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources. The project sponsor shall retain the services of an archaeological consultant from the rotational Department Qualified Archaeological Consultants List (QACL) maintained by the Planning Department archaeologist. The project sponsor shall contact the Department archeologist to obtain the names and contact information for the next three archeological consultants on the QACL. The archeological consultant shall undertake an archeological monitoring program. All plans and reports prepared by the consultant as specified herein shall be submitted first and directly to the Environmental Review Officer (ERO) for review and comment, and
shall be considered draft reports subject to revision until final approval by the ERO. Archeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of four weeks. At the direction of the ERO, the suspension of construction can be extended beyond four weeks only if such a suspension is the only feasible means to reduce to a less than significant level potential effects on a significant archeological resource as defined in CEQA Guidelines Sect. 15064.5 (a) and (c).

Consultation with Descendant Communities: On discovery of an archeological site associated with descendant Native Americans or the Overseas Chinese an appropriate representative of the descendant group and the ERO shall be contacted. The representative of the descendant group shall be given the opportunity to monitor archeological field investigations of the site and to consult with ERO regarding appropriate archeological treatment of the site, of recovered data from the site, and, if applicable, any interpretative treatment of the associated archeological site. A copy of the Final Archaeological Resources Report shall be provided to the representative of the descendant group.

Archeological monitoring program (AMP). The archeological monitoring program shall minimally include the following provisions:

- The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to any project-related soils disturbing activities commencing. The ERO in consultation with the project archeologist shall determine what project activities shall be archeologically monitored. In most cases, any soils disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), site remediation, etc., shall require archeological monitoring because of the potential risk these activities pose to archeological resources and to their depositional context;

- The archeological consultant shall advise all project contractors to be on the alert for evidence of the presence of the expected resource(s), of how to identify the evidence of the expected resource(s), and of the appropriate protocol in the event of apparent discovery of an archeological resource;

- The archeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archeological consultant and the ERO until the ERO has, in consultation with the archeological consultant, determined that project construction activities could have no effects on significant archeological deposits;

- The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis;

- If an intact archeological deposit is encountered, all soils disturbing activities in the vicinity of the deposit shall cease. The archeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction crews and heavy equipment until the deposit is

52 By the term “archeological site” is intended here to minimally include any archeological deposit, feature, burial, or evidence of burial.

53 An “appropriate representative” of the descendant group is here defined to mean, in the case of Native Americans, any individual listed in the current Native American Contact List for the City and County of San Francisco maintained by the California Native American Heritage Commission and in the case of the Overseas Chinese, the Chinese Historical Society of America.
evaluated. If in the case of pile driving activity (foundation, shoring, etc.), the archeological monitor has cause to believe that the pile driving activity may affect an archeological resource, the pile driving activity shall be terminated until an appropriate evaluation of the resource has been made in consultation with the ERO. The archeological consultant shall immediately notify the ERO of the encountered archeological deposit. The archeological consultant shall, after making a reasonable effort to assess the identity, integrity, and significance of the encountered archeological deposit, present the findings of this assessment to the ERO.

If the ERO in consultation with the archeological consultant determines that a significant archeological resource is present and that the resource could be adversely affected by the proposed project, at the discretion of the project sponsor either:

A) The proposed project shall be re-designed so as to avoid any adverse effect on the significant archeological resource; or

B) An archeological data recovery program shall be implemented, unless the ERO determines that the archeological resource is of greater interpretive than research significance and that interpretive use of the resource is feasible.

If an archeological data recovery program is required by the ERO, the archeological data recovery program shall be conducted in accord with an archeological data recovery plan (ADRP). The project archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the ADRP. The archeological consultant shall prepare a draft ADRP that shall be submitted to the ERO for review and approval. The ADRP shall identify how the proposed data recovery program will preserve the significant information the archeological resource is expected to contain. That is, the ADRP will identify what scientific/historical research questions are applicable to the expected resource, what data classes the resource is expected to possess, and how the expected data classes would address the applicable research questions. Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archeological resources if nondestructive methods are practical.

The scope of the ADRP shall include the following elements:

- **Field Methods and Procedures.** Descriptions of proposed field strategies, procedures, and operations.
- **Cataloguing and Laboratory Analysis.** Description of selected cataloguing system and artifact analysis procedures.
- **Discard and Deaccession Policy.** Description of and rationale for field and post-field discard and deaccession policies.
- **Interpretive Program.** Consideration of an on-site/off-site public interpretive program during the course of the archeological data recovery program.
- **Security Measures.** Recommended security measures to protect the archeological resource from vandalism, looting, and non-intentionally damaging activities.
- **Final Report.** Description of proposed report format and distribution of results.
- **Curation.** Description of the procedures and recommendations for the curation of any recovered data having potential research value, identification of appropriate curation facilities, and a summary of the accession policies of the curation facilities.

*Human Remains, Associated or Unassociated Funerary Objects.* The treatment of human remains and of associated or unassociated funerary objects discovered during any soils disturbing activity shall comply with applicable State and Federal Laws, including immediate notification of the Coroner of the City and County of San Francisco and in the event of the Coroner’s determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission (NAHC) who shall appoint a Most Likely Descendant (MLD) (Pub. Res. Code Sec. 5097.98). The archeological consultant, project sponsor, ERO, and MLD shall have up to but not beyond six days of discovery to make all reasonable efforts to develop an agreement for the treatment of human remains and associated or unassociated funerary objects with appropriate dignity (CEQA Guidelines. Sec. 15064.5(d)). The agreement should take into consideration the appropriate excavation, removal, recordation, analysis, curation, possession, and final disposition of the human remains and associated or unassociated funerary objects. Nothing in existing State regulations or in this mitigation measure compels the project sponsor and the ERO to accept recommendations of an MLD. The archeological consultant shall retain possession of any Native American human remains and associated or unassociated burial objects until completion of any scientific analyses of the human remains or objects as specified in the treatment agreement if such as agreement has been made or, otherwise, as determined by the archeological consultant and the ERO.

*Final Archeological Resources Report.* The archeological consultant shall submit a Draft Final Archeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered archeological resource and describes the archeological and historical research methods employed in the archeological testing/monitoring/data recovery program(s) undertaken. Information that may put at risk any archeological resource shall be provided in a separate removable insert within the draft final report. Copies of the Draft FARR shall be sent to the ERO for review and approval. Once approved by the ERO copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division of the Planning Department shall receive one bound, one unbound and one unlocked, searchable PDF copy on CD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historic Places/California Register of Historical Resources. In instances of high public interest or interpretive value, the ERO may require a different final report content, format, and distribution than that presented above.

**Noise**

*Project Mitigation Measure 1 - Construction Noise (Mitigation Measure F-2 in the Eastern Neighborhoods PEIR)*

Where environmental review of a development project undertaken subsequent to the adoption of the proposed zoning controls determines that construction noise controls are necessary due to the nature of planned construction practices and the sensitivity of proximate uses, the Planning Director shall require that the sponsors of the subsequent development project develop a set of site-specific noise attenuation measures under supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted to the Department of Building Inspection to ensure that maximum feasible noise attenuation will be achieved.
To reduce construction noise impacts the following shall be incorporated:

- If necessary based on the final construction plan and equipment list, a site specific noise reduction plan should be prepared by a qualified acoustical consultant, detailing locations of construction noise barriers (minimum of 4 psf) and other site mitigation, to reduce noise levels at adjacent residential and commercial properties. Barriers could be effective in reducing noise levels along the north (Townsend Street) and the west (Third Street) property lines. The specific height of the barrier would depend on the equipment being used and the height of the engine/exhaust outlet.

- During construction, mufflers shall be provided for all heavy construction equipment and all stationary noise sources in accordance with the manufacturers’ recommendations.

- Limit unnecessary idling of internal combustion engines.

- Stationary noise sources and staging areas shall be located as far from noise-sensitive properties as feasible. If for construction purposes, location stationary construction equipment near existing noise-sensitive uses is required, a local sound-rated barrier shall be erected between the equipment and the sensitive receptor. The barrier shall be located as close to the equipment as feasible. Locating stationary noise sources near existing roadways away from adjacent properties and louder portions of the site is preferred.

- Air compressors and pneumatic equipment shall be equipped with mufflers, and impact tools shall be equipped with shrouds or shields.

- Construction vehicle access routes shall be designed to minimize impact on adjacent noise-sensitive properties. A “construction liaison” shall be designated to ensure coordination between construction staff and neighboring properties to minimize disruptions due to construction noise. Adjacent occupants and property owners shall be notified in writing of the construction schedule and the contact information for the construction liaison.

- A qualified acoustical engineer shall be retained as needed to address neighbor complaints as they occur. If complaints occur, noise measurements could be conducted to determine if construction noise levels at adjacent property lines are within the standards. Short-term or long-term construction noise monitoring could also be utilized to diagnose complaints and determine if additional mitigation is required for certain phases of construction as needed.

**Hazards and Hazardous Materials**

**Project Mitigation Measure 3 – Hazardous Building Materials (Mitigation Measure L-1 in the Eastern Neighborhoods PEIR)**

Project sponsor to ensure that any equipment containing PCBs or DEPH, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, state, and local laws prior to the start of construction, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.
Improvement Measures

Transportation and Circulation

Project Improvement Measure 1

The project sponsor and subsequent property manager would implement a TDM Program that seeks to minimize the number of single occupancy vehicle trips by encouraging other modes of transportation, including walking, bicycling, transit, carshare, carpooling, and/or other modes. The project sponsor agreed to implement the following TDM measures:

- TMD Coordinator: Project sponsor shall identify a TMD coordinator for the project site who would be responsible for the implementation and ongoing operation of all other TMD measures included in the proposed project.
- New-hire Packet: Project sponsor shall provide a transportation insert for the new-hire packet that includes information on transit services, where transit passes could be purchased, the 511 Regional Rideshare Program, and nearby bike and car share programs.
- Current Transportation Resources: Project sponsor shall provide and maintain a regular supply of Muni maps, San Francisco bicycle and pedestrian maps.
- City Access: The project sponsor shall provide City staff access to the project site to perform trip counts, intercept surveys, and/or other types of data collection.
- Bicycle Fleet: Project sponsor shall provide and maintain a fleet of five bicycles and related amenities such as locks, baskets, lights, etc. for use by the building occupants.
- Bicycle Parking Signage: Project sponsor shall install signage at the street level to direct bicyclists to available bicycle parking facilities in the project site.

Project Improvement Measure 2

The project sponsor will establish a restricted parking area on both sides of the proposed Project driveway entrance to increase visibility. Additionally, install an advance warning sign on Third Street, just south of the proposed project driveway to caution northbound drivers and bicyclists that a driveway is present.

Project Improvement Measure 3

The project sponsor will implement appropriate traffic calming devices in the garage exit aisle to slow existing traffic, such as speed bumps, rumble strips, and/or “slow speed” signage. The project sponsor will also provide visible/audible warning notification at the driveway entrance to alert pedestrians to the possibility of conflicting vehicles entering and exiting the driveway. Conditions at the driveway should be monitored to determine whether an additional audible warning signal is necessary to enhance traffic calming controls and visible warning signal.

Project Improvement Measure 4

As an improvement measure to reduce potential conflicts between construction activities and pedestrians, transit and autos at the project site, the project sponsor should ensure that the contractor add certain measures to the SFMTA Blue Book requirements for proposed project construction. The proposed project should include the following measures:
• Carpool and Transit Access for Construction Workers: To minimize parking demand and vehicle trips associated with construction workers, the construction contractor should include methods to encourage carpooling and transit access to the project site by construction workers. On-site construction workers should also be encouraged to consider cycling and walking as alternatives to driving alone to and from the site.

• Project Construction Updates for Adjacent Businesses and Residents: To minimize construction impacts on access for nearby institutions and businesses, the project sponsor should provide nearby residences and adjacent businesses with regularly-updated information regarding the proposed project construction, including a construction contact person, construction activities duration, peak construction activities (e.g. concrete pours), travel lane closures, and lane closures.